



INITIAL STUDY/MITIGATED NEGATIVE DECLARATION

**THE PASEOS AT FOOTHILL RANCH
LAKE FOREST, CALIFORNIA**

**SITE DEVELOPMENT PERMIT 1-12-2378
GENERAL PLAN AMENDEMENT 1-12-2377
ZONE CHANGE 1-12-2376
TENTATIVE PARCEL MAP 17439**

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January 2013

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1.0 INTRODUCTION

In accordance with the California Environmental Quality Act (CEQA) and its Guidelines, this Initial Study (IS) has been prepared as documentation for a Mitigated Negative Declaration (MND) for the proposed Paseos at Foothill Ranch (project) at 70 Auto Center Drive in the City of Lake Forest (City). Consistent with *State CEQA Guidelines* Section 15071, this IS/MND includes a description of the project, an evaluation of the potential environmental impacts of the project, and findings from the environmental review.

This IS/MND evaluates the potential environmental impacts that may result from development of the proposed project. The City is the Lead Agency under CEQA. Implementation of this project would include approval of discretionary actions by the City. Therefore, the City Planning Commission is responsible for approval of the environmental documentation and for approval of the project.

1.1 CONTACT PERSON

Any questions regarding the preparation of this IS/MND, its assumptions, or conclusions should be referred to:

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2.0 PROJECT DESCRIPTION

2.1 PROJECT LOCATION AND SITE DESCRIPTION

The proposed project site is located at 70 Auto Center Drive in the Foothill Ranch community in the City of Lake Forest (City), Orange County (County), California. The project site is located just north of the northbound on-ramp to the Foothill Transportation Corridor (State Route 241 [SR-241]) from Lake Forest Drive. Auto Center Drive forms the east, west, and northern boundaries of the project site and Towne Centre Drive forms the southern project boundary. Commercial retail centers are located to the west of the project site (including the Foothill Ranch Towne Centre on the opposite side of Bake Parkway); a Mercedes-Benz auto dealership is located to the northeast, and light industrial/office uses are located north of Portola Parkway. Medical office buildings, including a Kaiser Permanente medical office facility, are located south of Towne Centre Drive. A former auto dealership and vacant parcel is located to the northeast and is proposed for residential development. The proposed project location is shown in Figure 2.1. Surrounding land uses are illustrated in Figure 2.2.

Regional access to the site is provided by SR-241 (toll), which is immediately south of the project site, and Interstate 5 (I-5), located approximately 5 miles (mi) south of the project site.

The 7.01-acre (ac) project site (Assessor's Parcel Number [APN] No. 612-163-03) is developed with a former auto dealership (Foothill Ranch Chevrolet). The site is currently zoned Commercial within the Foothill Ranch Planned Community (PC-8) and designated as Commercial in the City's General Plan.

2.2 PROJECT CHARACTERISTICS

The proposed project includes construction of 75 single-family detached units. The units will be developed in a variety of five floor plans, ranging in size from 1,736 to 2,240 square feet (sf) with three to four bedrooms each. Table 2.A provides a breakdown of the number of units and corresponding square footage for each type of floor plan. The proposed project's site plan is provided in Figure 2.3.

Table 2.A: Units by Floor Plan

Floor Plan	Square Feet	Number of Units
1	1,736	19
2	2,102	19
3	2,240	14
4	1,820	10
5	1,805	10
Total		75

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LSA

LEGEND

Project Location

FIGURE 2.1



0 150 300
FEET

SOURCE: Bing Maps (c.2008)

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The Paseos at Foothill Ranch Village
Project Location

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LSA

LEGEND

- Project Location
- Land Use



0 150 300
FEET

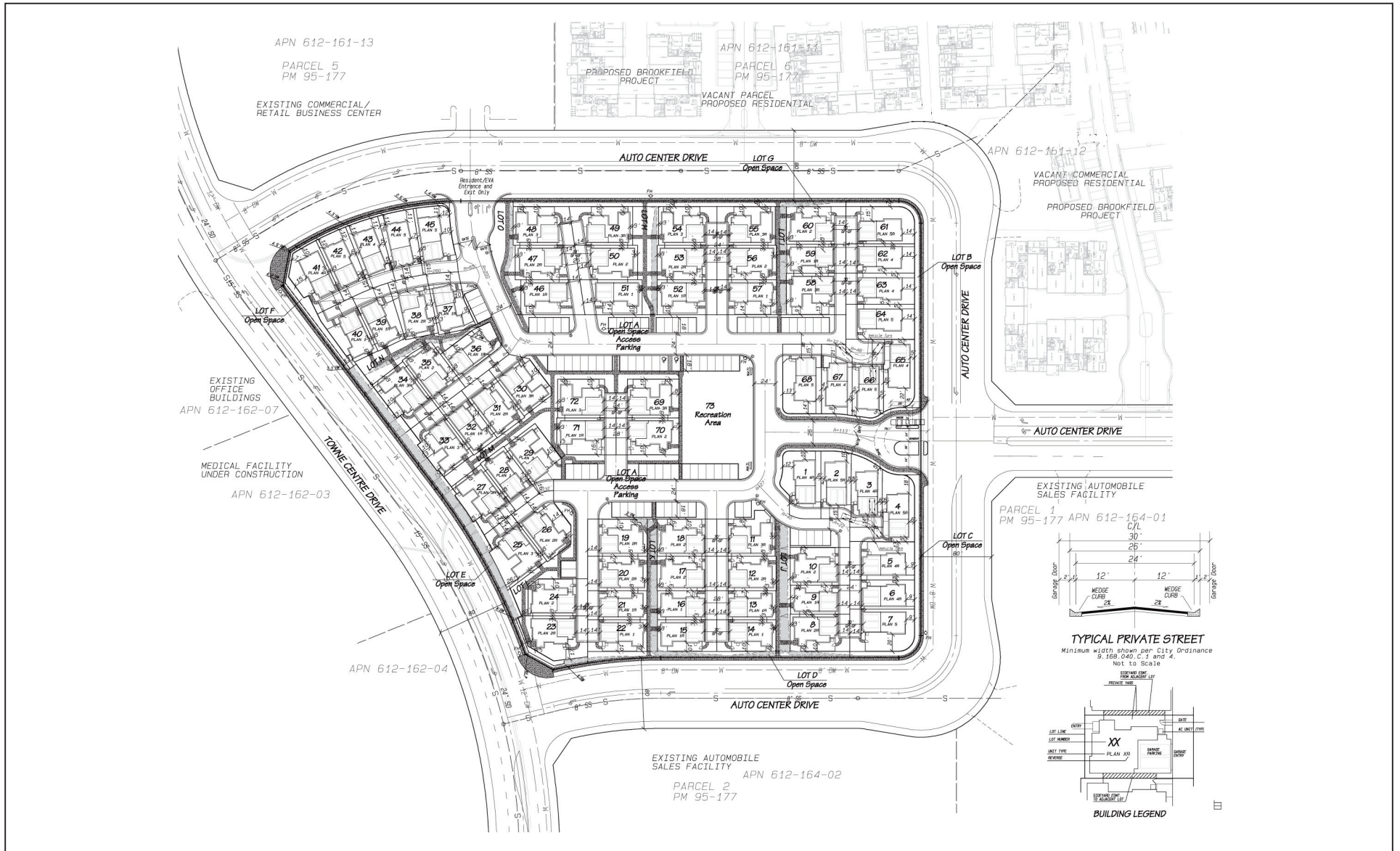
SOURCE: Bing Maps (c.2008); SCAG (2008)

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FIGURE 2.2

The Paseos at Foothill Ranch Village
Surrounding Land Uses

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LSA

FIGURE 2.3



0 80 160
FEET

SOURCE: Bucilla Group Architecture

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The Paseos at Foothill Ranch Village
Conceptual Site Plan

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The proposed project has been designed with contemporary accents combined with Spanish, Cottage, and Italianate-inspired architecture; refer to Figure 2.4 for an illustration of this design. Each unit would have a two-car garage. Some units would front a landscaped paseo and would also have private patios. A private, outdoor yard area secured by a 5-foot (ft) masonry wall with stucco coating would also be provided for each unit. Along Towne Centre Drive, a landscaped slope would lead up to a decorated masonry and stucco wall, and decorative garden walls (up to 5 ft in height) and landscaping would enhance the rear and side yards of homes abutting Auto Center Drive.

The proposed project also includes construction of a recreation and gathering area (approximately 9,333 sf) centrally located on the project site that would serve as the social center of the community. The recreation area would include a pool, outdoor living and gathering areas, palm grove, outdoor fireplace, and bathrooms (also see Figure 2.4). In addition, the proposed project includes approximately 37,635 sf of paseos and perimeter landscaping, for a total of 1.08 ac of open space area.

2.3 SITE DESIGN

2.3.1 Lighting

The proposed project would include on-site lighting consisting of low lighting and building lighting (approximately 9 ft in height), bollards (approximately 3 ft in height), walkway lighting (less than 3 ft in height), and landscape lighting. All lighting would be hooded or shielded to focus the light downward and to prevent light spillage onto adjacent properties.

2.3.2 Landscaping

Figure 2.5 depicts the conceptual landscape plan for the project. The proposed project would be divided into multiple landscape zones which would allow for better water usage and more diverse plant material: Parkways, Perimeters Slopes, Entries, Parking Buffers, Paseos/Front Yard, Recreation Areas and Model Complex, Paseo Portals, and Homeowner Side Yard. The conceptual landscape plan includes landscaping in parking areas, as well as around the perimeter of the proposed project site. Drought tolerant landscaping is proposed to limit irrigation runoff during the dry season.

For additional discussion of landscaping requirements found in the City Zoning Ordinance and the Foothill Ranch Planned Community Development Standards, please refer to Section 4.10 of this IS/MND.

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FIGURE 2.4

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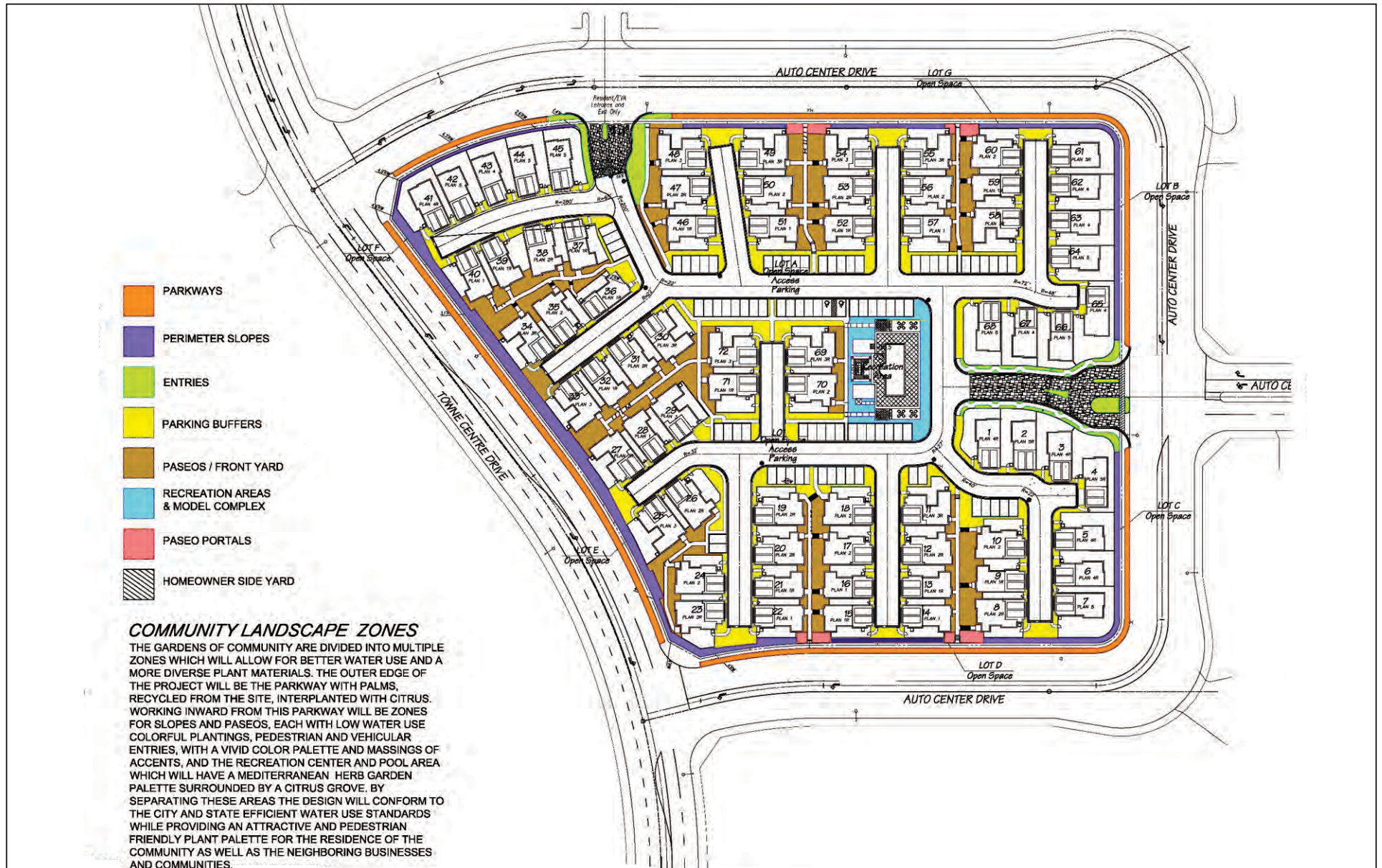
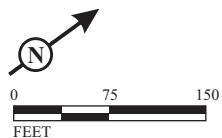


FIGURE 2.5

LSA



SOURCE: Cathcart/Begin Associates, Inc.

I:\CLF1202\G\Conceptual Landscape Plan.cdr (1/14/13)

The Paseos at Foothill Ranch Village
Conceptual Landscape Plan

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2.3.3 Vehicular and Pedestrian Access

Major roadways that serve the project site are Portola Parkway, Bake Parkway, and Lake Forest Drive via Auto Center Drive and Towne Center Drive (refer to Figure 2.1). Below is a description of each of these roadways:

- Portola Parkway: five- to six-lane major arterial located north of the project site;
- Bake Parkway: four-lane primary arterial located west of the project site;
- Lake Forest Drive: four-lane primary arterial located east of the project site;
- Auto Center Drive: two-lane local collector located north, west, and east of the project site; and
- Towne Center Drive: four-lane secondary arterial located south of the project site.

SR-241 can be accessed by the project site via Lake Forest Drive and Alton Parkway southeast and southwest of the project site, respectively, approximately 0.5 mi to 1.0 mi from the project site. The project's regional destinations are also served by I-5, which is approximately 5 mi southwest of the project site via Bake Parkway and Lake Forest Drive.

Signalized intersections are provided at the following locations: (1) Bake Parkway at Portola Parkway; (2) Auto Center Drive/Portola Parkway; (3) Lake Forest Drive/Portola Parkway; (4) Bake Parkway/Towne Centre Drive; (5) Lake Forest Drive at Towne Centre Drive; (6) Lake Forest Drive at SR-241 Northbound On-Ramp; (7) Lake Forest Drive at SR-241 Southbound Off-Ramp; (8) Bake Parkway/Rancho Parkway North; and (9) Lake Forest Drive/Rancho Parkway. Unsignalized intersections are provided at the following locations: (1) Auto Center Drive (West) at Towne Centre Drive and (2) Auto Center Drive (East) at Towne Centre Drive.

Vehicular access to the project site would be provided from Auto Center Drive. The primary access point to the proposed project site would be along Auto Center Drive on the northeastern side of the project site facing Portola Parkway. The primary access point would service residents and guests. A secondary access point would be located on the northwestern side of the project site along Auto Center Drive and would serve resident and emergency access only. The two entries would be connected to each other via on-site private drives.

Pedestrian access would be facilitated by a designated pedestrian walking system linking the proposed project to the public sidewalks on Auto Center Drive and Towne Centre Drive. A series of interior sidewalks and paseos on site would connect the front doors of each unit and the on-site recreational facilities to the perimeter sidewalks.

Police and Fire Access. The proposed project would provide adequate emergency access via the private road that can be accessed in two locations along Auto Center Drive. The two gated entries would be equipped with automatic entry for the police and fire departments during emergencies. The proposed project also includes eight fire hydrants along both the private road (4) and the perimeter of the project site (4). The private road provides sufficient space and turning radius for fire trucks. In addition, on-site fire sprinklers systems would also be installed in accordance with the California Fire Code Section 903.2.8.

2.3.4 Parking

Implementation of the proposed project would include construction of 231 on-site parking spaces. Parking would include a two-car garage for each unit which would provide a total of 150 parking spaces, and an additional 81 uncovered parking spaces that would be unassigned on-site parking (one extra space per unit plus additional guest parking).

2.3.5 Signage

The proposed project would include community identification monument signs with a maximum height of 5 ft at each of the two entries, as well as directional signage on site, and address signage on the buildings.

2.3.6 Water Quality Best Management Practices

Source Control, Site Design, and Low Impact Development (LID) Best Management Practices (BMPs) would be implemented for the proposed project. Figure 2.6 illustrates the location of these proposed BMPs. The following is a discussion of each type of BMP:

- Proposed structural Source Control BMPs include storm drain stenciling and signage; design and construction of trash and waste storage areas to reduce pollution; efficient irrigation systems and landscape design, water conservation, and smart controllers; protection of slopes and channels; and hillside landscaping.
- Proposed nonstructural Source Control BMPs include education for property owners, tenants, and occupants; activity restrictions; common area landscape management; BMP maintenance; common area litter control; employee training; common area catch basin inspection; and street sweeping.
- Proposed LID BMPs include hydraulic source controls (impervious area dispersion) with disconnected rooftop downspouts.

Vegetated swales and proprietary biotreatment units (Filterra® or equivalent) will also be installed throughout the project site.

2.3.7 Green Building Features

The proposed project has been designed to meet the sustainability goals and requirements of the City and the State including the California Green Building Code, Title 24 energy efficiency requirements, and Assembly Bill (AB) 1881 water efficient landscape requirements. The proposed project would also implement a number of energy and water conservation measures and green building and LID design features. These design features and practices are included below:

BMP ID	TYPE	IMP	T _c (min)	AREA (Ac)	LAT	LONG
BMP-1	SWALE	30%	5	0.13	33.6760	-117.6611
BMP-2	PD	85%	5	0.39	33.6759	-117.6615
BMP-3	SWALE	30%	5	0.14	33.6756	-117.6615
BMP-4	PD	85%	5	0.69	33.6756	-117.6617
BMP-5	SWALE	30%	5	0.13	33.6753	-117.6617
BMP-6	PD	85%	5	0.42	33.6752	-117.6620
BMP-7	PD	85%	5	0.56	33.6748	-117.6613
BMP-8	PD	85%	5	0.16	33.6750	-117.6620
BMP-9	PD	85%	5	0.67	33.6744	-117.6623
BMP-10	SWALE	30%	5	0.15	33.6745	-117.6620
BMP-11	PD	85%	5	0.71	33.6744	-117.6617
BMP-12	SWALE	30%	5	0.17	33.6746	-117.6615
BMP-13	SWALE	30%	5	0.12	33.6754	-117.6602
BMP-14	PD	85%	5	0.39	33.6752	-117.6601
BMP-15	SWALE	30%	5	0.15	33.6751	-117.6605
BMP-16	PD	85%	5	0.79	33.6748	-117.6604
BMP-17	SWALE	30%	5	0.15	33.6747	-117.6607
BMP-18	PD	85%	5	0.42	33.6745	-117.6607
BMP-19	SWALE	30%	5	0.11	33.6745	-117.6610
BMP-20	PD	85%	5	0.35	33.6744	-117.6612

PD = PROPRIETARY DEVICE

IMP = IMPERVIOUS PERCENTAGE OF AREA TRIBUTARY TO BMP

PARCEL 5
PM 95-177

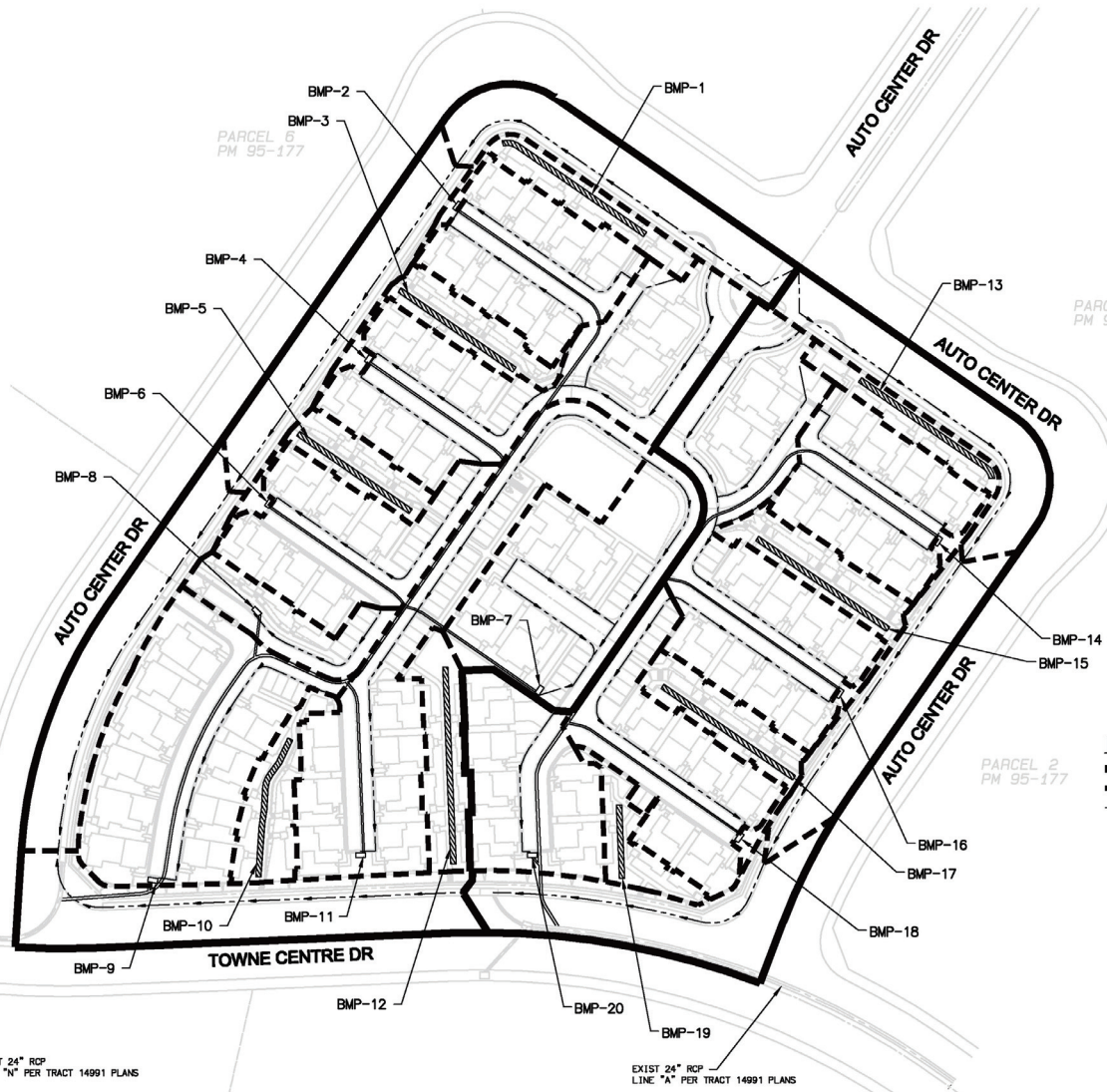
PARCEL 6
PM 95-177

PARCEL 1
PM 95-177

PARCEL 2
PM 95-177

LEGEND

- DRAINAGE BOUNDARY
- SUBAREA BOUNDARY
- FLOW PATH
- VEGETATED SWALE



LAKE FOREST DR

LSA



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FEET

SOURCE: RBF

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FIGURE 2.6

The Paseos at Foothill Ranch Village

BMPs

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- Natural daylight through the use of building orientation and spacing and plenty of windows;
- Energy-efficient lighting and mechanical systems;
- Water-efficient plumbing fixtures;
- Water-efficient landscaping, including the utilization of native plant species in addition to drought-tolerant ornamental species;
- Minimization of impervious surfaces as compared to existing conditions for the developed portion of the site;
- Treatment of water runoff in landscaped areas and biotreatment BMPs;
- Hydrologic source controls to reduce storm water runoff volume; and
- Education of homeowners and maintenance staff regarding proper irrigation and landscaping maintenance to limit water runoff.

2.4 INFRASTRUCTURE IMPROVEMENTS

2.4.1 On- and Off-Site Infrastructure

The project infrastructure components to be implemented would require improvements to, and connection with, existing infrastructure systems. These systems, which consist of water, electricity, natural gas, sanitary sewer, storm water drains, and telecommunications, would be constructed on site and would be fully provided and maintained by the property owner. All on-site systems would connect to existing infrastructure in Towne Centre Drive and Auto Center Drive.

Specifically, the on-site infrastructure improvements would include:

- Installation of eight fire hydrants to be located along the perimeter and interior of the project site.
- Installation of 8-inch water lines and a water meter. The new water lines would connect to the existing 12-inch water line in Towne Centre Drive or the 8-inch water line in Auto Center Drive.
- Installation of an 8-inch sanitary sewer line that would connect to the existing 15-inch sanitary sewer line in Towne Centre Drive.

2.5 IMPLEMENTATION AND PHASING

Construction is expected to begin in summer 2013; the build-out schedule for the proposed project would depend on market demand; however, it is anticipated that demolition and grading would require 1 month each, and construction and paving would occur over approximately 12 months. Grading is expected to be balanced, with approximately 25,000 cubic yards (cy) of cut and fill.

2.6 DISCRETIONARY ACTIONS

Development of the proposed project would require discretionary approvals by the City, which is the Lead Agency. The City's discretionary actions include the following:

- Amendment to the City of Lake Forest General Plan land use designation from Commercial to Low-Medium Density Residential;
- Amendment to Foothill Ranch Planned Community Plan to: (1) change the project site's zoning from *Foothill Ranch Plan: Commercial* to *Foothill Ranch Plan: Single-family Residential* and (2) increase the number of residential units permitted within the Foothill Ranch Plan;
- Amendment to the Foothill Ranch Feature Plan to reflect the proposed Low-Medium Density Residential land use;
- Amendment to the Foothill Ranch Area Plan to reflect the proposed Low-Medium Density Residential land use;
- Approval of a Tract Map; and
- Approval of a Site Development Permit.

2.6.1 Other Ministerial City Actions

Ministerial permits/approvals (e.g., grading permits, encroachment permit, curb cut permit, building permit, and lot line adjustment) would be issued by the City to allow site preparation, curb cuts, and connections to the utility infrastructure.

2.6.2 Probable Future Actions by Responsible Agencies

Because the project also involves approvals, permits, or authorization from other agencies, these agencies are "Responsible Agencies" under CEQA. Section 15381 of the *State CEQA Guidelines* defines Responsible Agencies as public agencies other than the Lead Agency that will have discretionary approval power over the project or some component of the project, including mitigation. These agencies include, but are not limited to, the agencies identified in Table 2.B.

Table 2.B: Probable Future Actions by Responsible Agencies

Responsible Agency	Action
State Water Resources Control Board (SWRCB)	Applicant must submit Permit Registration Documents, including a Notice of Intent (NOI), to comply with the National Pollution Discharge Elimination System (NPDES) General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities

2.7 RELATIONSHIP TO OTHER DOCUMENTS

Pursuant to CEQA Guidelines Section 15150, this IS/MND incorporates by reference all or portions of technical documents that relate to the proposed project or provide additional information concerning the environmental setting in which the project is proposed. The information disclosed in this IS/MND is based in part on the following technical studies and/or planning documents that include the project site or provide information addressing the general project area:

1. City of Lake Forest General Plan (May 2011)
2. City of Lake Forest Zoning Code (June 2010)
3. City of Lake Forest Zoning Map
4. Foothill Ranch Planned Community – Development Plan and Supplemental Text
5. Foothill Ranch Planned Community Environmental Impact Report; and
6. City of Lake Forest Master Environmental Impact Report and Mitigation Monitoring Program (June 1994)

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3.0 ENVIRONMENTAL CHECKLIST FORM

1. Project Title: <u>The Paseos at Foothill Ranch</u>	
2. Lead Agency Name and Address: <u>City of Lake Forest</u> <u>25550 Commercentre Drive, Suite 100</u> <u>Lake Forest, California 92630</u>	
3. Contact Person and Phone Number: <u>Jennifer Lilley, AICP (949) 282-5226</u>	
4. Project Location: <u>70 Auto Center Drive</u>	
5. Project Sponsor's Name and Address: <u>Trumark Companies</u> <u>9911 Irvine Center Drive, Suite 150</u> <u>Irvine, California 92618</u>	
6. General Plan Designation: <u>Commercial</u>	7. Zoning: <u>Foothill Ranch (Commercial</u>
8. Description of Project: (Describe the whole action involved, including but not limited to later phases of the project, and any secondary, support, or off-site features necessary for its implementation. Attach additional sheet(s) if necessary.) <u>Refer to Chapter 2.0 of this IS/MND</u>	
9. Surrounding Land Uses and Setting: (Briefly describe the project's surroundings.) <u>Refer to Chapter 2.0 of this IS/MND</u>	
10. Other public agencies whose approval is required (e.g., permits, financing approval, or participation agreement): <u>Refer to Chapter 2.0 of this IS/MND</u>	

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4.0 ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:

The environmental factors checked below would be potentially affected by this project, involving at least one impact that is a "Potentially Significant Impact" prior to implementation of mitigation as indicated by the checklist on the following pages.

- | | | |
|--|---|--|
| <input checked="" type="checkbox"/> Aesthetics | <input type="checkbox"/> Agriculture Resources | <input type="checkbox"/> Air Quality |
| <input checked="" type="checkbox"/> Biological Resources | <input checked="" type="checkbox"/> Cultural Resources | <input checked="" type="checkbox"/> Geology/Soils |
| <input type="checkbox"/> Greenhouse Gas Emissions | <input type="checkbox"/> Hazards & Hazardous Materials | <input checked="" type="checkbox"/> Hydrology/Water Quality |
| <input checked="" type="checkbox"/> Land Use/Planning | <input type="checkbox"/> Mineral Resources | <input checked="" type="checkbox"/> Noise |
| <input type="checkbox"/> Population/Housing | <input checked="" type="checkbox"/> Public Services | <input type="checkbox"/> Recreation |
| <input type="checkbox"/> Transportation/Traffic | <input checked="" type="checkbox"/> Utilities/Service Systems | <input checked="" type="checkbox"/> Mandatory Findings of Significance |

DETERMINATION (to be completed by the Lead Agency):

On the basis of this initial evaluation:

- ☐ I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE DECLARATION will be prepared.
- ☒ I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to by the project proponent. A MITIGATED NEGATIVE DECLARATION (MND) will be prepared.
- ☐ I find that the proposed project MAY have a significant effect on the environment, and an ENVIRONMENTAL IMPACT REPORT (EIR) is required.
- ☐ I find that the proposed project MAY have a "potentially significant" or "potentially significant unless mitigated" impact on the environment, but at least one effect (1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and (2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required, but it must analyze only the effects that remain to be addressed.
- ☐ I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed adequately in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measures that are imposed upon the proposed project, nothing further is required.

Signature

Jennifer Lilley, AICP
Printed Name

January 21, 2013

Date

For

EVALUATION OF ENVIRONMENTAL IMPACTS:

- 1) A brief explanation is required for all answers except “No Impact” answers that are adequately supported by the information sources a lead agency cites in the parentheses following each question. A “No Impact” answer is adequately supported if the referenced information sources show that the impact simply does not apply to projects like the one involved (e.g., the project falls outside a fault rupture zone). A “No Impact” answer should be explained where it is based on project-specific factors as well as general standards (e.g., the project will not expose sensitive receptors to pollutants, based on a project-specific screening analysis).
- 2) All answers must take account of the whole action involved, including off-site as well as on-site, cumulative as well as project-level, indirect as well as direct, and construction as well as operational impacts.
- 3) Once the lead agency has determined that a particular physical impact may occur, then the checklist answers must indicate whether the impact is potentially significant, less than significant with mitigation, or less than significant. “Potentially Significant Impact” is appropriate if there is substantial evidence that an effect is significant. If there are one or more “Potentially Significant Impact” entries when the determination is made, an EIR is required.
- 4) “Negative Declaration: Less Than Significant With Mitigation Incorporated” applies where the incorporation of mitigation measures has reduced an effect from “Potentially Significant Impact” to a “Less than Significant Impact.” The lead agency must describe the mitigation measures, and briefly explain how they reduce the effect to a less than significant level (mitigation measures from Section XVII, “Earlier Analyses,” may be cross-referenced).
- 5) Earlier analyses may be used where, pursuant to the tiering, program EIR, or other CEQA process, an effect has been adequately analyzed in an earlier EIR or negative declaration. Section 15063(c)(3)(D). In this case, a brief discussion should identify the following:
 - a) Earlier Analyses Used. Identify and state where they are available for review.
 - b) Impacts Adequately Addressed. Identify which effects from the above checklist were within the scope of and adequately analyzed in an earlier document pursuant to applicable legal standards, and state whether such effects were addressed by mitigation measures based on the earlier analysis.
 - c) Mitigation Measures. For effects that are “Less than Significant with Mitigation Measures Incorporated,” describe the mitigation measures which were incorporated or refined from the earlier document and the extent to which they address site-specific conditions for the project.
- 6) Lead agencies are encouraged to incorporate into the checklist references to information sources for potential impacts (e.g., general plans, zoning ordinances). Reference to a previously prepared or outside document should, where appropriate, include a reference to the page or pages where the statement is substantiated.
- 7) Supporting Information Sources. A source list should be attached, and other sources used or individuals contacted should be cited in the discussion.
- 8) This is only a suggested form, and lead agencies are free to use different formats; however, lead agencies should normally address the questions from this checklist that are relevant to a project’s environmental effects in whatever format is selected.
- 9) The explanation of each issue should identify:
 - d) the significance criteria or threshold, if any, used to evaluate each question; and
 - e) the mitigation measure identified, if any, to reduce the impact to less than significance.

4.1 AESTHETICS

Would the project:	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Have a substantial adverse effect on a scenic vista?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(c) Substantially degrade the existing visual character or quality of the site and its surroundings?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Discussion:

- (a) **No Impact.** A scenic vista is defined as a viewpoint that provides expansion views of a highly valued landscape for the benefit of the general public. Aesthetic components of a scenic vista generally include (1) scenic quality, (2) sensitivity level, and (3) view access. According to the City's CEQA Significance Thresholds Guide, the City has not designated any scenic vistas within its jurisdiction. Furthermore, the project site is located in an urbanized area characterized by relatively flat topography. Therefore, there are no scenic vistas in the project area, and no impacts would occur.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- (b) **No Impact.** The Caltrans Landscape Architecture Program administers the Scenic Highway Program, contained in Streets and Highways Code Sections 260–263. State highways are classified as either Officially Listed or Eligible. SR-241, located south of the project site, is not identified as an eligible or State-designated Scenic Highway.¹ In addition, according to the City's CEQA Significance Thresholds Guide, the City has not designated any scenic corridors within its jurisdiction. However, within the City, the County of Orange Scenic Highway Plan identifies El Toro Road as a scenic highway. The proposed project site is not located adjacent to El Toro Road. Therefore, the proposed project does not have the potential to damage resources within a State or locally designated scenic roadway, and no mitigation is required. Additionally, there are no scenic rock outcroppings located within the project limits, and while the proposed project may remove existing on-site trees, these trees are not considered scenic resources. Therefore, the proposed project would not damage scenic resources, and no mitigation is required.

¹ California Department of Transportation website: http://www.dot.ca.gov/hq/LandArch/scenic_highways.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- (c) **Less than Significant Impact.** Implementation of the proposed project would result in the construction of 75 single-family detached units including a private driveway connecting two access points from Auto Center Drive, associated parking areas, and approximately 1.01 ac of recreation and open space areas; refer to Figures 2.3 and 2.4 for the proposed project site plan and building design. Figure 2.5 depicts the conceptual landscape plan for the project. In compliance with the Foothill Ranch Planned Community Development Standards, the conceptual landscape plan includes landscaping in parking areas, as well as around the perimeter of the proposed project site.

The Whiting Ranch Wilderness Park is a prominent visual feature in the northern portion of the City, located generally between the planned communities of Portola Hills and Foothill Ranch. The proposed project site is located approximately 1,900 ft from Whiting Ranch and, presumably, would be visible from some park trails. However, the project site is located in an existing urbanized area and is surrounded by urban development on all four sides. Existing views toward the site from Whiting Ranch would be characterized by urbanized development. Therefore, implementation of the proposed project would not substantially damage or degrade views from Whiting Ranch because it would not interrupt views or substantially change the nature of views in the project vicinity. Therefore, implementation of the proposed project would have a less than significant impact on views from Whiting Ranch.

It is expected that the proposed residential project would be visible to passing motorists on adjacent roadways and while the project site would be more densely developed with the residential motor-court style buildings compared to existing conditions, the architecture of the proposed project would be comparable to and compatible with the existing architecture in the Foothill Ranch Planned Community. In addition, as mentioned above, the proposed project includes landscaping along the perimeter of the project site to buffer the project site from surrounding commercial areas consistent with the Citywide Design Guidelines. In addition, the areas immediately surrounding the project site are of a land use character similar to the proposed project (i.e., urban, built up), so the proposed project would not substantially change the character of views currently experienced by off-site viewers. The proposed project would also be visible to employees and customers at the existing auto dealership located north of the project site. Occupants of the dealership currently have a view of a former auto dealership no longer under operation and portions of undeveloped land on the project site. As shown in Figure 4.1.1, after project implementation, views of the project site would be replaced by the proposed residential project, and while the project site would appear more densely build out with the single-family units compared to an auto dealership lot with a one-story sales/office structure, the architecture of the proposed project would be comparable to and compatible with the existing architecture in the Foothill Ranch Planned Community. Therefore, the proposed project would not alter the character of the larger community. In addition, the perimeter landscaping would soften the aesthetics of the proposed residential



AUTOCENTER & TOWNE CENTRE CORNERS

THE CORNER OF THE INTERSECTION OF THESE TWO STREETS PROVIDES THE FIRST INTERACTION FOR A LARGE PERCENTAGE OF THE VISITORS TO THE PROJECT. WITH THE USE OF VARIOUS PLANT MATERIALS AND WALL MATERIALS IT IS THE PLAN OF THE DESIGN TO HAVE A HARMONIOUS AND UNIFORM LOOK FOR ALL AREAS OF THE PROJECT. THE PERIMETER WALLS WILL HAVE VARIOUS SETBACK DISTANCES FROM THE STREET CREATED BY A SERIES OF STEPS AND JOGS.

THE ARCHITECTURE SHOWN IN THE RENDERING IS FOR REFERENCE ONLY AND HAS BEEN INCLUDED TO SHOW HEIGHTS, MASSINGS AND SCALE AND MAY NOT REFLECT THE ARCHITECTURAL DETAILING OF ACTUAL HOMES. PLEASE REFER TO ARCHITECTS PACKAGE FOR ELEVATIONS AND ARCHITECTURAL DETAILS

PLANT MATERIALS SHOWN IN THE RENDERING ARE ONLY THOSE PLANTS TO BE PROVIDED BY THE DEVELOPER. REAR YARD LANDSCAPE, WHICH IS NOT SHOWN IN THE RENDERING IS TO BE INSTALLED BY THE HOMEOWNER.

L S A

FIGURE 4.1.1

The Paseos at Foothill Ranch Village

Visual Simulation

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buildings. Therefore, with consideration of the design, landscaping, and surrounding urban and built-up land uses, visual impacts associated with project implementation would be less than significant, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- (d) **Less than Significant with Mitigation Incorporated.** Spill light occurs when lighting standards, such as streetlights, are not properly aimed or shielded to direct light to the desired location and light escapes and partially illuminates a surrounding location. Spill light can be measured in terms of footcandles (fc).¹ Table 4.1.A provides examples of illumination levels from common sources such as daylight. Glare is the result of improperly aimed or blocked lighting sources that are visible against a dark background such as the night sky.

Table 4.1.A: Footcandle Levels from Common Light Sources

Source	Footcandles
Starlight	0.0002
Moonlight	0.02
Gas Station Pump Area	5
Office Lighting	70–150
Car Sales Areas	100
Professional Sports Arena	100–150
Direct Sunlight	5,000–10,000

Glare may also refer to the sensation experienced by looking into an excessively bright light source that causes a reduction in the ability to see or causes discomfort. Glare generally does not result in illumination of off-site locations, but results in a visible source of light viewable from a distance.

The project site is currently developed with a former auto dealership no longer in operation. While the auto dealership included nighttime illumination of the auto lot, that use is not currently operational and the site is dark at night under existing conditions. The proposed project would introduce nighttime lighting to the project site. After project implementation, site lighting would consist of low lighting and building lighting (approximately 9 ft in height), bollards (approximately 3 ft in height), walkway lighting (less than 3 ft in height),

¹ A footcandle (fc) is a unit of measure of the intensity of light falling on a surface, equal to 1 lumen per square foot (sf) and organelle defined with reference to a standardized candle burning at 1 foot (ft) from a given surface. Source: The American Heritage Dictionary of the English Language, Fourth Edition, Houghton Mifflin Company, 2000.

and landscape lighting. All lighting would be hooded or shielded to focus the light downward and to prevent light spillage onto adjacent properties. The project site would be illuminated from sunset to sunrise (generally 6:00 p.m. to 6:00 a.m., depending on the time of year). Therefore, the proposed project could result in a substantial amount of new nighttime light, and mitigation is required. Mitigation Measures A-1 and A-2 require the project applicant to prepare a comprehensive lighting plan and a photometric study prior to construction and to prepare a photometric survey prior to occupancy. These measures are intended to minimize impacts of new sources of light and glare to adjacent land uses, limit nighttime lighting to that necessary for security, and ensure that lighting is shielded to reduce glare and spill lighting effects. Implementation of these mitigation measures would reduce potential impacts related to new lighting to a less than significant level.

Normally, recreation and open space uses would be considered to be potentially light sensitive; however, the nearest recreation use, the Etnies Skate Park of Lake Forest, located southeast of the project site beyond SR-241, is illuminated at night and would not be negatively affected by nighttime lighting on the project site. The Skate Park is open until 9:00 p.m., Sunday through Thursday, and 10:00 p.m. on Friday and Saturday. Additionally, trails and other recreational uses at Whiting Ranch would not be adversely impacted because the ranch is closed at night.

Glare generation can occur from sunlight reflected from the glass and reflective materials utilized on existing commercial and office buildings and from vehicle windows and surfaces. Any glare experienced by surrounding office and commercial buildings as a result of sunlight reflecting off of the proposed project would be temporary, changing with the movement of the sun throughout the course of the day and the seasons of the year. In addition, glare associated with the proposed project would be less than that generated previously on the project site as a result of the former car dealership. Potential glare impacts would be less than significant.

Significance Determination: Potentially Significant

Mitigation Measures:

A-1: Comprehensive Lighting Plan. Prior to issuance of any building permits, the project applicant shall prepare a comprehensive lighting plan for review and approval by the City of Lake Forest (City) Director of Development Services or designee. The lighting plan shall be prepared by a qualified engineer and shall be in compliance with applicable standards of the City of Lake Forest Municipal Code. The lighting plan shall address all aspects of lighting, including, but not limited to, infrastructure and safety. The lighting plan shall include the following in conjunction with other measures, as determined by the illumination engineer:

- a. No direct rays or glare are permitted to shine onto public streets or adjacent sites.
- b. Light levels at the property line shall not exceed 0.1 footcandle (fc) adjacent to business properties.

- c. Parking area lighting shall be Illuminating Engineering Society “Full Cut Off” designated or “fully shielded” fixtures so that no light is emitted above the lowest light-emitting part of the fixture.
- d. Light standards shall not exceed 20 feet (ft) in height.

A-2: Photometric Survey. Prior to the issuance of any building permits, a final photometric survey shall be prepared for approval by the City Director of Development Services, or designee. The survey shall demonstrate that lighting values do not exceed 0.1 fc adjacent to business properties and that no direct rays shine onto public streets or adjacent sites.

Significance Determination After Mitigation: Less than Significant

4.2 AGRICULTURE & FOREST RESOURCES

Would the project:	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to nonagricultural use?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(c) Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code section 12220(g)), timberland (as defined by Public Resources Code section 4526), or timberland zoned Timberland Production (as defined by Government Code section 51104(g))?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(d) Result in the loss of forest land or conversion of forest land to nonforest use?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(e) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to nonagricultural use?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) **No Impact.** As shown in Figure 2.2, the project site consists of a roughly rectangular-shaped, approximate 7.1 ac parcel of land that is bound on the north, west, and east by Auto Center Drive and on the south by Towne Centre Drive. The project site is developed with a former auto dealership, including several buildings and a parking lot. The surrounding area is characterized by existing commercial uses. The project site is not used for agricultural production and is not designated Prime Farmland, Unique Farmland, or Farmland of Statewide Importance on maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency. The proposed project would not convert any type of farmland to a nonagricultural use or contribute to environmental changes that could result in conversion of farmland to nonagricultural use. No impacts to agricultural resources would occur, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- b) **No Impact.** The proposed project site is not used for agricultural production, not zoned for agricultural use, and is not protected by, or eligible for, a Williamson Act contract. No impacts to agricultural zoning or Williamson Act contracts would occur, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- c) **No Impact.** The proposed project site is currently developed with buildings and a parking lot for a former auto dealership. The project site is zoned for commercial uses, and with project implementation, the zoning would be changed to residential. The project site is not used for timberland production, not zoned as forest land or timberland, and does not contain forest land or timberland. No impacts would occur related to forest land or timberland zoning, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- d) **No Impact.** The proposed project site is currently developed with a former auto dealership no longer in operation. The site is zoned for commercial uses and with project implementation, the zoning would be changed to residential. The project site is surrounded by urban development. The proposed project would not convert forest land to a nonforest use. Likewise, the proposed project site would not contribute to environmental changes that could result in conversion of forest land to nonforest use. No impacts to forest land or timberland resources would occur, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- e) **No Impact.** The proposed project site is presently zoned for commercial uses and, while the site would be converted to residential uses with project implementation, it is not currently used for agricultural production or designated or zoned for agricultural uses. The project site is surrounded by urban development. The proposed project would not convert farmland to a nonagricultural use. Likewise, the proposed project site would not contribute to environmental changes that would indirectly result in conversion of farmland to nonagricultural use. No impacts to agricultural resources would occur, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

4.3 AIR QUALITY

Would the project:

	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Conflict with or obstruct implementation of the applicable air quality plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(b) Violate any air quality standard or contribute substantially to an existing or projected air quality violation?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(c) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is nonattainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(d) Expose sensitive receptors to substantial pollutant concentrations?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(e) Create objectionable odors affecting a substantial number of people?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Impact Analysis:

- a) **No Impact.** A project is consistent with the regional Air Quality Management Plan (AQMP) if it does not create new violations of clean air standards, exacerbate any existing violations, or delay a timely attainment of such standards. The previous use of the site as an auto dealership was the land use assumption incorporated into the current air quality management plan. A conversion to residential use represents a changed circumstance in terms of land use assumptions for air quality modeling and forecasts. The Lake Forest Opportunities Study Program (OSP) EIR identified land use changes that convert industrial or commercial properties to residential as being a potentially significant impact to land use under CEQA. The OSP EIR also noted, however, that impacts to individual disciplines such as air quality, noise, or traffic are mitigable and not necessarily significant. The foregoing analysis demonstrates that air quality impacts are less than-significant even without any "credit" for off-setting existing uses. The change to regional air quality from the proposed action is immeasurably small. Therefore, the proposed project would not conflict with the AQMP, and no impact would result with respect to implementation of the AQMP. No mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination after Mitigation: No Impact

- b) **Less Than Significant Impact.**

Short-Term (Construction) Emissions. Emissions of pollutants would occur during construction of the proposed project from soil disturbance and equipment exhaust. Major

sources of emissions during demolition, grading, and site preparation include: (1) exhaust emissions from construction equipment and vehicles; (2) fugitive dust generated by construction vehicles and equipment traveling over exposed surfaces; (3) demolition activities; and (4) soil disturbances from grading and backfilling.

To evaluate potential impacts related to construction activities, specific criteria are used. The criteria include daily emissions thresholds, compliance with State and national air quality standards, and conformity with the existing State Implementation Plan (SIP) or existing air quality attainment plans. Specific criteria for determining whether the potential air quality impacts of a project are significant are set forth in the South Coast Air Quality Management District (SCAQMD) CEQA Air Quality Handbook. The following daily thresholds for construction emissions have been established by the SCAQMD and are used in the analysis of air quality impacts for the proposed project.

- 75 pounds per day (lbs/day) of reactive organic compounds (ROC)
- 100 lbs/day of nitrogen oxide (NO_x)
- 550 lbs/day of carbon monoxide (CO)
- 150 lbs/day of particulate matter less than 10 microns in size (PM₁₀)
- 55 lbs/day of particulate matter less than 2.5 microns in size (PM_{2.5})
- 150 lbs/day of sulfur oxide (SO_x)

Projects in the South Coast Air Basin (Basin) with construction-related emissions that exceed any of the emission thresholds above are considered potentially significant by the SCAQMD.

In addition to the significance thresholds listed above, SCAQMD has developed analysis parameters to evaluate ambient air quality on a local level in addition to the more regional emissions-based thresholds of significance. These analysis elements are called Localized Significance Thresholds (LSTs). For this project, the appropriate Source Receptor Area (SRA) for Localized Significance Thresholds (LST) is Saddleback Valley (SRA No. 19), according to the SRA/City Table on the SCAQMD LST website.¹

Use of an LST analysis for a project is optional. For the proposed project, the primary source of possible LST impact would be during construction. LSTs are only applicable to the following criteria pollutants: oxides of nitrogen (NO_x), carbon monoxide (CO), and particulate matter (PM₁₀ and PM_{2.5}). LSTs represent the maximum emissions from a project that are not expected to cause or contribute to an exceedance of the most stringent applicable federal or State ambient air quality standard, and are developed based on the ambient concentrations of that pollutant for each source receptor area and distance to the nearest sensitive receptor.

¹ www.aqmd.gov/ceqa/handbook/LST/LST.html. Accessed August 8, 2012.

The closest residences to the project site are located to the north along Bake Parkway at a distance of approximately 1,900 ft (600 meters [m]). The closest commercial uses to the project site are located within 80 ft (25 m) of the construction areas. According to the SCAQMD's LST methodology, industrial and commercial uses are considered receptor locations for the pollutants with concentration standards based on averages of less than 24 hours. Therefore, the CO and NO_x LST impacts were calculated at a distance of 25 m. The PM_{2.5} and PM₁₀ LST impacts were calculated at a distance of 500 m. The following LST construction thresholds apply for this project:

- 140 lbs/day of NO_x at 25 m
- 1,125 lbs/day of CO at 25 m
- 132 lbs/day of PM₁₀ at 500 m
- 77 lbs/day of PM_{2.5} at 500 m

The criteria used in this analysis as thresholds for impact significance are based on the Environmental Checklist questions, as listed above. The following summarizes construction emissions and associated impacts for the project site.

Equipment Exhaust and Related Construction Activities. Construction of each of the project phases will include the following tasks: demolition, grading, building, and paving. While both the site preparation and grading phases involve heavy-duty diesel-powered equipment and both activities generate large amounts of fugitive dust, the grading phase typically generates greater overall emissions due to the larger equipment needed for earthmoving. Peak daily emissions associated with construction equipment exhaust for the proposed project during each of the construction tasks were calculated using the CalEEMod (Version 2011.1.1) model, are summarized in Table 4.3.A, and detailed in Appendix A. It is assumed that grading would not start until site preparation is finished and that, similarly, building construction would not start until grading is finished. Table 4.3.A shows that by complying with the SCAQMD's standard control measures, construction equipment/vehicle emissions during construction periods would not exceed any of the SCAQMD established daily emissions thresholds. No mitigation is required.

Table 4.3.A: Peak-Day Construction Emissions (lbs/day) by Task

Construction Phase ¹	CO	ROG	NO _x	SO ₂	PM ₁₀ ¹	PM _{2.5} ¹
2013	50.8	10.4	81.9	0.1	11.0	2.8
2014	25.6	56.0	33.3	0.1	3.0	2.8
SCAQMD Emissions Threshold	550	75	100	150	150	55
Exceed Significance?	No	No	No	No	No	No

Source: Hans Giroux & Associates, August 2012.

¹ Total PM₁₀ and PM_{2.5} daily emissions with fugitive dust mitigation measures implemented.

CO = carbon monoxide lbs/day = pounds per day NO_x = nitrogen oxide

PM₁₀ = particulate matter less than 10 microns in size

PM_{2.5} = particulate matter less than 2.5 microns in size

SCAQMD = South Coast Air Quality Management District

SO₂ = sulfur dioxide ROG = reactive organic gases

Fugitive Dust. Blowing dust, combined with engine emissions, produces airborne matter referred to in air quality studies as PM_{10} , $PM_{2.5}$, or fugitive dust. Fugitive dust emissions are generally associated with land clearing, exposure, and cut-and-fill operations. Once construction activities are complete, no further fugitive dust emissions occur. Dust generated daily during construction would vary substantially, depending on the level of activity, the specific operations, and weather conditions. Nearby sensitive receptors and on-site workers may be exposed to blowing dust, depending upon prevailing wind conditions. Fugitive dust would also be generated as construction equipment or trucks travel on unpaved areas of the construction site. The PM_{10} and $PM_{2.5}$ fugitive dust emissions are included in Table 4.3.A.

Since construction operations on site must comply with dust control and other measures prescribed by SCAQMD Rules 402 and 403 to ensure that short-term construction impacts are minimized, compliance with these rules is assumed in Table 4.3.A. Compliance with SCAQMD Rules 402 and 403 would ensure that fugitive dust (PM_{10} and $PM_{2.5}$) generation would be less than significant.

Localized Significance. The following analysis was undertaken consistent with SCAQMD *Final Localized Significance Threshold Methodology* (July 2008). The closest residences to the various construction phases are located at a distance of more than 500 m. The closest commercial sites to the construction activities are located within 25 meters. Table 4.3.B shows the construction-related emissions of CO, NO_x , PM_{10} , and $PM_{2.5}$ compared to the LSTs for the Saddleback Valley area at a distance of 25 m and 500 m.

Table 4.3.B shows that the calculated emissions rates for the proposed on-site construction activities are below the localized significance thresholds for CO, NO_x , PM_{10} , and $PM_{2.5}$. Therefore, the proposed project would not cause any short-term localized air quality impacts, and no mitigation is required.

Table 4.3.B: Summary of On-Site Construction Emissions, Localized Significance by Task

Construction Activity	Emission Rates (lbs/day)			
	CO	NO _x	PM ₁₀ ¹	PM _{2.5} ¹
Demolition	46	76	5	4
Grading	31	49	5	4
Building Construction	23	35	2	2
Paving	21	32	3	3
Localized Significance Threshold²	1,125	140	132	77
Exceed Significance?	No	No	No	No

Source: Hans Giroux & Associates, August 2012.

¹ Total PM₁₀ and PM_{2.5} daily emissions with fugitive dust mitigation measures implemented.

² 25 m distance used for CO and NO_x and 500 m distance used for PM₁₀ and PM_{2.5}.

CO = carbon monoxide

lbs/day = pounds per day

m = meters

NO_x = nitrogen oxide

PM₁₀ = particulate matter less than 10 microns in size

PM_{2.5} = particulate matter less than 2.5 microns in size

Long-Term (Operational) Emissions. Long-term air emission impacts are associated with any change in permanent use of the project site by on-site stationary and off-site mobile sources that substantially increase emissions. Stationary source emissions include emissions associated with electricity consumption and natural gas usage. Mobile source emissions would result from vehicle trips associated with the proposed project. The daily operational emissions “significance” thresholds for criteria pollutants with regional effects established by the SCAQMD are as follows:

- 55 lbs/day of ROC
- 55 lbs/day of NO_x
- 550 lbs/day of CO
- 150 lbs/day of PM₁₀
- 55 lbs/day of PM_{2.5}
- 150 lbs/day of SO_x

Projects in the Basin with operations-related emissions that exceed any of the emission thresholds are considered potentially significant by the SCAQMD.

In addition to the significance criteria listed above, analysis of localized air quality impacts is also recommended by SCAQMD. For this project, the appropriate SRA for LSTs is Saddleback Valley (SRA No. 19), according to the SRA/City Table on the SCAQMD LST website.¹ The closest residential use is located approximately 1,900 ft (600 m) to the north of the project site. The closest commercial uses to the project site are located within 80 ft (25 m)

¹ www.aqmd.gov/ceqa/handbook/LST/LST.html.

of the construction areas. According to the SCAQMD's LST methodology, industrial and commercial uses are considered receptor locations for the pollutants with concentration standards based on averages of less than 24 hours. Therefore, the CO and NO_x LST impacts were calculated at a distance of 25 m. The PM_{2.5} and PM₁₀ LST impacts were calculated at a distance of 500 m. The following operational thresholds apply for this project:

- 140 lbs/day of NO_x at 25 m
- 1,125 lbs/day of CO at 25 m
- 36 lbs/day of PM₁₀ at 500 m
- 22 lbs/day of PM_{2.5} at 500 m

Criteria Pollutants with Regional Effects. The proposed residential project will generate 718 average daily trips (ADT). Residential uses also generate small quantities of area source emissions derived from organic compounds from cleaning products, landscape maintenance, etc. The contribution of these sources is small and incorporated into the analysis. Using the default emission factors included in CalEEMod (Version 2011.1.1), emissions associated with project-related vehicular trips were calculated and are included in Table 4.3.C.

Table 4.3.C: Operational Emissions

Source	Pollutants (lbs/day)					
	CO	ROG	NO _x	SO ₂	PM ₁₀	PM _{2.5}
Area source emissions	31.2	11.1	0.4	0.0	4.0	4.0
Energy emissions	0.3	0.1	0.8	0.0	0.1	0.1
Operational (vehicle) emissions	38.5	3.7	7.2	0.1	8.2	0.6
Total Emissions	70.0	14.9	8.4	0.1	12.3	4.7
SCAQMD Threshold	550	55	55	150	150	55
Exceed SCAQMD Threshold?	No	No	No	No	No	No

Source: Hans Giroux & Associates, August 2012.

CO = carbon monoxide

lbs/day = pounds per day

NO_x = nitrogen oxide

PM₁₀ = particulate matter less than 10 microns in size

PM_{2.5} = particulate matter less than 2.5 microns in size

ROG = reactive organic gases

SCAQMD = South Coast Air Quality Management District

SO₂ = sulfur dioxide

As shown in Table 4.3.C, project emissions (both stationary sources and vehicular sources) would not exceed the SCAQMD daily emissions thresholds. Therefore, the long-term air quality impacts of the proposed project are less than significant, and no mitigation measures are required.

Localized Significance. The following analysis was performed per SCAQMD *Final Localized Significance Threshold Methodology* (July 2008). The closest sensitive receptors to the various construction phases are located at a distance of more than 500 m. Commercial and industrial facilities are not included in the definition of sensitive receptor because employees do not typically remain on site for a full 24 hours, but are present for shorter periods of time, such as eight hours. However, applying a 24-hour standard for pollutants with shorter averaging periods, such as NO₂ and CO LSTs could also be applied to these receptors. The closest commercial site to the construction activities that would occur on the project site are located within 25 meters. Thus, LST values for 25 and 500 m were used.

Table 4.3.D shows the calculated emissions for the proposed operational activities (fully described above) compared to the LSTs for the Saddleback Valley area at a distance of 25 m and 500 m. The localized significance analysis only includes on-site sources; therefore, the emissions shown include all stationary and 5 percent of the proposed project's mobile sources.

Table 4.3.D: Summary of Operation Emissions, Localized Significance

	Emission Rates (lbs/day)			
	CO	NO _x	PM ₁₀ ¹	PM _{2.5} ¹
Proposed Project	33.4	1.6	4.5	4.1
Localized Significance Threshold²	1,125	140	36	22
Exceed Significance?	No	No	No	No

Source: LSA Associates, Inc., August 2011.

¹ Total PM₁₀ and PM_{2.5} daily emissions with fugitive dust mitigation measures implemented.

² 25 m distance used for CO and NO_x and 500 m distance used for PM₁₀ and PM_{2.5}.

CO = carbon monoxide

lbs/day = pounds per day

m = meters

NO_x = nitrogen oxide

PM₁₀ = particulate matter less than 10 microns in size

PM_{2.5} = particulate matter less than 2.5 microns in size

Table 4.3.D shows that the calculated emissions rates for the proposed operation activities are below the localized significance thresholds for CO, NO_x, PM₁₀, and PM_{2.5}. Therefore, the proposed project would not cause any long-term localized air quality impacts, and no mitigation is required.

CO Hot-Spot Analysis. There is a direct relationship between traffic/circulation congestion and CO impacts since exhaust fumes from vehicular traffic are the primary source of CO. CO is a localized gas that dissipates very quickly under normal meteorological conditions. Therefore, CO concentrations decrease substantially as distance from the source (intersection) increases. The highest CO concentrations are typically found in areas directly adjacent to congested roadway intersections. These areas of vehicle congestion have historically had the potential to create pockets of elevated levels of CO that are called "hot spots." However, with the

turnover of older vehicles, introduction of cleaner fuels, and implementation of control technology on industrial facilities, CO concentrations in the project vicinity have steadily declined.

Micro-scale air quality impacts have traditionally been analyzed in environmental documents where the region was a nonattainment area for CO. However, the SCAQMD has demonstrated in the CO attainment redesignation request to the Environmental Protection Agency (EPA) that there are no “hot spots” anywhere in Southern California, even at intersections with much higher volumes, much worst congestion, and much higher background CO levels than anywhere in the project area. If the worst-case intersections in the air basin have no “hot spot” potential, any local impacts near the project site will be well below thresholds with an even larger margin of safety.

Significance Determination: Less than Significant

Mitigation Measure: No Mitigation is Required

Significance Determination after Mitigation: Less than Significant

- c) **Less Than Significant Impact.** As discussed in Response 4.3.b, no exceedance of SCAQMD criteria pollutant emission thresholds would be anticipated for the proposed project. The projected emissions of criteria pollutants as a result of the proposed project are expected to be below the emissions thresholds established for the region. Cumulative emissions are part of the emission inventory included in the AQMP for the project area. Therefore, there would be no cumulatively considerable net increase of the criteria pollutants that are in nonattainment status in the Basin.

Significance Determination: Less than Significant

Mitigation Measure: No Mitigation is Required

Significance Determination after Mitigation: Less than Significant

- d) **Less Than Significant Impact.** As described in Response 4.3.b, the proposed project would not significantly increase long-term emissions within the project area. Construction of the proposed project may expose surrounding sensitive receptors to airborne particulates, as well as a small quantity of construction equipment pollutants (i.e., usually diesel-fueled vehicles and equipment). However, construction contractors would be required to implement measures to reduce or eliminate emissions by following SCAQMD standard construction practices. Furthermore, the closest sensitive receptors are located more than 500 m away. Therefore, sensitive receptors are not expected to be exposed to substantial pollutant concentrations during construction, and potential short-term impacts are considered less than significant.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination after Mitigation: Less than Significant

- e) **Less Than Significant Impact.** Some objectionable odors may emanate from operation of diesel-powered construction equipment during construction of the project. These odors, however, would be limited to the site only during the construction period and, therefore, would not be considered a significant impact. Project operation would not result in objectionable odors as medical office buildings are not known to emit odors. No mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination after Mitigation: Less than Significant

4.4 BIOLOGICAL RESOURCES

Would the project:	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) **Less than Significant Impact.** The proposed Paseos at Foothill Ranch Project is located at 70 Auto Center Drive in the City of Lake Forest, California. The 7.01 ac project site is developed with a former automobile dealership. The proposed project would result in the construction of 75 residential single-family detached units. The project parcel is bound on the north, west, and east by Auto Center Drive and on the south by Towne Centre Drive. The entire project area is currently paved with asphalt or concrete or is occupied by buildings. Existing improvements on site will be demolished, removed, and replaced with one- and two-story, single-family attached residences with associated street improvements and installation of required utilities. The existing ground surface within the parcel was mass graded from the preproject condition, and the current ground surface of the parcel is approximately 3 ft below original ground surface. LSA Associates, Inc. (LSA) biologists performed a visual assessment of the property using detailed aerial photos and topographical maps. LSA conducted record searches (Appendix B) in the California Natural Diversity Data Base (CNDDB), United States Fish and Wildlife Service (USFWS), and California Native Plant Society's (CNPS) electronic databases for species expected to occur within the vicinity of the

project study area. Current electronic database records reviewed by LSA included the following:

- CNDDDB information (i.e., RareFind 3.1.0), administered by the California Department of Fish and Game (CDFG). This database covers lists of special-status animal and plant species, as well as sensitive natural communities that occur within California;
- CNPS Electronic Inventory of Rare and Endangered Vascular Plants of California (Skinner and Pavlik 1994), which identifies four specific designations or ranks identified by the California Rare Plant Rank (CRPR) of special-status plant species and summarizes regulations that provide for the conservation of special-status plants; and
- USFWS species occurrence and critical habitat digital records.

The nearest known occurrence of special-status species in the project vicinity is the federally-listed threatened coastal California gnatcatcher (*Polioptila californica californica*) which has been found on the revegetated slopes of the SR-241 toll road, approximately 400–500 ft to the south. The project site is developed and paved with no native habitat. A relatively small amount of ornamental landscaping, including palm trees, is present along the site perimeter, and several palms are located in planters throughout the paved parking lot. This ornamental landscaping will be removed by project development. Wildlife expected to utilize the site include mainly commensal species such as desert cottontail (*Sylvilagus audubonii*) and Botta's pocket gopher (*Thomomys bottae*).

It is possible that raptors (e.g., hawks) may occasionally forage on site, and some species, such as the American kestrel (*Falco sparverius*), could nest in the palm trees. However, implementation of the proposed project would not result in significant adverse impacts to raptors or other wildlife, as the replacement of impervious parking surface and small amounts of landscaping with residential development and associated landscaping, would likely increase the habitat available to local wildlife. In addition, large tracts of land supporting raptor foraging habitat have been set aside in the vicinity of the project site. These areas include, but are not limited to, Limestone Canyon and Whiting Ranch Wilderness Parks, which encompass approximately 4,300 ac, and the Cleveland National Forest, which encompasses approximately 460,000 ac of riparian and oak woodland canyons, rolling grassland, hills, and steep slopes of coastal sage scrub (CSS) and chaparral. When viewed in the context of how much raptor habitat has already been conserved in Orange County and in the project vicinity, the small amount of potential raptor habitat that would be impacted on site is not substantial.

No special-status species are anticipated on site due to lack of suitable habitat. The loss of disturbed, mostly paved surface and replacement with residences and landscaping will not substantially reduce locally common wildlife populations and are not considered significant impacts. The removal of on-site vegetation is not expected to have a significant adverse effect on candidate, sensitive, or special-status species, as defined by the CDFG or the USFWS. Therefore, any impacts to sensitive or special-status species would be less than significant, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- b) **No Impact.** The project site consists of an irregular piece of land located south of the intersection of Bake Parkway and Portola Parkway in the City of Lake Forest. The site is developed with a former car dealership. LSA biologists examined detailed aerial photographs and topographical maps of the project site. The project site does not contain any riparian habitat or sensitive natural communities identified in local or regional plans, policies, or regulations or by the CDFG or the USFWS. No impacts related to riparian habitat or other sensitive natural communities identified in local or regional plans would result from project implementation, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- c) **No Impact.** LSA biologists examined detailed aerial photographs and topographical maps of the project site. The site is developed and does not contain any natural hydrologic features or federally protected wetlands as defined by Section 404 of the Clean Water Act. Site drainage is captured in existing underground storm drains, presumably installed when the automobile dealership was constructed. Therefore, no direct removal, filling, or hydrological interruption of a wetland area would occur with development of the project site. No impact would occur, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- d) **Less than Significant with Mitigation Incorporated.** The project site is bordered on all sides by urban development. Because of the isolation of this site amidst urban development, the proposed project site does not function as a wildlife movement corridor. Those species observed on site are either able to fly in or are able to navigate on the ground through long stretches of urban development. Therefore, the project site does not contain any native resident or migratory fish, wildlife species, or wildlife corridors. As a result, no impacts are anticipated.

The limited existing landscaping within the project site may, however, provide suitable habitat for nesting birds. While the likelihood of nesting birds occurring on site is very low considering the general lack of habitat on site, there are existing trees (palms) scattered in the parking lot area, and on the site perimeter that may provide habitat for nesting birds. Therefore, implementation of the proposed project would be subject to the provisions of the Migratory Bird Treaty Act (MBTA), which prohibits disturbing or destroying active nests. In addition, nests and eggs are protected under Fish and Game Code Section 3503. Project implementation must be accomplished in a manner that avoids impacts to active nests during the breeding season. As such, the project is required to comply with the federal MBTA. As documented in Mitigation Measure B-1 (compliance with the MBTA), avoiding impacts can be accomplished through a variety of means, including restricting tree removal to periods (August 15–February 15) outside the avian nesting season or through performance of nesting bird surveys prior to clearing when clearing occurs during the nesting season. With implementation of Mitigation Measure B-1, potentially significant impacts to nesting birds would be reduced to a level considered less than significant.

Significance Determination: Potentially Significant

Mitigation Measure:

B-1: Migratory Bird Treaty Act. In the event that project construction or grading activities should occur within the active breeding season for birds (i.e., February 15–August 15), a nesting bird survey shall be conducted by a qualified biologist prior to commencement of construction activities. If active nesting of birds is observed within 100 feet (ft) of the designated construction area prior to construction, the construction crew shall establish an appropriate buffer around the active nest. The designated project biologist shall determine the buffer distance based on the specific nesting bird species and circumstances involved. Once the project biologist verifies that the birds have fledged from the nest, the buffer may be removed. Prior to commencement of grading activities and issuance of any building permits, the City of Lake Forest (City) Director of Development Services, or designee, shall verify that all project grading and construction plans include specific documentation regarding the requirements of the Migratory Bird Treaty Act (MBTA), that preconstruction surveys have been completed and the results reviewed by staff, and that the appropriate buffers (if needed) are noted on the plans and established in the field with orange snow fencing.

Significance Determination After Mitigation: Less than Significant

- e) **No Impact.** The City currently requires that a Eucalyptus Tree Cutting Permit be obtained prior to cutting, pruning, or removing any eucalyptus trees during the restricted period (April 1–October 31). There are no eucalyptus trees located on the project site or bordering the proposed project site. Therefore, the proposed project would not conflict with the provisions of the Eucalyptus Tree Cutting regulations. The proposed project would not result in an

impact related to local policies or ordinances protecting biological resources, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- f) **No Impact.** The preparation of a comprehensive natural resources management conservation plan for Central and Coastal Orange County was completed in 1996. The Central and Coastal Orange County Natural Community Conservation Plan and Habitat Conservation Plan (NCCP/HCP) and the associated Implementation Agreement cover 13 cities, including Lake Forest. The purpose of the NCCP/HCP is to create a multispecies multihabitat reserve system and to implement a long-term management program that will protect primarily CSS and the species that utilize this habitat. At the same time that it protects this habitat and species, the NCCP/HCP is also intended to allow for economical use of the lands that meet people's needs.

Under the NCCP/HCP, it was determined that the reserve design was sufficiently large and diverse and incorporated sufficient connectivity for purposes of wildlife movement. The NCCP Reserve design process focused on habitat contiguity and connectivity and the maintenance of wildlife dispersal and genetic flow for target species and other species integral to ecosystem diversity.

The reserve system covers over 37,000 ac of CSS, grasslands, riparian, chaparral, woodland, and forest habitats. This system extends into the City and includes, but is not limited to, the Whiting Ranch Wilderness Park. Activities within the reserve system are bounded by the allowable practices within the NCCP/HCP.

The project site is currently developed and is surrounded by urban development. While the project site is located within the planning area of the NCCP/HCP, the project site is not located within the reserve system. The proposed project site is in an area identified in the NCCP/HCP as urbanized and is located in an area designated for development. Therefore, the project would be consistent with the NCCP/HCP, and no impacts would result.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

4.5 CULTURAL RESOURCES

Would the project:	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Cause a substantial adverse change in the significance of a historical resource as defined in §15064.5?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(c) Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(d) Disturb any human remains, including those interred outside of formal cemeteries?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Discussion:

- a) **No Impact.** CEQA defines a “historical resource” as a resource that meets one or more of the following criteria: (1) listed in, or determined eligible for listing in, the California Register of Historical Resources (California Register); (2) listed in a local register of historical resources as defined in Public Resources Code (PRC) Section 5020.1(k); (3) identified as significant in a historical resource survey meeting the requirements of PRC Section 5024.1(g); or (4) determined to be a historical resource by a project’s lead agency (PRC Section 21084.1 and *State CEQA Guidelines* Section 15064.5(a)). The project site is currently developed with a former car dealership, including pavement and several buildings, and there are no historical resources present on site. In addition, based on the age of the surrounding development, none of the adjacent structures would be eligible for listing in the California Register, and none is listed in a local register of historic places, identified, or determined to be a historic resource by the City. Therefore, the proposed project would not cause a substantial adverse change in the significance of a historical resource, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- b) **No Impact.** As stated above, a portion of the site is developed with a former car dealership. Original grading of the parcel during development of Foothill Ranch removed all sediments with the potential to contain in situ cultural resources. As a result, there is no potential for previously unknown subsurface archaeological resources to be encountered during site preparation activities. Further, the proposed project site is not located in an area of the City that has been identified as being sensitive for archaeological resources (refer to Figure RR-6 in the Recreation and Resources Element of the City’s General Plan). Therefore, the proposed project would not cause a substantial adverse change in the significance of an archaeological resource, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- c) **Less than Significant with Mitigation Incorporated.** As stated above, the project site is currently developed with a former car dealership, including pavement and several buildings. The entire project area was subject to mass grading when the area was developed between 1989 and 1990. The project is located in an area that is considered to be sensitive for paleontological resources, and paleontological resources were collected adjacent to and within the general vicinity of the current project area during the original mass grading of the area. The closest two localities are located southwest of the proposed project area and produced fossil specimens of long-snouted dolphin (*Pontoporiidae*) and sea lion (*Imagotariinae*). Sediments within the project area are from the late Miocene (5.4 to 4.3 million years ago) Oso Member of the Capistrano Formation. The Oso member of the Capistrano Formation has yielded and still has the potential to contain paleontological resources of major significance. The Natural History Museum of Los Angeles County (LACM) indicates that numerous fossil localities are known from the Oso Member of the Capistrano Formation and that some of the specimens recovered from nearby localities include whales, dolphins, sea lions, sea cows, bony fish, sharks, rays, turtles, crocodiles, birds, horses, rhinos, and camels. Grading to a depth of up to 3 ft is required for project implementation and may affect unknown buried paleontological resources. Therefore, there is a potential for significant fossil remains to be encountered during grading activities. Mitigation Measure C-1 requires a qualified paleontologist to be retained to monitor grading activities. Any collected specimens would be prepared, identified, cataloged, and donated to an accredited repository. Implementation of Mitigation Measure C-1 would ensure that impacts to paleontological resources are reduced to a less than significant level.

Significance Determination: Potentially Significant

Mitigation Measure:

- C-1: Paleontological Resources Impact Mitigation Program.** Prior to commencement of any grading activity on site, the City of Lake Forest (City) Director of Development Services, or designee, shall verify that a paleontologist, who is listed on the County of Orange List of Certified Paleontologists, has been retained by the project applicant, and either the paleontologist, or a representative, shall be on site during all rough grading and other significant ground-disturbing activities in native soils. A paleontologist shall not be required on site if excavation is only occurring in Artificial Fill.

Prior to the beginning of monitoring, if required, the paleontologist shall prepare a Paleontological Resources Impact Mitigation Program (PRIMP) for the proposed project. The PRIMP should be consistent with the guidelines of the

Society of Vertebrate Paleontologists (SVP) (SVP, 1995 and 2010) and shall include, but not be limited to, the following:

- Attendance at the pregrade conference in order to explain the mitigation measures associated with the project.
- During construction excavation, a qualified vertebrate paleontological monitor shall initially be present on a full-time basis whenever excavation shall occur within the sediments that have a high paleontological sensitivity rating and on a spot-check basis in sediments that have a low sensitivity rating. Based on the significance of any recovered specimens, the qualified paleontologist may set up conditions that shall allow for monitoring to be scaled back to part-time as the project progresses. However, if significant fossils begin to be recovered after monitoring has been scaled back, conditions shall also be specified that would allow increased monitoring as necessary. The monitor shall be equipped to salvage fossils and/or matrix samples as they are unearthed in order to avoid construction delays. The monitor shall be empowered to temporarily halt or divert equipment in the area of the find in order to allow removal of abundant or large specimens.
- The underlying sediments may contain abundant fossil remains that can only be recovered by a screening and picking matrix; therefore, these sediments shall occasionally be spot-screened through 1/8- to 1/20-inch mesh screens to determine whether microfossils exist. If microfossils are encountered, additional sediment samples (up to 6,000 pounds [lbs]) shall be collected and processed through 1/20-inch mesh screens to recover additional fossils. Processing of large bulk samples is best accomplished at a designated location within the project that shall be accessible throughout the project duration but shall also be away from any proposed cut or fill areas. Processing is usually completed concurrently with construction, with the intent to have all processing completed before, or just after, project completion. A small corner of a staging or equipment parking area is an ideal location. If water is not available, the location should be accessible for a water truck to occasionally fill containers with water.
- Preparation of recovered specimens to a point of identification and permanent preservation. This includes the washing and picking of mass samples to recover small invertebrate and vertebrate fossils and the removal of surplus sediment from around larger specimens to reduce the volume of storage for the repository and the storage cost for the developer.
- Identification and curation of specimens into a museum repository with permanent retrievable storage, such as the Natural History Museum of Los Angeles County (LACM).
- Preparation of a report of findings with an appended itemized inventory of specimens. When submitted to the City Director of Development Services, or designee, the report and inventory would signify completion of the program to mitigate impacts to paleontological resources.

Significance Determination After Mitigation: Less than Significant

- d) **Less than Significant with Mitigation Incorporated.** No known human remains are present on site, and there are no facts or evidence to support the idea that Native Americans or people of European descent are buried on site. However, ground-disturbing activities associated with the project have the potential to disturb previously unknown human remains. In the unlikely event that human remains are encountered during project grading, the proper authorities would be notified, and standard procedures for the respectful handling of human remains during earthmoving activities would be adhered to as specified in Mitigation Measure C-2. Implementation of Mitigation Measure C-2 would reduce potential project impacts related to the discovery of human remains on site to a less than significant level.

Significance Determination: Potentially Significant

Mitigation Measure:

- C-2:** Consistent with the requirements of California Code of Regulations (CCR) Section 15064.5(e), if human remains are encountered, work within 25 feet (ft) of the discovery shall be redirected and the County Coroner notified immediately by the Construction Contractor. State Health and Safety Code Section 7050.5 states that no further disturbance shall occur until the Orange County (County) Coroner has made a determination of origin and disposition pursuant to Public Resources Code Section 5097.98. If the remains are determined to be Native American, the County Coroner shall notify the Native American Heritage Commission (NAHC), which shall determine and notify a most likely descendant (MLD). With the permission of the City, the MLD may inspect the site of the discovery. The MLD shall complete the inspection within 48 hours of notification by the NAHC. The MLD may recommend scientific removal and nondestructive analysis of human remains and items associated with Native American burials. Consistent with CCR Section 15064.5(d), if the remains are determined to be Native American and an MLD is notified, the City shall consult with the MLD as identified by the NAHC to develop an agreement for treatment and disposition of the remains.

Upon completion of the assessment, the consulting archaeologist shall prepare a report documenting the methods and results and provide recommendations regarding the treatment of the human remains and any associated cultural materials, as appropriate, and in coordination with the recommendations of the MLD. The report should be submitted to the City's Director of Development Services, or designee, and the South Central Coastal Information Center. The City's Director of Development Services, or designee, shall be responsible for reviewing any reports produced by the archaeologist to determine the appropriateness and adequacy of findings and recommendations.

Significance Determination After Mitigation: Less than Significant

4.6 GEOLOGY AND SOILS

Would the project:

	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:				
i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
ii) Strong seismic ground shaking?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
iii) Seismic-related ground failure, including liquefaction?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
iv) Landslides?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(b) Result in substantial soil erosion or the loss of topsoil?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(e) Have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) i) **Less than Significant Impact.** The project site is located in a seismically active region and is subject to strong ground motion resulting from earthquakes on nearby faults. The geologic structure of the entire southern California region is dominated by northwest-trending faults associated with the San Andreas system. Nonetheless, according to the *Preliminary Geotechnical Evaluation of the Proposed Residential Development of Tract No. 17439 Paseos Project, City of Lake Forest, California* (GeoTek, Inc., April 2012), there are no known active faults crossing the project site. In addition, the site does not lie within the boundaries of an Alquist-Priolo Earthquake Fault Zone as defined by the State of California in the Alquist-Priolo Earthquake Fault Zoning Act. The nearest mapped active fault, the Elsinore Fault, is located approximately 10 mi (16 kilometers [km]) away from the project site. Therefore, the possibility of damage due to ground rupture is considered low since no active faults are known to transect the project site. No mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- ii) **Less Than Significant with Mitigation Incorporated.** The proposed project site, and all of Southern California, is located in an active seismic region. Ground shaking resulting from earthquakes associated with both nearby and more distant faults is likely to occur. During the life of the project, seismic activity associated with active faults in the area may generate moderate to strong shaking on site. Based on the findings of the *Preliminary Geotechnical Evaluation of the Proposed Residential Development of Tract No. 17439 Paseos Project, City of Lake Forest, California* (GeoTek, Inc., April 2012), the average peak ground acceleration (PGA) for the project site is 0.37 g (acceleration due to gravity). Therefore, ground shaking generated by fault movement is considered a potentially significant impact that may potentially affect the proposed project. All applicable guidelines, including compliance with the California Building Code (CBC), accepted industry standards, and other regional and local regulations that address seismic hazards, are incorporated into project building plans. Compliance with State and local building code requirements and Mitigation Measure G-1 would result in potential project impacts related to seismic ground shaking being reduced to levels considered to be less than significant.

Significance Determination: Potentially Significant

Mitigation Measure:

- G-1: Geotechnical Requirements and Seismic Design Standards.** All grading operations and construction shall be conducted in accordance with governing building codes and in conformance with the recommendations included in the geotechnical report on the proposed Paseos at Foothill Ranch Project (project) site titled *Evaluation of the Proposed Residential Development of Tract No. 17439 Paseos Project, City of Lake Forest, California* (GeoTek, Inc., April 2012) (included in Appendix C of this Initial Study/Mitigated Negative Declaration [IS/MND]). Unless superseded by other regulatory provisions or standards, seismic design criteria shall be developed on the basis of the requirements of the City of Lake Forest (City) Building Code. Prior to issuance of building permits, the City's Building Official, or designee, shall review and approve final design plans and the recommendations of the project geotechnical consultant as summarized in a final written report.

Significance Determination After Mitigation: Less than Significant

- iii) **Less than Significant Impact.** Liquefaction commonly occurs when three conditions are present simultaneously: (1) high groundwater; (2) relatively loose, cohesionless (sandy) soil; and (3) earthquake-generated seismic waves. The presence of these conditions may cause a loss of shear strength and, in many cases, ground settlement. Seismically induced liquefaction and settlement were investigated as part of the *Evaluation of the Proposed Residential Development of Tract No. 17439 Paseos Project, City of Lake Forest, California* (GeoTek, Inc., April 2012). According to the United

States Geological Survey (USGS)/California Geological Survey (CGS) Seismic Hazard Zones Map, the proposed project site is not located within an area subject to liquefaction. Further, the liquefaction potential on this site is considered negligible due the relatively dense nature of the underlying materials and lack of a shallow groundwater table. Seismic settlement potential is also considered low due to the dense nature of underlying materials. Therefore, based on the proposed finished grades, depth of compacted fill, and lack of a shallow groundwater table, the potential for post construction liquefaction and liquefaction-induced settlement is considered to be less than significant, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- iv) **Less than Significant with Mitigation Incorporated.** While seismically induced landslides and other slope failures are common occurrences during or soon after earthquakes in areas with significant ground slopes, the proposed project site has been previously graded and is relatively flat. The potential for earthquake-induced landslides were investigated as part of the *Evaluation of the Proposed Residential Development of Tract No. 17439 Paseos Project, City of Lake Forest, California* (GeoTek, Inc., April 2012). According to the report, no evidence of existing or ancient landslides or slope instabilities are present on the property. In addition, no State of California designated Seismic Hazard Zones were identified underlying the property. Therefore, the potential for seismically induced landsliding to occur at the site is less than significant, and no mitigation is required.

The potential for future slope instability would be limited to proposed cut-and-fill slopes that would be manufactured as part of the proposed grading operations. All grading operations and construction would be conducted in conformance with applicable California Occupational Safety and Health Administration (Cal/OSHA) Construction Safety Orders, City grading regulations, and the City's building code. According to the *Evaluation of the Proposed Residential Development of Tract No. 17439 Paseos Project, City of Lake Forest, California* (GeoTek, Inc., April 2012), vertical excavations up to approximately 4 ft may be considered temporarily stable. Compliance with applicable local and State regulations, as well as the recommendations in the Geotechnical Evaluation for the proposed project, as required in Mitigation Measure G-1 would reduce potential project impacts related to potential slope failure to a less than significant level.

Significance Determination: Potentially Significant

Mitigation Measures: Refer to Mitigation Measure G-1 above

Significance Determination After Mitigation: Less than Significant

- b) **Less than Significant with Mitigation Incorporated.** During construction activities, soil would be exposed and disturbed, drainage patterns would be temporarily altered during grading and other construction activities, and there would be an increased potential for soil erosion compared to existing conditions. Additionally, during a storm event, soil erosion could occur at an accelerated rate. The increased erosion potential could result in short-term water quality impacts as identified in Section 4.9, Hydrology and Water Quality. Under the Construction General Permit, a Stormwater Pollution Prevention Program (SWPPP) and construction Best Management Practices (BMPs) detailed in the SWPPP would be required during construction activities. Construction BMPs would include Erosion Control BMPs designed to minimize erosion. With implementation of the Construction BMPs as specified in Mitigation Measure WQ-1, impacts related to on- or off-site erosion or siltation would be less than significant. No additional mitigation is required.

The proposed project would result in a slight alteration of the existing on-site drainage patterns. Because the project would result in a slight decrease in peak flow rate of runoff from the site and the downstream storm drains are concrete-lined, the proposed project would not contribute to downstream erosion or siltation. Therefore, operation of the proposed project would not result in substantial erosion or siltation on or off site, and no additional mitigation is required.

Therefore, with implementation of Mitigation Measures WQ-1, the proposed project would not result in substantial soil erosion or the loss of topsoil.

Significance Determination: Potentially Significant

Mitigation Measures: Refer to Mitigation WQ-1

Significance Determination After Mitigation: Less than Significant

- c) **Less than Significant with Mitigation Incorporated.** As previously stated, the proposed project site is relatively flat. There are no existing or ancient landslides on or adjacent to the project site, and the potential for seismically induced landsliding to occur at the site is considered to be less than significant. No mitigation is required.

Seismically induced lateral spreading involves lateral movement of earth materials due to ground shaking. Lateral spreading is generally caused by liquefaction of soils with gentle slopes. Since the property is relatively flat and the potential for liquefaction to occur on site is considered very low, the risk of lateral spreading is considered less than significant, and no mitigation is required.

Differential settlement or subsidence could occur if buildings or other improvements are built on low-strength foundation materials (including imported fill) or if improvements straddle the boundary between different types of subsurface materials (e.g., a boundary between native material and fill). Although differential settlement generally occurs slowly enough that its

effects are not dangerous to inhabitants, it can cause significant building damage over time. Soils susceptible to seismically induced settlement typically include loose granular materials. According to the *Evaluation of the Proposed Residential Development of Tract No. 17439 Paseos Project, City of Lake Forest, California* (GeoTek, Inc., April 2012) soils on the project site have the potential to collapse when inundated with water. The potential for differential settlement to occur would be considered a potentially significant impact of the proposed project. As required by Mitigation Measure G-1, the project foundation system would be required to be designed to accommodate a total settlement of 1 inch and an anticipated differential settlement of approximately one half the total settlement over a distance of 40 ft due to the potential for hydroconsolidation. With implementation of Mitigation Measure G-1, potential impacts related to differential settlement would be reduced below a level of significance.

Corrosive soils contain chemical constituents that may cause damage to construction materials such as concrete and ferrous metals. One such constituent is water-soluble sulfate, which, if high enough in concentration, can react with and damage concrete. Electrical resistivity, chloride content, and percentage of hydrogen (pH) level are indicators of the soil's tendency to corrode ferrous metals. According to the *Preliminary Geotechnical Evaluation of the Proposed Residential Development of Tract No. 17439 Paseos Project, City of Lake Forest, California* (GeoTek, Inc., April 2012), soil resistivity at this site was not reported and sulfate content for the site is "negligible." The report recommends consultation with a corrosion engineer and further testing for corrosive potential and sulfates. Mitigation Measure G-2 requires additional testing for corrosive soils and the protection of steel against corrosion if corrosive soils are present on the project site. With implementation of Mitigation Measure G-2, potential impacts related to corrosive soils would be reduced to a less than significant level.

Therefore, for the reasons listed above, the potential for on- or off-site landslide, lateral spreading, subsidence, or liquefaction is less than significant, and no mitigation is required. Compliance with applicable local and State regulations, as well as the recommendations in the Geotechnical Evaluation for the proposed project, as required in Mitigation Measure G-1 and G-2, would reduce potential project impacts related to unstable geologic units to a less than significant level.

Significance Determination: Potentially Significant

Mitigation Measures: Refer to Mitigation Measure G-1

G-2: Corrosive Soils. Prior to issuance of a building permit, the City of Lake Forest Director of Development Services, or designee, shall recommend that the applicant retain the services of a licensed corrosion engineer to evaluate the as-graded soil corrosivity characteristics and to provide detailed corrosion protection measures. Where steel may come in contact with on-site soils, project construction shall include the use of steel that is protected against corrosion. Corrosion protection may include, but is not limited to, sacrificial metal, the use of protective coatings, and/or cathodic protection. Additional site testing and final design evaluation regarding the possible presence of significant volumes of

corrosive soils on site shall be performed by the licensed project corrosion engineer to refine and enhance these recommendations. On-site inspection during grading shall be conducted by the project geotechnical consultant and City Building Official to ensure compliance with geotechnical specifications is incorporated into project plans.

Significance Determination After Mitigation: Less than Significant

- d) **Less than Significant Impact.** Expansive soils contain types of clay minerals that occupy considerably more volume when they are wet or hydrated than when they are dry or dehydrated. Volume changes associated with changes in the moisture content of near-surface expansive soils can cause uplift or heave of the ground when they become wet or, less commonly, cause settlement when they dry out. According to the *Evaluation of the Proposed Residential Development of Tract No. 17439 Paseos Project, City of Lake Forest, California* (GeoTek, Inc., April 2012), the results of an expansion potential test indicated a very low expansion potential. The potential for expansive soils in areas proposed for construction would be considered a less than significant impact, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- e) **No Impact.** The proposed project does not include construction of or connections to septic tanks or alternative waste water disposal systems. Therefore, the project would not result in impacts related to the soil capability to adequately support the use of septic tanks or alternative wastewater disposal systems, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

4.7 GREENHOUSE GAS EMISSIONS

Would the project:	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(b) Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

The following response applies to Questions 4.7.a and 4.7.b.

a-b) Less Than Significant Impact. Global climate change (GCC) is the observed increase in the average temperature of the Earth's atmosphere and oceans along with other significant changes in climate (such as precipitation or wind) that last for an extended period of time. The term "global climate change" is often used interchangeably with the term "global warming," but "global climate change" is preferred to "global warming" because it helps convey that there are other changes in addition to rising temperatures.

The prevailing scientific opinion on climate change is that "most of the warming observed over the last 50 years is attributable to human activities."¹ Increased amounts of carbon dioxide (CO₂) and other greenhouse gases (GHGs) are the primary causes of the human-induced component of warming. The observed warming effect associated with the presence of GHGs in the atmosphere (from either natural or human sources) is often referred to as the greenhouse effect.²

GHGs are present in the atmosphere naturally, are released by natural sources, or are formed from secondary reactions taking place in the atmosphere. The gases that are widely seen as the principal contributors to human-induced GCC are:³

- CO₂
- Methane (CH₄)

¹ Intergovernmental Panel on Climate Change (IPCC), *Climate Change 2007: Working Group I: The Physical Science Basis*. http://www.ipcc.ch/publications_and_data/ar4/wg1/en/contents.html. Accessed July 26, 2011

² The temperature on Earth is regulated by a system commonly known as the "greenhouse effect." Just as the glass in a greenhouse lets heat from sunlight in and reduces the amount of heat that escapes, greenhouse gases like carbon dioxide, methane, and nitrous oxide in the atmosphere keep the Earth at a relatively even temperature. Without the greenhouse effect, the Earth would be a frozen globe; thus, although an excess of greenhouse gas results in global warming, the *naturally occurring* greenhouse effect is necessary to keep our planet at a comfortable temperature.

³ The greenhouse gases listed are consistent with the definition in Assembly Bill (AB) 32 (Government Code 38505), as discussed later in this section.

- Nitrous oxide (N₂O)
- Hydrofluorocarbons (HFCs)
- Perfluorocarbons (PFCs)
- Sulfur hexafluoride (SF₆)

In June 2005, Governor Schwarzenegger established California's GHG emissions reduction targets in Executive Order (EO) S-3-05. The EO established the following goals for the State of California: GHG emissions were to be reduced to 2000 levels by 2010; GHG emissions should be reduced to 1990 levels by 2020; and GHG emissions should be reduced to 80 percent below 1990 levels by 2050.

California's major initiative for reducing GHG emissions is outlined in Assembly Bill (AB) 32, the "Global Warming Solutions Act," passed by the California State legislature on August 31, 2006. AB 32 requires the California Air Resources Board (ARB) to:

- Establish a statewide GHG emissions cap for 2020, based on 1990 emissions, by January 1, 2008;
- Adopt mandatory reporting rules for significant sources of GHG emissions by January 1, 2008;
- Adopt an emissions reduction plan by January 1, 2009, indicating how emissions reductions will be achieved via regulations, market mechanisms, and other actions; and
- Adopt regulations to achieve the maximum technologically feasible and cost-effective reduction of GHGs by January 1, 2011.

To assist public agencies in the mitigation of GHG emissions or analyzing the effects of GHGs under CEQA, including the effects associated with transportation and energy consumption, Senate Bill (SB) 97 (Chapter 185, 2007) required the Governor's Office of Planning and Research (OPR) to develop CEQA guidelines on how to minimize and mitigate a project's GHG emissions. The OPR was required to prepare, develop, and transmit these guidelines on or before July 1, 2009, and the Resources Agency was required to certify and adopt them by January 1, 2010. On January 8, 2009, OPR released preliminary draft CEQA guideline amendments. The Natural Resources Agency adopted the CEQA Guidelines Amendments and transmitted them to the Office of Administrative Law (OAL) on December 31, 2009. On February 16, 2010, the OAL approved the Amendments and filed them with the Secretary of State for inclusion in the California Code of Regulations (CCR). The Amendments became effective on March 18, 2010. The Amendments encourage Lead Agencies to consider many factors in conducting a CEQA analysis, but preserve the discretion granted by CEQA to Lead Agencies in making their determinations.

State CEQA Guidelines Section 15064.4 states:

- (a) The determination of the significance of greenhouse gas emissions calls for a careful judgment by the lead agency consistent with the

provisions in section 15064. A lead agency should make a good-faith effort, based on available information, to describe, calculate, or estimate the amount of greenhouse gas emissions resulting from a project. A lead agency shall have discretion to determine, in the context of a particular project, whether to:

(1) Use a model or methodology to quantify greenhouse gas emissions resulting from a project, and which model or methodology to use. The lead agency has discretion to select the model it considers most appropriate provided it supports its decision with substantial evidence. The lead agency should explain the limitations of the particular model or methodology selected for use; or

(2) Rely on a qualitative analysis or performance based standards.

(b) A lead agency may consider the following when assessing the significance of impacts from greenhouse gas emissions on the environment:

(1) The extent to which the project may increase or reduce greenhouse gas emissions as compared to the existing environmental setting.

(2) Whether the project emissions exceed a threshold of significance that the lead agency determines applies to the project.

(3) The extent to which the project complies with regulations or requirements adopted to implement a statewide, regional, or local plan for the reduction or mitigation of greenhouse gas emissions. Such regulations or requirements must be adopted by the relevant public agency through a public review process and must include specific requirements that reduce or mitigate the project's incremental contribution of greenhouse gas emissions. If there is substantial evidence that the possible effects of a particular project are still cumulatively considerable notwithstanding compliance with the adopted regulations or requirements, an EIR must be prepared for the project.

State CEQA Guidelines Section 15064(b) provides that the "determination of whether a project may have a significant effect on the environment calls for careful judgment on the part of the public agency involved, based to the extent possible on scientific and factual data," and further states that an "ironclad definition of significant effect is not always possible because the significance of an activity may vary with the setting."

As such, currently neither the CEQA statutes, OPR guidelines, nor the *State CEQA Guidelines* prescribe specific quantitative thresholds of significance or a particular

methodology for performing an impact analysis. As with most environmental topics, significance criteria are left to the judgment and discretion of the lead agency.

The recommended approach for GHG analysis included in the Governor's OPR June 2008 Technical Advisory (TA) is to: (1) identify and quantify GHG emissions, (2) assess the significance of the impact on climate change, and (3) if significant, identify alternatives and/or mitigation measures to reduce the impact below significance.¹ The June 2008 OPR guidance provides some additional direction regarding planning documents as follows: "CEQA can be a more effective tool for GHG emissions analysis and mitigation if it is supported and supplemented by sound development policies and practices that will reduce GHG emissions on a broad planning scale and that can provide the basis for a programmatic approach to project-specific CEQA analysis and mitigation. For local government lead agencies, adoption of general plan policies and certification of general plan EIRs that analyze broad jurisdiction-wide impacts of GHG emissions can be part of an effective strategy for addressing cumulative impacts and for streamlining later project-specific CEQA reviews."

On December 5, 2008 the SCAQMD Governing Board adopted an Interim quantitative GHG Significance Threshold for industrial projects where the SCAQMD is the lead agency (e.g., stationary source permit projects, rules, plans, etc.) of 10,000 metric tons (MT) of CO₂ equivalent(CO₂e)/year. In September 2010, the Working Group released revisions which recommended a threshold of 3,500 MT CO₂e for residential projects. This 3,500 MT/year recommendation has been used as a guideline for this analysis.

For the purpose of this technical analysis, the concept of CO₂e is used to describe how much global warming a given type and amount of GHG may cause, using the functionally equivalent amount or concentration of CO₂ as the reference. Individual GHGs have varying global warming potentials and atmospheric lifetimes. The CO₂e is a consistent methodology for comparing GHG emissions since it normalizes various GHG to the same metric. The reference gas is CO₂, which has a global warming potential equal to 1.

The equation below provides the basic calculation required to determine CO₂e from the total mass of a given GHG using the global warming potentials published by the Intergovernmental Panel on Climate Change (IPCC).

$$\text{Tonnes (Metric Tons) of CO}_2\text{e} = \text{Tonnes (Metric Tons) of GHG} \times \text{GWP}$$

Where: CO₂e = carbon dioxide equivalent

GHG = greenhouse gas

GWP = global warming potential

This method would be used to evaluate GHG emissions during construction and operation of the proposed project. For this analysis only, CO₂, CH₄, and N₂O are

¹ State of California, 2008. Governor's Office of Planning and Research. *CEQA and Climate Change: Addressing Climate Change Through California Environmental Quality Act Review*. June 19.

considered. This is due to the relatively large contribution of these gases in comparison to other GHGs expected to be produced during the project construction and operation phases.

The GHG emission estimates were calculated using CalEEMod (Version 2011.1.1). CalEEMod stands for “California Emissions Estimator Model,” and is an air quality modeling program that estimates air pollution emissions in lbs/day or tons per year for various land uses, area sources, construction projects, and project operations. Mitigation measures can also be specified to analyze the effects of mitigation on project emissions. CalEEMod estimates a project’s CO₂, N₂O, and CH₄ emissions from area and mobile sources, energy and water consumption, and waste generation.

An individual project cannot generate enough GHG emissions to significantly influence climate change, but individual projects can incrementally contribute toward the potential for the cumulative emissions driving GCC. This analysis analyzes whether the project’s contributions combined with emissions from all other past, present, and probable future projects contribute toward the potential for GCC on a cumulative basis and whether the project’s contribution to the impact is “cumulatively considerable.”

Construction and operation of project development would generate GHG emissions, with the majority of energy consumption (and associated generation of GHG emissions) occurring during the project’s operation (as opposed to its construction). Typically, more than 80 percent of the total energy consumption takes place during the use of buildings, and less than 20 percent is consumed during construction.¹

Overall, the following activities associated with the proposed project could directly or indirectly contribute to the generation of GHG emissions:

- **Removal of Vegetation:** The removal of vegetation for construction results in a loss of the CO sequestration in plants. However, planting of additional vegetation would result in additional CO sequestration and would reduce the GHG emissions of the project.
- **Construction Activities:** During construction of the project, GHGs would be emitted through the operation of construction equipment and from worker and builder supply vendor vehicles, each of which typically uses fossil-based fuels to operate. The combustion of fossil-based fuels creates GHGs such as CO₂, CH₄, and N₂O.
- **Gas, Electricity, and Water Use:** Natural gas use results in the emissions of two GHGs: CH₄ (the major component of natural gas) and CO₂ (from the combustion of natural gas). Electricity use can result in GHG production if the electricity is generated by combusting fossil fuel. California’s water conveyance system is energy-intensive. Approximately one-fifth of the electricity and one-third of the

¹ United Nations Environment Programme (UNEP), 2007. *Buildings and Climate Change: Status, Challenges and Opportunities*, Paris, France.

nonpowerplant natural gas consumed in California are associated with water delivery, treatment, and use.¹

- **Solid Waste Disposal:** Solid waste generated by the project could contribute to GHG emissions in a variety of ways. Landfilling and other methods of disposal use energy for transporting and managing the waste, and they produce additional GHGs to varying degrees. Landfilling, the most common waste management practice, results in the release of CH₄ from the anaerobic decomposition of organic materials. CH₄ is 25 times more potent a GHG than CO₂. However, landfill CH₄ can also be a source of energy. In addition, many materials in landfills do not decompose fully, and the carbon that remains is sequestered in the landfill and not released into the atmosphere.
- **Motor Vehicle Use:** Transportation associated with the proposed project would result in GHG emissions from fuel combustion in daily automobile and truck trips. CO₂ is the most significant GHG emitted by vehicles, but lesser amounts of CH₄ and N₂O are also emitted in vehicle exhaust.

Construction GHG Emissions. GHG emissions associated with the project would occur over the short term from construction activities, consisting primarily of emissions from equipment exhaust. As discussed below, there would also be long-term regional emissions associated with project-related vehicular trips and stationary source emissions such as natural gas used for heating. The calculation presented below includes construction emissions in terms of CO₂ and annual CO₂e GHG emissions from increased energy consumption, water usage, and solid waste disposal, as well as estimated GHG emissions from vehicular traffic that would result from implementation of the project.

GHG emissions-generated construction of the proposed project would predominantly consist of CO₂. In comparison to criteria air pollutants such as ozone (O₃) and PM₁₀, CO₂ emissions persist in the atmosphere for a substantially longer period of time. While emissions of other GHGs such as CH₄ are important with respect to GCC, emission levels of other GHGs are less dependent on the land use and circulation patterns associated with the proposed land use development project than are levels of CO₂.

Construction activities produce combustion emissions from various sources such as site grading, utility engines, on-site heavy-duty construction vehicles, equipment hauling materials to and from the site, asphalt paving, and motor vehicles transporting the construction crew. Exhaust emissions from on-site construction activities would vary daily as construction activity levels change.

The build-out timetable for this project is estimated by CalEEMod to be approximately 14 months. During project construction, the CalEEMod computer model predicts that the construction activities will generate the annual CO₂e emissions identified in Table 4.7.A.

¹ California Air Resources Board (ARB), 2010. *Economic Sectors Portal*. Website: www.arb.ca.gov/cc/ghgsectors/ghgsectors.htm. Accessed January 5, 2010.

Table 4.7.A: Construction Greenhouse Gas Emissions

Year	CO₂e Emissions (Metric Tons)
2013	571
2014	70
Total	671

Source: Hans Giroux & Associates, June 2012.

CO₂e = carbon dioxide equivalent

SCAQMD GHG emissions policy from construction activities is to amortize emissions over a 30-year lifetime. The amortized level from 671 MT of CO₂e is 21.4 MT/year. GHG impacts from construction are considered less than significant. No mitigation is required.

Operational GHG Emissions. Long-term operation of the proposed project would generate GHG emissions from area and mobile sources and indirect emissions from stationary sources associated with energy consumption. Mobile-source emissions of GHGs would include project-generated vehicle trips associated with on-site facilities and customers/employees/deliveries to the project site. Area-source emissions would be associated with activities such as landscaping and maintenance of proposed land uses, natural gas for heating, and other sources. Increases in stationary source emissions would also occur at off-site utility providers as a result of demand for electricity, natural gas, and water by the proposed uses.

The GHG emission estimates presented in Table 4.7.B show the emissions associated with the level of development at build out. Appendix A includes the annual CalEEMod calculations for GHG emissions. Table 4.7.B shows that project operations would result in average annual emissions of 1,626 MT of CO₂e/year.

Table 4.7.B: Project Greenhouse Gas Emissions

Emission Source	CO₂e Emissions (Metric Tons)
Area Sources	56.7
Energy Consumption	311.9
Mobile Sources	1,101.6
Waste Generation	40.1
Water Consumption	33.0
Annualized Construction	21.4
Total Annual Emissions	1,564.7

Source: Hans Giroux & Associates, June 2012.

CO₂e = carbon dioxide equivalent

Total project GHG emissions are less than the proposed significance threshold of 3,500 MT/year.

Summary. The proposed project would generate up to 1,564.7 MT of CO₂e per year of new emissions, as shown in Table 4.7.B. The emissions from vehicle exhaust would comprise approximately 70 percent of the project's total CO₂e emissions. Tailpipe emission controls are within the jurisdiction of the State and federal governments and are outside the control of the City.

The remaining CO₂e emissions are primarily associated with building heating systems and increased regional power plant electricity generation due to the project's electrical demands. The project would comply with existing State and federal regulations regarding the energy efficiency of buildings, appliances, and lighting, which would reduce the project's electricity demand. The new buildings will be constructed in accordance with current energy efficiency standards, and would be more energy efficient than older buildings.

At present, there is a federal ban on chlorofluorocarbons (CFCs); therefore, it is assumed the project would not generate emissions of CFCs. The project may emit a small amount of HFC emissions from leakage and service of refrigeration and air conditioning equipment and from disposal at the end of the life of the equipment. However, the details regarding refrigerants to be used in the project site are unknown at this time. PFCs and SF₆ are typically used in industrial applications, none of which would be used on site. Therefore, it is not anticipated that the project would contribute significant emissions of these additional GHGs.

As stated above, forecasted emissions indicate that the project, during operation, would not exceed the interim numerical standard of 3,500 MT of CO₂e/year. Therefore, the project's contribution to cumulative GHG emissions would be less than significant.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination after Mitigation: Less than Significant

4.8 HAZARDS AND HAZARDOUS MATERIALS

Would the project:	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Create a significant hazard to the public or the environment through the routine transport, use or disposal of hazardous materials?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(b) Create a significant hazard to the public or the environment through reasonable foreseeable upset and accident conditions involving the release of hazardous materials into the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(f) For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(g) Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(h) Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

The following discussion is based on information contained within the *Phase I Environmental Site Assessment Report* (May 2011) prepared for the proposed project and contained within Appendix E of this IS/MND.

- a) **Less than Significant Impact.** Hazardous materials are chemicals that could potentially cause harm during an accidental release or mishap, and they are defined as being toxic, corrosive, flammable, reactive, an irritant, or a strong sensitizer. Hazardous substances include all chemicals regulated under the United States Department of Transportation “hazardous material” regulations and the EPA “hazardous waste” regulations. Hazardous wastes require special handling and disposal because of their potential to damage public health and the environment. The probable frequency and severity of consequences from the

use, transport, or disposal of hazardous materials is affected by the type of substance, quantity used or managed, and nature of the activities and operations.

Exposure to hazardous materials during the construction and operation of the proposed on-site uses could result from (1) improper handling or use of hazardous substances; (2) transportation accident; or (3) inadvertent release resulting from an unforeseen event (e.g., fire, flood, or earthquake). The severity of any such exposure is dependent upon the type, amount, and characteristic of the hazardous material involved; the timing, location, and nature of the event; and the sensitivity of the individual or environment affected.

Implementation of the proposed project would result in the demolition of all existing buildings, foundations, and asphalt and concrete pavement currently located on the proposed project site. As identified in the *Phase I Environmental Site Assessment Report* (Phase I ESA), the site is currently developed with a former single-story automobile dealership and service center with paved parking and landscaped areas. The existing buildings are mostly vacant, but do contain miscellaneous automotive related parts, maintenance equipment, and some vehicles. One building located on site is currently in use as an automobile repair and maintenance shop. Due to the age of the structures on site (constructed post 2000), no materials on site are identified as potentially containing asbestos and lead-based paint; therefore, demolition waste would be suitable for disposal in a Class III municipal landfill. Therefore, the project would not result in the transport and disposal of hazardous materials such as asbestos-containing materials and lead-based paint.

Construction of the proposed project would involve the use of chemical agents, solvents, paints, and other hazardous materials that are associated with construction activities. The amount of hazardous chemicals present during construction would be limited and would be handled in compliance with existing government regulations. The potential for the release of hazardous materials during project construction is low and, even if a release would occur, it would not result in a significant hazard to the public, surrounding land uses, or environment due to the small quantities of these materials used during construction.

It is anticipated that during the operational phase, residences would not include uses requiring the use, storage, disposal, or transport of large volumes of hazardous materials that could cause serious environmental damage in the event of an accident. Residential uses typically do not present a hazard associated with the accidental release of hazardous substances into the environment. Hazardous substances associated with residential uses include cleaners, paint, and pesticides and would be limited in their use. In addition, these residential hazardous materials are typically found in small quantities and can be contained without impacting the environment. Project operation would involve the use of potentially hazardous materials (e.g., solvents, cleaning agents, paints, fertilizers, pesticides) typical of residential uses that, when used correctly and in compliance with existing laws and regulations, would not result in a significant hazards to residents or workers in the vicinity of the proposed project.

No manufacturing, industrial, or other uses utilizing large amounts of hazardous materials would occur within the project site. Typical use of household hazardous materials (e.g., pesticides, fertilizer, solvents, cleaning products, and paints) would not generally result in the transport, disposal, or release of hazardous materials of an amount that would create a

significant hazard to the public or environment. Impacts are considered less than significant, and no mitigation is required.

Significance Determination: Less Than Significant

Mitigation Measure: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- b) **Less than Significant Impact.** Development of the proposed project would involve the use of chemical agents, solvents, paints, and other hazardous materials that are associated with construction activities. The amount of these chemicals present during construction is limited and would be in compliance with existing government regulations. In addition, based on the findings of the Phase 1 ESA (May 2011) (Appendix E) prepared for the project site, there is no evidence of recognized environmental conditions associated with the property. In addition, no surrounding sites were identified that may pose an environmental concern during construction.

The proposed project will not transport, use, or dispose of hazardous materials. Except for petroleum products and standard cleaning products used to maintain operating equipment, no other hazardous material will be used on site. Common household and maintenance materials (e.g., pesticides, fertilizer, paint solvents, and cleaning products) would be used in varying amounts during construction and operation of the proposed project. Exposure of construction workers or site occupants to hazardous materials could occur due to improper handling or use of hazardous materials or hazardous wastes during construction or operation of the project, particularly by untrained personnel; transportation accident; environmentally unsound disposal methods; fire, explosion or other emergencies; or by other accidental releases of hazardous materials. The types and amounts of hazardous materials would vary according to the nature of the activity.

It is anticipated that during the operational phase, residences would not include uses requiring the use, storage, disposal, or transport of large volumes of hazardous materials that could cause serious environmental damage in the event of an accident. Residential uses typically do not present a hazard associated with the accidental release hazardous substances into the environment. Hazardous substances associated with residential uses include cleaners, paint, and pesticides and would be limited in their use. In addition, these residential hazardous materials are typically found in small quantities and can be contained without impacting the environment.

No manufacturing, industrial, or other uses utilizing large amounts of hazardous materials would occur within the project site. Typical use of household hazardous materials (e.g., pesticides, fertilizer, solvents, cleaning products, and paints) would not generally result in the transport, disposal, or release of hazardous materials of an amount that would create a significant hazard to the public or environment. There currently are no programs in place that enforce the responsible transport, use, and disposal of household hazardous materials.

The Orange County Fire Authority (OCFA) is the administering agency for the chemical inventory and business emergency plan regulations for the City. OCFA's disclosure activities are coordinated with the Orange County Health Care Agency (HCA). HCA is the Certified Unified Program Agency (CUPA) for local implementation of the disclosure program and several other hazardous materials and hazardous waste programs. The OCFA's Hazardous Materials Services Section (HMSS) is staffed with technical and administrative personnel who are assigned implementation and management of the disclosure program. All facilities are encouraged to work closely with OCFA in order to eliminate any unnecessary efforts or costs in complying with the disclosure program. The Orange County Waste and Recycling Department manages four hazardous material and hazardous waste collection centers designed to prevent damage to the environment and reduce the risk of accidental poisoning by removing household hazardous materials and medicines from the home. Because these resources are available to anyone in the, it is reasonable to conclude that residents would utilize such programs to properly handle household hazardous waste. Therefore, impacts associated with the potential release of hazardous materials that could occur with the implementation of the proposed project are considered less than significant, and no mitigation is required.

As previously stated, operation of the proposed residential uses would not include uses requiring the use, storage, disposal, or transport of large volumes of hazardous materials that could cause serious environmental damage in the event of an accident. Residential uses typically do not present a hazard associated with the accidental release of hazardous substances into the environment. Proper use of potentially hazardous materials and compliance with OCFA regulations would ensure that the proposed project would not create a significant hazard to the public or to the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- c) **No Impact.** There are no existing or proposed schools located within 0.25 mi of the project site. The closest school, Foothill Ranch Elementary School, is located approximately 0.35 mi north of the project site. As noted in Responses a) and b) above, the proposed project is not anticipated to release hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste in significant quantities. It is anticipated that petroleum products and standard cleaning products will be used during project construction to maintain operating equipment, and no other hazardous material will be used on site.

Residences would not require the use, storage, disposal, or transport of large volumes of hazardous materials that could cause serious environmental damage in the event of an accident. Although hazardous substances would be present and utilized at these residences, such substances are typically found in small quantities and can be cleaned up without

affecting the environment. Therefore, the project would not emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within 0.25 mi of an existing or proposed school. Therefore, no impacts are anticipated, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- d) **Less Than Significant Impact.** As part of the Phase I ESA prepared for the proposed project, an environmental database report prepared by Environmental Data Resources, Inc., (EDR) was reviewed for local, State, and federal listing for the proposed site and properties in the vicinity of the proposed site. Regulatory database lists were reviewed for cases pertaining to leaking underground storage tanks and aboveground storage tanks, hazardous waste sites, and abandoned sites within the specified radii of standards established by the American Society for Testing and Materials (ASTM) guidelines.

An adjacent site is identified as a small quantity generator of hazardous waste, specifically ignitable waste, related to the past generation of small quantities of hazardous waste associated with its function as an automobile dealership and service center. No violations were reported. As concluded in the Phase I ESA, the former use of hazardous materials at the adjacent site and generator of hazardous waste on site is not expected to represent a significant environmental concern to the site and surroundings. No other off-site properties in the immediate project vicinity were identified in the EDR database report that may pose an environmental concern to the project site. As a result, the proposed project would not create a significant hazard to the public or the environment. Therefore, no impacts are anticipated, and no mitigation is required.

Significance Determination: Less Than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less Than Significant

- e) **No Impact.** The nearest airport to the proposed project site is John Wayne Airport located in the City of Santa Ana, approximately 11.5 mi to the west. Thus, the proposed project is not located within the vicinity of a public airport and is not located within an airport land use plan. Due to the project site's distance from John Wayne Airport, the proposed project would not result in a safety hazard for people residing or working in the project area. Therefore, no impacts are anticipated, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- f) **No Impact.** As previously identified, the nearest airport to the proposed project site is John Wayne Airport located in the City of Santa Ana, approximately 11.5 mi to the west. The proposed project is not located within 2 mi of a private airport, and as a result, the proposed project would not result in a safety hazard for people residing or working in the project area. Therefore, no impacts are anticipated, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- g) **Less than Significant Impact.** The City's Fire Department provides emergency services to the City through contract with the OCFA. Emergency response services include fire protection and suppression, inspection services, paramedic emergency medical aid, hazardous materials protection and response, and a variety of public services. The OCFA has a comprehensive Emergency Command Center which includes the necessary elements to respond quickly and effectively to all types of emergencies and disasters. The OCFA has also adopted and implements the *Orange County Fire Authority Strategic Plan 2010-2015* which outlines guiding principles, strategic goals, and objectives to enhance public safety and meet the needs of its member agencies through education, prevention and emergency response. The Strategic Plan establishes the emergency organization, tasks, and general procedures, and provides for coordination of planning efforts of the various emergency staff and resources. The proposed project consists of residential uses and would not impair or physically interfere with an adopted emergency response plan.

Roads that are used as response corridors/evacuation routes usually follow the most direct path to or from various parts of the community. For the project site, the main corridors would be Bake Parkway, Portola Parkway, and SR-241. Access to and from the project site will be from Auto Center Drive on the northern and western sides of the proposed project site.

Construction activities that may temporarily restrict vehicular traffic would be required to implement adequate measures to facilitate the passage of people and vehicles through/around any required road closures. Site-specific activities such as temporary construction activities would be reviewed on a project-by-project basis by the City and are formulated when development plans are submitted to the City.

During the operational phase of the proposed project, on-site access would be required to comply with standards established by the City Public Works Department. The size and

location of fire suppression facilities (e.g., hydrants) and fire access routes would be required to conform to City of Lake Forest Fire Department standards, and/or OCFA standards. As required of all development in the City, the operation of the residential portion of the proposed project would conform to applicable Uniform Fire Code standards. Therefore, implementation of the residential portion of the proposed project would not impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan. No mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- h) **No Impact.** The project site is located within a commercial area within the City and is bounded on all side by urban uses. According to the City General Plan Safety and Noise Element, the project site is not located in an Area of Fire Hazard. In addition, according to the OCFA Fire Hazard Map, as well the Statewide CalFire Map (2007), the proposed project is not located in an area *designated* as a Very High Fire Hazard Severity Area/Special Fire Protection Area or within an area designated by the State as a Fire Hazard Severity Zone. As a result, the proposed project would not expose people or structures to a significant risk of loss, injury, or death involving wildland fires. Therefore, no impacts are anticipated, and no mitigation measures are required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

4.9 HYDROLOGY AND WATER QUALITY

Would the project:	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Violate any water quality standards or waste discharge requirements?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of preexisting nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in a substantial erosion or siltation on- or off-site.	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(e) Create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems or provide substantial additional sources of polluted runoff?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(f) Otherwise substantially degrade water quality?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(g) Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(h) Place within a 100-year flood hazard area structures which would impede or redirect flood flows?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(i) Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(j) Inundation by seiche, tsunami, or mudflow?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) **Less than Significant with Mitigation Incorporated.** Pollutants of concern during construction include sediments, trash, petroleum products, concrete waste (dry and wet), sanitary waste, and chemicals. Each of these pollutants on its own or in combination with other pollutants can have a detrimental effect on water quality. During construction activities, excavated soil would be exposed, and there would be an increased potential for soil erosion and sedimentation compared to existing conditions. In addition, chemicals, liquid products, petroleum products (such as paints, solvents, and fuels), and concrete-related waste may be spilled or leaked and have the potential to be transported via storm runoff into receiving waters.

During construction, the total disturbed soil area would be 7.0 ac. Because the proposed project disturbs greater than 1 ac of soil, the project is subject to the requirements of the State Water Resources Control Board's National Pollutant Discharge Elimination System (NPDES) General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Order No. 2009-0009-DWQ, as amended by Order No. 2010-0014-DWQ, NPDES No. CAS000002) (Construction General Permit [CGP]).

As specified in Mitigation Measure WQ-1, coverage under the CGP would have to be obtained for the proposed project. Under the CGP, the project would be required to prepare a SWPPP and implement construction BMPs detailed in the SWPPP during construction activities. Construction BMPs would include, but not be limited to, Erosion Control and Sediment Control BMPs designed to minimize erosion and retain sediment on site, and Good Housekeeping BMPs to prevent spills, leaks, and discharge of construction debris and waste into receiving waters.

Pollutants of concern associated with the proposed project (single-family residential) include suspended solids/sediments, nutrients, pathogens (bacteria/viruses), pesticides, metals, oil and grease, and trash and debris. The proposed project would decrease the amount of impervious surface area on site by 1.3 ac (from 6.3 ac to 5.0 ac), a decrease of 19 percent (from 90 to 71 percent).

A *Preliminary Water Quality Management Plan* (PWQMP) (Appendix F) has been prepared for the proposed project that details Source Control, Site Design, and LID BMPs that would be implemented to reduce impacts to water quality during operation of the proposed project. Proposed LID BMPs include hydraulic source controls (impervious area dispersion) with disconnected rooftop downspouts. Vegetated swales and proprietary biotreatment planter boxes (Katchall or equivalent) will also be installed throughout the project site to target removal of pollutants of concern in runoff from the project site. Proposed nonstructural Source Control BMPs include education for property owners, tenants, and occupants; activity restrictions; common area landscape management; BMP maintenance; common area litter control; employee training; common area catch basin inspection; and street sweeping. Proposed structural Source Control BMPs include storm drain stenciling and signage; design and construction of trash and waste storage areas to reduce pollution; efficient irrigation systems and landscape design, water conservation, smart controllers; protection of slopes and channels; and hillside landscaping. In addition, pet waste stations with waste removal bags and instructions will be provided throughout the common areas to encourage pet owners to remove pet waste from common areas. Figure 2.6 illustrates the proposed BMPs. As detailed in Mitigation Measure WQ-2, a Final Water Quality Management Plan (WQMP) would be prepared for the proposed project. The BMPs specified in the Final WQMP would be implemented to target pollutants of concern from runoff from the project site.

A Home Owners Association (HOA) would be responsible for inspection and maintenance of all BMPs. As specified in Mitigation Measure WQ-3, the HOA would verify BMP implementation and ongoing maintenance through inspection, self-certification, survey, or other effective measures. As specified in Mitigation Measure WQ-4, should the maintenance responsibility be transferred (for example to a different HOA), a formal notice of transfer would be provided to the City.

With incorporation of construction and postconstruction BMPs that would target pollutants of concern, as specified in Mitigation Measures WQ-1, WQ-2, WQ-3, and WQ-4, the proposed project would not violate any water quality standards or waste discharge requirements. Therefore, with implementation of Mitigation Measures WQ-1, WQ-2, WQ-3, and WQ-4, impacts related to waste discharge requirements and water quality standards would be less than significant.

Significance Determination: Potentially Significant

Mitigation Measures:

- WQ-1:** Prior to issuance of a grading permit, the project applicant shall obtain coverage under the State Water Resources Control Board National Pollutant Discharge Elimination System (NPDES) General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Order No. 2009-0009-DWQ, as amended by Order No. 2010-0014-DWQ, NPDES No. CAS000002) (Construction General Permit [CGP]). The project applicant shall provide the Waste Discharge Identification Number (WDID) to the City of Lake Forest (City) to demonstrate proof of coverage under the CGP. A Storm Water Pollution Prevention Plan (SWPPP) shall be prepared and implemented for the project in compliance with the requirements of the CGP. The SWPPP shall identify construction Best Management Practices (BMPs) to be implemented to ensure that the potential for soil erosion and sedimentation is minimized and to control the discharge of pollutants in storm water runoff as a result of construction activities.
- WQ-2:** Prior to the issuance of any grading or building permits, the project applicant shall prepare a Final Water Quality Management Plan (WQMP). The Final WQMP shall be prepared consistent with the Orange County Municipal Separate Storm Sewer System (MS4) Permit, Drainage Area Management Plan, Model WQMP, and Technical Guidance Document. The Final WQMP shall specify BMPs to be incorporated into the design of the project. The project applicant shall provide the Final WQMP to the City for review and approval.
- WQ-3:** During operation, the Home Owners Association (HOA) shall verify BMP implementation and maintenance through inspection, self-certification, survey, or other equally effective measure. The certification shall verify, at a minimum, the inspection and maintenance of all structural BMPs, including inspection and required maintenance in the late summer/early fall (prior to the start of the rainy season). The HOA shall retain, and make available to the City upon request, operations, inspections, and maintenance records of the BMPs for at least 5 years after the recorded inspection date for the life of the project. In addition, the HOA shall ensure that long-term funding for BMP maintenance is available.
- WQ-4:** Upon transfer of the maintenance responsibility for the BMPs, the HOA's Board of Directors shall submit a formal notice of transfer to the City of Lake Forest at

the time responsibility for maintenance of the property is transferred. The transfer of responsibility shall be incorporated into the Final WQMP as an amendment.

Significance Determination After Mitigation: Less than Significant

- b) **No Impact.** The project site is not in a groundwater recharge area owned by the Orange County Water District. The proposed project would decrease impervious surface areas on site, which would increase infiltration. In addition, operation of the proposed project would not require groundwater extraction. Groundwater is not anticipated to be encountered during construction; therefore, groundwater dewatering during construction would not be required. Therefore, site development would not substantially deplete groundwater supplies or substantially interfere with groundwater recharge, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- c) **Less than Significant with Mitigation Incorporated.** During construction activities, soil would be exposed and disturbed, drainage patterns would be temporarily altered during grading and other construction activities, and there would be an increased potential for soil erosion and siltation compared to existing conditions. Additionally, during a storm event, soil erosion and siltation could occur at an accelerated rate. As discussed above in Response 4.9.a and specified in Mitigation Measure WQ-1, the Construction General Permit requires preparation of a SWPPP to identify Construction BMPs to be implemented as part of the proposed project to reduce impacts to water quality during construction, including those impacts associated with soil erosion and siltation. With implementation of the Construction BMPs as specified in Mitigation Measure WQ-1, impacts related to on- or off-site erosion or siltation would be less than significant.

The proposed project would result in a slight alteration of the existing on-site drainage patterns. According to the *Drainage Study* (Appendix D) prepared for the project, in both the existing and proposed condition, the western portion of the project site is tributary to an existing storm drain (Line N) at the southwest corner of the project site, which is tributary to a storm drain in Bake Parkway. The eastern portion of the project site is tributary to a storm drain (Line A) at the southeast corner of the project site, which is tributary to a storm drain in Lake Forest Drive. In the proposed condition, 5.0 ac of the site would be impervious surface areas and not prone to erosion or siltation. The remaining 2.0 ac of the site would be landscaping and the bio-retention BMPs, which would collect and treat runoff and minimize erosion and siltation.

As shown in Table 4.9.A, the proposed project would result in a slight decrease in flow rate for a 25-year and 100-year storm.

Table 4.9.A: Existing and Proposed Runoff Flowrate

Tributary Storm Drain	Area (Acres)			25-year Flow (cfs)			100-year Flow (cfs)		
	Existing	Proposed	Change	Existing	Proposed	Change	Existing	Proposed	Change
Line A	3.5	3.5	0	11.7	11.5	-1%	15.2	15.0	-1%
Line N	5.8	5.8	0	17.5	17.5 ¹	—	22.7	22.5	-1%

¹ Q includes the underground detention basin.
cfs = cubic feet per second

Because the project would result in a slight decrease in flow rate of runoff from the site and the downstream storm drains are concrete-lined, the proposed project would not contribute to downstream erosion or siltation. Finally, the proposed project would not alter the course of a stream or river. Therefore, operation of the proposed project would not substantially alter the existing drainage pattern of the site in a manner that would result in substantial erosion or siltation on or off site, and no mitigation is required.

Significance Determination: Potentially Significant

Mitigation Measures: Refer to Mitigation Measure WQ-1

Significance Determination After Mitigation: Less than Significant

- d) **Less than Significant Impact.** As discussed above, the proposed project would alter the existing on-site drainage patterns and result in a reduced impervious surface area compared to existing conditions. As discussed above, the proposed project would result in a slight decrease in flow rate of runoff for a 25-year and 100-year storm. Therefore, the project would not exceed the capacity of the storm drain lines. In addition, the BMPs and on-site storm drain facilities would be sized to accommodate storm water runoff from the project site. Therefore, the proposed project would not result in on-site or off-site flooding. Therefore, alterations to the existing drainage patterns would not substantially increase the rate or amount of surface runoff or result in flooding on or off site, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- e) **Less than Significant with Mitigation Incorporated.** As discussed above in Responses 4.9.c and 4.9.d, the proposed project would decrease the impervious surface area compared to existing conditions. In addition, the project would result in a slight decrease in flow rate of runoff for a 25-year and 100-year storm. Therefore, the project would not exceed the capacity of the storm drain lines. Therefore, the project would not contribute runoff water that would exceed the capacity of an existing or planned storm water drainage system, and no mitigation is required.

As discussed in Response 4.9.a, construction of the proposed project has the potential to introduce pollutants to the storm water drainage system from erosion, siltation, and accidental spills. However, the CGP requires preparation of a SWPPP to identify construction BMPs to be implemented during project construction to reduce impacts to water quality, including those impacts associated with soil erosion, siltation, and spills. In addition, the proposed project includes Source Control, Site Design, and LID BMPs to treat storm water runoff from the site during operation. Therefore, with implementation of Mitigation Measures WQ-1, WQ-2, WQ-3, and WQ-4, which require compliance with the CGP, implementation of construction and operational BMPs, and on-going maintenance of operational BMPs, the proposed project would not provide substantial additional sources of polluted runoff, and no mitigation is required.

Significance Determination: Potentially Significant

Mitigation Measures: Refer to Mitigation Measures WQ-1, WQ-2, WQ-3, and WQ-4

Significance Determination After Mitigation: Less than Significant

- f) **Less than Significant with Mitigation Incorporated.** Refer to Response 4.9.a above

Significance Determination: Potentially Significant

Mitigation Measures: Refer to Mitigation Measures WQ-1, WQ-2, WQ-3, and WQ-4

Significance Determination After Mitigation: Less than Significant

- g) **No Impact.** According to the Federal Emergency Management Agency (FEMA) Flood Insurance Rate Map (FIRM), the project site is not located within a 100-year floodplain. The project site is mapped as Zone X, which is defined as the area determined to be outside the 0.2 percent annual change floodplain (500-year floodplain) (Map No. 06059C0316J; December 3, 2009). Therefore, the project would not place housing within a 100-year flood hazard area, and no impacts would occur. No mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- h) **No Impact.** As discussed in Response 4.9.g above, the project site is not located within a 100-year flood hazard area. Therefore, the proposed project would not place structures within a 100-year flood hazard area that would impede or redirect flood flows, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- i) **No Impact.** The closest water retention facilities include Upper Oso Reservoir, Lake Mission Viejo, and Irvine Lake, which are all located more than 2 mi from the project site. In addition, the project site is not located within the inundation areas of these reservoirs. Therefore, the proposed project would not expose people or structures to loss, injury, or death involving flooding, including flooding as a result of the failure of a levee or dam. No mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- j) **No Impact.** Seiching is a phenomenon that occurs when seismic groundshaking induces standing waves (seiches) inside water retention facilities such as reservoirs and water tanks. Such waves can cause retention structures to fail and flood downstream properties. There are no water retention facilities in close proximity to the project site. The closest water retention facilities include Upper Oso Reservoir, Lake Mission Viejo, and Irvine Lake, which are all located more than 2 mi from the project site. The risk associated with possible seiche waves is, therefore, not considered to be a potentially significant impact of the project, and no mitigation is necessary.

Tsunamis are generated ocean wave trains generally caused by tectonic displacement of the seafloor associated with shallow earthquakes, seafloor landslides, rockfalls, and exploding volcanic islands. The proposed project is located approximately 12 mi from the ocean shoreline and is not in a tsunami inundation area (Tsunami Inundation Map for Emergency Planning, Orange County, March 15, 2009; California Emergency Management Agency, California Geological Survey, and University of Southern California). The risk associated with tsunamis is, therefore, not considered a potential hazard or a potentially significant impact, and no mitigation is required.

Mudslides and slumps are described as a shallower type of slope failure, usually affecting the upper soil mantle or weathered bedrock underlying natural slopes and triggered by surface or shallow subsurface saturation. The project site is relatively flat, and no existing landslides are present on the property. The risk associated with possible mudflows and mudslides is, therefore, not considered a potential constraint or a potentially significant impact of the project, and no mitigation is necessary.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

4.10 LAND USE/PLANNING

Would the project:

	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Physically divide an established community?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(b) Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the General Plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(c) Conflict with any applicable habitat conservation plan or natural community conservation plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) **Less than Significant with Mitigation Incorporated.** Implementation of the proposed project would not divide an established community since the proposed project would be constructed in a developed commercial area. The surrounding area includes commercial, retail, and medical office uses and is part of an established community.

The project site is currently developed with a former auto dealership and is surrounded by urban development. Implementation of the proposed project would not change the existing parcel configuration in the affected and nearby areas nor change the existing street layout. The project site is bound on four sides by roadways (Auto Center Drive and Towne Centre Drive) and the proposed development would not divide or separate any existing land uses or neighborhoods.

Permitted activities within the surrounding commercially designated parcels would be operational from the morning into the evening hours and during both weekdays and weekends, consistent with the City's Municipal Code. Future project site residents could be affected by the operation of these permitted commercial activities. Mitigation Measure L-1 would require the applicant to develop an informational pamphlet that would educate homeowners about the adjacent commercial uses and anticipated activities with these uses and the legal rights of these commercial uses to operate to reduce and/or avoid future miscommunication or complaints from residents. With implementation of Mitigation Measure L-1, the proposed project impact on the established community would be reduced to below a level of significance.

Significance Determination: Potentially Significant.

Mitigation Measures:

- L-1:** Prior to issuance of the first occupancy permit, the applicant shall provide to the Development Services Department, for review and approval, an informational pamphlet that will be used to educate homeowners about the adjacent commercial uses and anticipated activities of these uses and their legal rights to operate within the limits of the Municipal Code.

Significance Determination After Mitigation: Less than Significant.

b) **Less than Significant Impact.** The main guiding documents regulating land use around the project site include the City of Lake Forest General Plan and the City of Lake Forest Zoning Ordinance. As shown in Figure 4.10.1, the project site is designated Commercial in the City's General Plan. As shown in Figure 4.10.2, the project site is zoned for commercial uses as part of the Foothill Ranch Planned Community (PC-8).

General Plan. California State law (Government Code Section 65300) requires that each city prepare and adopt a comprehensive, long-term General Plan for its future development which must conform to the guidelines found in the State of California General Plan Guidelines. State law permits cities to include optional elements in their General Plans, beyond the seven mandated elements, thereby providing local governments with the flexibility to address the specific needs and unique character of their jurisdiction.

The General Plan is the fundamental planning document of the City of Lake Forest. The General Plan is a comprehensive plan intended to guide the physical development of the City and it serves as a blueprint for future growth and development. As a blueprint for the future, the plan contains policies and programs designed to provide decision-makers with a solid basis for decisions related to land use and development.

As noted above, the proposed project includes a General Plan Amendment request to modify the land use for the project site to Medium Density Residential from Commercial. Medium Density Residential is the land use designation intended to allow the development of a wide range of living accommodations, including single-family dwelling units and multiple-family dwellings units, such as townhomes, condominiums, and apartments. This designation allows for a maximum of 25 dwelling units per net acre of land. The proposed project includes 75 units at a density of approximately 10.3 dwelling units per net acre.

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LSA

LEGEND



Project Location



Zoning

C- Commercial

I- Industrial

UA/C - Urban Activity/Commercial



0 150 300
FEET

SOURCE: Bing Maps (c.2008); SCAG (2008)

E:\CLF1202\GIS\Zoning.mxd (8/14/2012)

FIGURE 4.10.2

The Paseos at Foothill Ranch Village
Zoning Designations

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As discussed throughout this IS/MND, the proposed project would result in environmental impacts, some of which would be potentially significant; these impacts can be mitigated to a level below significance (refer to Table 5.A).

Zoning Ordinance. As required by State law, every city in the State of California has a zoning ordinance. Zoning is basically the division of a city into districts and the application of different regulations in each district. Zoning ordinances must be consistent with the general plan and any applicable specific plan.

The City of Lake Forest Zoning Ordinance is the primary implementation tool for the City's General Plan Land Use Element and the goals and policies contained therein. For this reason, the zoning map must be consistent with the General Plan Land Use Policy Map. The Zoning Ordinance, which includes the Zoning Map, contains more detailed information about permitted land uses, building intensities, and required development standards. The Zoning District Regulations are incorporated into the Foothill Ranch Planned Community (FRPC, April 1988), a comprehensive plan for the Foothill Ranch Planned Community.

The Zoning Ordinance designation for the proposed project site is Commercial within the Foothill Ranch Planned Community (PC-8). The proposed project includes an amendment request for the FRPC Development Plan and Supplemental Text to change the project site's zoning from "Foothill Ranch: Commercial" to "Foothill Ranch: Multifamily Residential" and to increase the number of residential units permitted within the FRPC from "Foothill Ranch: Commercial" to "Foothill Ranch: Multifamily Residential."

The proposed project would not adversely conflict with any provisions in the City's Zoning Ordinance assuming the project site is rezoned from "Foothill Ranch Plan: Commercial" to "Foothill Ranch Plan: Single-Family Residential." No mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- c) **No Impact.** The project site is currently developed with a former auto dealership that is no longer in operation and is surrounded by urban development. While the project site is located within the planning area of the NCCP/HCP, the project site is not located within the reserve system. The proposed project site is in an area identified in the NCCP/HCP as urbanized and is located in an area designated for development. Therefore, the project would not conflict with the NCCP/HCP, and no impacts would result.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

4.11 MINERAL RESOURCES

Would the project:	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(b) Result in the loss of availability of a locally-important mineral resource recovery site delineated on a local General Plan, specific plan or other land use plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) **No Impact.** As shown on the City's Mineral Resource Area Map (General Plan, Recreation and Resources Element), one area in the City is classified as an important Mineral Resource Zone (MRZ-2) for Portland cement concrete (PCC)-grade aggregate by the State Department of Conservation. The 62 ac area is located at the southwest corner of Santa Margarita Parkway, approximately 0.4 mi southwest of the project site. The MRZ-2 classification indicates that the area has significant mineral deposits or a high likelihood of their presence exists. PCC-grade aggregate is used for a variety of construction uses.

As previously stated, the project site is currently developed with a former auto dealership. There are no oil or other mineral extraction activities occurring on the site. In addition, the project site is not located in or near an important mineral resource zone. Therefore, the proposed project would not result in the loss of availability of known mineral resources that would be of value to the residents of the State. No mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- b) **No Impact.** As stated above, no known commercially valuable mineral resources exist on or near the project site. In addition, the project site is not identified on a local General Plan, Specific Plan, or other land use plan as the location of a locally important mineral resource. The proposed project would not result in the loss of a locally important mineral resource. No significant impacts related to mineral resources would result from project implementation, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

4.12 NOISE

Would the project result in:

	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Exposure of persons to or generation of noise levels in excess of standards established in the local General Plan or noise ordinance, or applicable standards of other agencies?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(b) Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(c) A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(d) A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(f) For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

Impact Analysis:

- a) **Less Than Significant with Mitigation Incorporated.** A project would normally have a significant effect on the environment related to noise if it would substantially increase the ambient noise levels for adjoining areas or conflict with the adopted environmental plans and goals of the community in which it is located. The City General Plan (Safety and Noise Element) and the City's Municipal Code (Chapter 11.16, Noise Control) establish noise standards for the City.

General Plan Safety and Noise Element. The City General Plan Safety and Noise Element requires consideration of the sources and recipients of noise early in the land use planning process for an effective method of minimizing the impacts of noise on the community's population. Areas already impacted by noise can also have noise reduced through rehabilitative improvements. The standards shown in Table 4.12.A represent the maximum allowable noise level for the identified uses and are used by the City to determine noise impacts associated with implementation of projects.

Table 4.12.A: City of Lake Forest Interior and Exterior Noise Standards

Land Use	Noise Standards	
	Interior	Exterior
Residential – Single-family, multifamily, duplexes, mobile homes	CNEL 45 dBA	CNEL 65 dBA
Residential – Transient lodging hotels, motels, nursing homes, hospitals	CNEL 45 dBA	CNEL 65 dBA
Private offices, church sanctuaries, libraries, board rooms, conference rooms, theaters, auditoriums, concert halls, meeting halls, etc.	L _{eq} (12) 45 dBA	–
Schools	L _{eq} (12) 45 dBA	CNEL 65 dBA
General offices, reception, clerical, etc.	L _{eq} (12) 50 dBA	–
Bank lobbies, retail stores, restaurants, typing pools, etc.	L _{eq} (12) 55 dBA	–
Manufacturing, kitchens, warehousing, etc.	L _{eq} (12) 65 dBA	–
Parks, playgrounds, etc.	–	CNEL 65 dBA
Golf courses, outdoor spectator sports facilities, amusement parks, etc.	–	CNEL 70 dBA

Source: City of Lake Forest General Plan, 2011.

CNEL = community noise equivalent level dBA = A-weighted decibel L_{eq} = equivalent continuous noise level

Municipal Code. The Noise Control Chapter of the City Municipal Code (Noise Ordinance) is designed to protect people from nontransportation (stationary) noise sources such as music, construction activity, machinery and pumps, and air conditioners. The Noise Ordinance sets limits on the level and the duration of time a stationary noise source may impact a residential use. The louder the level becomes, the shorter the time becomes that it is allowed to occur. Table 4.12.B lists the A-weighted decibel (dBA) noise level and the maximum cumulative period of time that the noise level may occur during a 1-hour period. The ordinance applies different criteria during different time periods. The noise criteria are much more stringent in late night and early morning hours and reflect a heightened sensitivity to noise during these time periods.

Table 4.12.B: City of Lake Forest Noise Ordinance Standards

Noise Level, dBA		Maximum Cumulative Duration
Daytime Ordinance (7:00 a.m.–10:00 p.m.)		
Exterior Noise	Interior Noise	
75	65	Not to be exceeded at any time
70	60	1 minute
65	55	5 minutes
60	--	15 minutes
55	--	30 minutes
Nighttime Ordinance (10:00 p.m.–7:00 a.m.)		
70	55	Not to be exceeded at any time
65	50	1 minute
60	45	5 minutes
55	--	15 minutes
50	--	30 minutes

Source: City of Lake Forest Municipal Code, Chapter 11.16.020.

dBA = A-weighted decibel

The City's Noise Ordinance also governs the time of day that construction work can be conducted. The Noise Ordinance prohibits construction, repair, remodeling, and grading

between the hours of 8:00 p.m. and 7:00 a.m. on weekdays and Saturdays, or at any time on Sundays or federal holidays.

Baseline Noise Levels. Noise measurements were made in order to document existing baseline noise levels in the area. These help to serve as a basis to determine noise exposure from ambient noise-generating activities upon the project site. Long-term (24-hour) noise measurements were conducted from Wednesday, March 14, to Thursday, March 15, 2012, at two on-site locations. The measurement at one location was repeated on Tuesday, March 20, through Wednesday, March 21, 2012.

Long-term noise measurement locations were selected to document the daily trend in noise levels generated by traffic noise from Towne Centre Drive traffic to the south of the project site and noise adjacent to the existing Mercedes dealership (along Auto Center Drive) just north of the project site. The monitoring results are shown in Table 4.12.C.

Table 4.12.C: Noise Measurement Results, dBA

Time Interval	L _{eq} Site 1 March 14–15, 2012	L _{eq} Site 1 March 20–21, 2012	L _{eq} Site 2 March 14–15, 2012
15:00–16:00	52.8	50.4	53.7
16:00–17:00	54.8	54.7	54.6
17:00–18:00	54.5	54.2	55.2
18:00–19:00	58.7	49.0	54.7
19:00–20:00	53.1	49.0	53.5
20:00–21:00	50.4	46.4	53.3
21:00–22:00	47.4	47.6	49.8
22:00–23:00	45.2	47.7	46.7
23:00–24:00	43.1	44.0	43.0
0:00–1:00	43.9	42.5	42.4
1:00–2:00	41.8	41.0	39.1
2:00–3:00	42.2	39.6	38.3
3:00–4:00	42.1	43.7	38.4
4:00–5:00	57.2	44.9	43.1
5:00–6:00	45.2	51.3	50.7
6:00–7:00	49.2	58.3	50.4
7:00–8:00	53.6	64.5	59.6
8:00–9:00	53.7	57.9	55.5
9:00–10:00	53.9	54.2	55.1
10:00–11:00	52.5	48.0	55.2
11:00–12:00	49.4	56.0	54.7
12:00–13:00	54.3	59.0	56.3
13:00–14:00	52.4	55.0	54.5
14:00–15:00	52.9	54.9	55.0
24-Hour CNEL	57.0	58.5	56.0

Source: Hans Giroux & Associates, June 22, 2012.

CNEL = Community Noise Equivalent Level

dBA = A-weighted decibel

L_{eq} = Equivalent continuous noise level.

The meters yielded community noise equivalent level (CNEL) noise levels of 57–58.5 along the site perimeter near the Mercedes dealership and 56 dBA CNEL along the site perimeter adjacent to Towne Centre Drive. These noise levels are well within the City's residential noise standard of 65 dBA CNEL. It is, therefore, unlikely that noise protection will be necessary, even for perimeter units, at The Paseos at Foothill Ranch Village.

Project perimeter noise levels near 60 dBA CNEL will require 15 dBA of structural attenuation to reduce the exterior facade level to an acceptable indoor level of 45 dBA CNEL. In modern residential construction, observed attenuation is 30 dBA with closed dual-paned windows and supplemental ventilation. With anticipated traffic growth, future noise levels will only increase by 1–2 dBA at most. Standard construction practice will, therefore, allow interior standards to be met with a reasonable margin of safety. No mitigation is required.

Short-Term Construction Noise Impacts. Short-term noise impacts would be associated with excavation, grading, and the erection of buildings on site during construction of the proposed project. Construction-related short-term noise levels would be higher than existing ambient noise levels in the project area at the present time, but would no longer occur once construction of the project is completed.

Two types of short-term noise impacts could occur during construction of the proposed project. First, construction crew commutes and the transport of construction equipment and materials to the site for the proposed project would incrementally increase noise levels on access roads leading to the site. A relatively high single-event noise exposure potential would exist at a maximum level of 87 dBA maximum instantaneous noise level (L_{max}) with trucks passing at 50 ft. However, the projected construction traffic would be minimal when compared to the existing traffic volumes on Portola Parkway, Bake Parkway, and SR-241, and its associated noise level change would not be perceptible. Therefore, short-term construction-related worker commutes and equipment transport noise impacts would be less than significant.

The second type of short-term noise impact is related to noise generated during excavation, grading, and construction on site. Construction is performed in discrete steps, each of which has its own mix of equipment, and consequently its own noise characteristics. These various sequential phases would change the character of the noise generated on site. Therefore, the noise levels vary as construction progresses. Despite the variety in the type and size of construction equipment, similarities in the dominant noise sources and patterns of operation allow construction-related noise ranges to be categorized by work phase. Table 4.12.D lists maximum noise levels recommended for noise impact assessments for typical construction equipment based on a distance of 50 ft between the equipment and a noise receptor. Typical maximum noise levels range up to 89 dBA at 50 ft during the noisiest construction phases. The site preparation phase, which includes excavation and grading of the site, tends to generate the highest noise levels because the noisiest construction equipment is earthmoving equipment. Earthmoving

Table 4.12.D: Typical Maximum Construction Equipment Noise Levels (L_{\max})

Type of Equipment	Range of Maximum Sound Levels Measured (dBA at 50 ft)	Suggested Maximum Sound Levels for Analysis (dBA at 50 ft)
Pile Drivers, 12,000–18,000 ft-lb/blow	81–96	93
Rock Drills	83–99	96
Jack Hammers	75–85	82
Pneumatic Tools	78–88	85
Pumps	74–84	80
Dozers	77–90	85
Scrapers	83–91	87
Haul Trucks	83–94	88
Cranes	79–86	82
Portable Generators	71–87	80
Rollers	75–82	80
Tractors	77–82	80
Front-End Loaders	77–90	86
Hydraulic Backhoe	81–90	86
Hydraulic Excavators	81–90	86
Graders	79–89	86
Air Compressors	76–89	86
Trucks	81–87	86

Source: Noise Control for Buildings and Manufacturing Plants, Bolt, Beranek & Newman, 1987.

dBA = A-weighted decibels

ft = feet/foot

ft-lb/blow = foot-pounds per blow

L_{\max} = maximum instantaneous noise level

equipment includes excavating machinery such as backfillers, bulldozers, draglines, and front loaders. Earthmoving and compacting equipment includes compactors, scrapers, and graders. Typical operating cycles for these types of construction equipment may involve 1–2 minutes of full power operation followed by 3–4 minutes at lower power settings.

Construction of the proposed project is expected to require the use of earthmovers, bulldozers, water trucks, and pickup trucks. This equipment would be used on site. Based on Table 4.12.D, the maximum noise level generated by each scraper on site is assumed to be 87 dBA L_{\max} at 50 ft from the scraper. Each bulldozer would generate 85 dBA L_{\max} at 50 ft. The maximum noise level generated by water and pickup trucks is approximately 86 dBA L_{\max} at 50 ft from these vehicles. Each doubling of a sound source with equal strength increases the noise level by 3 dBA. Assuming that each piece of construction equipment operates at some distance from the other equipment, the worst-case combined noise level during this phase of construction would be 91 dBA L_{\max} at a distance of 50 ft from the active construction area. Construction activities for the proposed project would be located within 100 ft of the existing commercial uses to the southwest and northeast. Maximum construction noise levels at the adjacent commercial uses would range up to 85 dBA L_{\max} . Construction activity noise generated between 7:00 a.m. and 8:00 p.m.,

Monday through Saturday, is exempt from the Noise Control Ordinance standards. Therefore, if construction is limited to the hours specified in the City's Noise Control Ordinance and Mitigation Measure N-1, noise generated during construction would not result in a significant impact.

Short-Term Construction Vibration Impacts. Construction activities generate groundborne vibration when heavy equipment travels over unpaved surfaces or when it is engaged in soil movement. The effects of groundborne vibration include discernable movement of building floors, rattling of windows, shaking of items on shelves or hanging on walls, and rumbling sounds. Vibration-related problems generally occur due to resonances in the structural components of a building because structures amplify groundborne vibration. Within the soft sedimentary surfaces of much of Southern California, ground vibration is quickly damped out. Groundborne vibration is almost never annoying to people who are outdoors (Federal Transit Authority [FTA] 2006).

Groundborne vibration from construction activities rarely reaches levels that can damage structures. Because vibration is typically not an issue, very few jurisdictions have adopted vibration significance thresholds. Vibration thresholds have been adopted for major public works construction projects, but these relate mostly to structural protection (cracking foundations or stucco) rather than to human annoyance.

Vibration is most commonly expressed in terms of the root-mean-square (RMS) velocity of a vibrating object. RMS velocities are expressed in units of vibration decibels. The range of vibration decibels (VdB) is as follows:

- **65 VdB:** Threshold of human perception
- **72 VdB:** Annoyance due to frequent events
- **80 VdB:** Annoyance due to infrequent events
- **94–98 VdB:** Minor cosmetic damage

To determine potential impacts of the project's construction activities, estimates of vibration levels induced by the construction equipment at various distances are presented in Table 4.12.E.

With the exception of pile driving, which is not anticipated for use on this project, the on-site construction equipment that will create the maximum potential vibration is a large bulldozer. The stated vibration source level in the FTA Handbook for such equipment is 81 VdB at 50 ft from the source. By 1,000 ft, the vibration level dissipates to 55 VdB, which is below the threshold of human perception. The nearest residential receptor is approximately 1,900 ft from the project site and will not experience any perceptible vibration impacts. Construction activity vibration impacts are judged as less than significant.

Table 4.12.E Approximate Vibration Levels Induced by Construction Equipment

Equipment	Approximate Vibration Levels, VdB			
	25 ft	50 ft	100 ft	1,000 ft
Pile Driver	93	87	81	61
Large Bulldozer	87	81	75	55
Loaded Truck	86	80	74	54
Jackhammer	79	73	67	47
Small Bulldozer	58	52	46	26

Source: FTA Transit Noise & Vibration Assessment, Chapter 12, Construction, 2006.

ft = feet

FTA = Federal Transit Authority

VdB = vibration decibel

Long-Term Traffic Noise Impacts.

Noise Impacts on Neighboring Sensitive Uses Due to Proposed Project. The Federal Highway Administration (FHWA) highway traffic noise prediction model (FHWA RD-77-108) was used to evaluate traffic-related noise conditions along roadway segments in the project vicinity. This model requires various parameters, including traffic volumes, vehicle mix, vehicle speed, and roadway geometry to compute typical equivalent noise levels during daytime, evening, and nighttime hours. Traffic noise levels were weighted and summed over a 24-hour period in order to determine the CNEL values of any increase in noise.

Tables 4.12.F and 4.12.G show the change in noise levels due to the projected project traffic. These noise levels represent worst-case scenarios, which assume that no shielding is provided between the traffic and the location where the noise contours are drawn. The specific assumptions used in developing these noise levels and model printouts are provided in Appendix G of this IS/MND.

Table 4.12.F summarizes the calculated 24-hour CNEL level at 50 ft from the roadway centerline along project adjacent roadway segments. Three time frames were evaluated: Existing Conditions With and Without Project, 2015 With and Without Project, and 2030 With and Without Project. The noise analysis utilized data from the project traffic analysis, RBF Consulting (June 2012), for this project.

Noise impacts can be described in three categories. The first is audible impacts that refer to increases in noise levels noticeable to humans. Audible increases in noise levels generally refer to a change of 3.0 dBA or greater because this level has been found to be barely perceptible in exterior environments. The second category, potentially audible, refers to a change in the noise level between 1.0 and 3.0 dBA. This range of noise levels has been found to be noticeable only in laboratory environments. The last category is changes in noise levels of less than 1.0 dBA, which are inaudible to the human ear. Only audible changes (i.e., 3.0 dBA or greater) in existing ambient or background noise levels are considered potentially significant.

Table 4.12.F: Near-Term Traffic Noise Impact Analysis (CNEL in dBA at 50 ft from Centerline)

Roadway Segment	Existing	Existing + Project	2015	2015 + Project	2030	2030 + Project
Towne Centre Dr./Bake–Auto Center Dr.	66.3	66.3	66.9	67.4	66.9	67.4
Towne Centre Dr./Auto Center Dr.–Lake Forest Dr.	66.3	66.3	66.9	66.9	66.9	66.9
Bake Pkwy./south of Towne Centre Dr.	73.3	73.3	71.8	71.8	72.2	72.2
Bake Pkwy./Towne Centre Dr.–Portola Pkwy.	71.8	71.8	70.6	70.6	70.9	70.9
Portola Pkwy./east of Bake Pkwy	71.6	71.8	72.0	72.0	72.5	72.5
Portola Pkwy./west of Lake Forest Dr.	72.0	72.0	72.2	72.2	72.5	72.5
Lake Forest Dr./Rancho Pkwy.–SR-241	71.3	71.3	70.6	70.6	71.5	71.5
Lake Forest Dr./south of Towne Centre Dr.	70.6	70.6	69.9	69.9	70.6	70.6
Lake Forest Dr./Towne Centre Dr.–Portola Pkwy.	69.3	69.3	69.0	69.0	69.6	69.6

Source: Hans Giroux & Associates, Inc., June 2012.

CNEL = Community Noise Equivalent Level

ft = feet

dBA = A-weighted decibel

SR-241 = State Route 241

Table 4.12.G: Project-Related Noise Impact (CNEL in dBA at 50 ft from Centerline)

Roadway Segment	Project Only Impact Existing	Project Only Impact 2015	Project Only Impact 2030	Cumulative Impact
Towne Centre Dr./Bake–Auto Center Dr.	0.1	0.5	0.5	1.1
Towne Centre Dr./Auto Center Dr.–Lake Forest Dr.	0.0	0.0	0.0	0.6
Bake Pkwy./south of Towne Centre Dr.	0.0	0.0	0.0	-1.1
Bake Pkwy./Towne Centre Dr.–Portola Pkwy.	0.0	0.0	0.0	-1.0
Portola Pkwy./east of Bake Pkwy	0.2	0.0	0.0	0.8
Portola Pkwy./west of Lake Forest Dr.	0.0	0.0	0.0	0.5
Lake Forest Dr./Rancho Pkwy.–SR-241	0.0	0.0	0.0	0.2
Lake Forest Dr./south of Towne Centre Dr.	0.0	0.0	0.0	0.0
Lake Forest Dr./Towne Centre Dr.–Portola Pkwy.	0.0	0.0	0.0	0.3

Source: Hans Giroux & Associates, Inc., June 2012.

CNEL = Community Noise Equivalent Level

ft = feet

dBA = A-weighted decibel

SR 241 = State Route 241

The project itself will not cause any roadway segment to exceed a 3 dBA increase in noise levels. The largest project-related noise increase is +0.5 dBA at 50 ft from the roadway centerline. This segment is along Towne Centre Drive between Bake Parkway and Auto Center Drive.

Cumulative impacts compare the Future With Project noise levels with Existing No Project scenario. The majority of the cumulative increases are attributed to area growth that will occur with or without project implementation. The largest cumulative traffic noise increase is +1.1 dBA, again at Towne Centre Drive between Bake Parkway and Auto Center Drive, which is less than 3 dBA. Therefore, both project-only traffic noise impacts and cumulative traffic noise impacts are considered to be less than significant. In areas of peak traffic noise along Bake Parkway, Alton Parkway will divert a portion of Bake Parkway traffic, which will result in lower increases of noise levels. Both project-only traffic noise impacts and cumulative traffic noise impacts are considered less than significant.

On-Site Traffic Noise Impacts. Table 4.12.H lists the predicted future traffic noise levels along Auto Center Drive and Towne Centre Drive, 50 ft from the roadway centerline. Residential outdoor recreational area traffic noise exposures are calculated at areas of probable use (patio, balcony, etc.).

**Table 4.12.H: Buildings 1–7 Second-Story Plan 6 Decks
 Expectant Noise Levels at Buildout, dBA CNEL**

	Future Noise Level at 50 ft from Centerline	Future Facade Noise Loading
Auto Center Drive	58	< 58
Towne Centre Drive	66	65

General Plan Noise Standard: 65 dBA CNEL
 CNEL = Community Noise Equivalent Level
 dBA = A-weighted decibel
 ft = feet

The closest building facade is approximately 65 ft to the Towne Centre Drive centerline. Moderate volumes of traffic on Towne Centre Drive, as well as building setbacks provide for a noise level equal to or below the recommended 65 dBA CNEL at any patio or deck along the Towne Centre Drive or Auto Center Drive frontage. Noise levels for outdoor recreational areas within the project would not exceed the City of Lake Forest exterior noise standard of 65 dBA CNEL and no mitigation is necessary. If subdivision walls are included for privacy, their noise reduction benefit will create a substantial extra margin of safety.

Existing CNEL noise levels near the Mercedes dealership were shown to be between 57 and 59 dBA CNEL and are well within the compatibility guidelines for residential use. No noise mitigation is necessary.

Interior Noise Levels. For the units exposed to the greatest noise levels in the complex (units fronting Towne Centre Drive), the noise level has been shown to be a maximum of 65 dBA CNEL immediately outside the units (in their patio areas, as shown in

Table 4.12.H). Exterior-to-interior attenuation of 20 dBA would, therefore, be required to meet the interior noise standard of 45 dBA CNEL in habitable rooms with Towne Centre Drive frontage. For typical wood-frame construction with stucco and gypsum board wall assemblies, the noise level reduction is as follows:

- Partly open windows: 12 dBA
- Closed single-paned windows: 20 dBA
- Closed dual-paned windows: 30 dBA

Use of dual-paned windows is required by the California Building Code (CBC) for energy conservation in new residential construction. Interior noise standards would, therefore, be met with a large margin of safety, with noise levels of only 39 dBA CNEL when windows are closed at the noisiest units. It is noted that where window closure is a requirement for interior noise control, the CBC requires provision of supplemental ventilation at a specified rate with a specified fraction of fresh make-up air. The provision of supplemental ventilation is a standard construction practice.

The CBC also requires that horizontal sound transmission be controlled between adjacent units, and the vertical noise and footfall impact be mitigated within stacked units. Party walls and floor-ceiling assemblies must be constructed to achieve a sound transmission class (STC) of 50. The impact isolation class (IIC) must be 50 or higher for floor-ceiling transmission. If standard structural assemblies are used, their sound and impact characteristics have been tested, and test report results are shown on building plans at plan check. Nonstandard assemblies must be field-tested before any certificate of occupancy can be issued. The provision of walls and floors with minimum STCs and IICs, respectively, is a standard construction practice. If required by the city, documentation of intraunit sound isolation will be included in a final acoustical report produced as part of the building plan check process.

Long-Term Stationary Noise Impacts. The proposed project site is adjacent to a commercial strip mall and a Mercedes dealership. As shown in Table 4.12.C (above), the CNEL along the project boundary with the existing Mercedes dealership is less than 58 dBA CNEL, and the hourly L_{eq} is not greater than 56 dBA L_{eq} . However, the noise standards presented in Table 4.12.B (above) contain an L_{max} threshold as well as for 5, 15, and 30 minutes (in an hour). Therefore, these parameters were evaluated and are shown in Table 4.12.I.

Table 4.12.I: On-Site Noise Levels from Mercedes Dealership Operations

Time Interval	L _{max}	5-minute maximum	15-minute maximum	30-minute maximum
15:00–16:00	67.6	52.9	46.1	46.1
16:00–17:00	69.6	55.9	51.9	46.1
17:00–18:00	65.7	56.8	52.9	52.9
18:00–19:00	61.8	51.9	46.1	46.1
19:00–20:00	64.7	51.9	46.1	46.1
20:00–21:00	56.8	46.1	46.1	45.1
21:00–22:00	66.7	46.1	46.1	46.1
22:00–23:00	68.6	46.1	45.1	45.1
23:00–24:00	56.8	46.1	44.1	43.1
0:00–1:00	51.9	44.1	43.1	42.1
1:00–2:00	46.1	43.1	41.2	40.2
2:00–3:00	46.1	41.2	40.2	39.2
3:00–4:00	64.7	44.1	43.1	42.1
4:00–5:00	58.8	46.1	45.1	44.1
5:00–6:00	64.7	52.9	51.9	46.1
6:00–7:00	71.6	60.8	54.9	52.9
7:00–8:00	76.5	69.6	60.8	58.8
8:00–9:00	70.6	60.8	55.9	53.9
9:00–10:00	70.6	56.8	46.1	46.1
10:00–11:00	58.8	51.9	46.1	45.1
11:00–12:00	68.6	58.8	54.9	52.9
12:00–13:00	79.4	58.8	55.0	54.9
13:00–14:00	69.6	57.8	53.9	52.9
14:00–15:00	72.5	56.8	52.9	51.9
Not to Exceed Daytime Standard	75	65	60	55
Not to Exceed Nocturnal Standard	70	60	55	50

Source: Hans Giroux & Associates, June 2012.

Bold numbers represent noise levels exceeding the City's corresponding noise standards.

City = City of Lake Forest

L_{max} = Maximum A-weighted noise levels that are measured during a designated time interval, using fast time averaging.

The nocturnal noise ordinance standard is exceeded from 6:00–8:00 a.m. and from 12 noon to 1 p.m. for the L_{max} threshold and from 6:00–8:00 a.m. for the 30-minute criterion. The nocturnal noise ordinance standard is also exceeded from 6:00–8:00 a.m. for the 5-minute threshold and from 7:00–8:00 a.m. for the 15-minute criterion. These levels occur during time periods characterized by typically higher traffic levels and are presumed to be due to ambient traffic (during the morning rush hour and the early afternoon lunch hour) and not the dealership. All noise levels are below the daytime standard during hours of dealership operations even with the inclusion of background traffic noise. Placement of residences on the site will not create a noise constraint upon dealership sales or maintenance activities.

Similarly, measured existing noise levels, including the hourly L_{eq}, CNEL, and the percentile exceedance level (5 minutes, 15 minutes, and 30 minutes) standards, at the interface between the project site and the various commercial uses south of the site, including their loading/unloading activities and noise from the heating, ventilation, and

air-conditioning (HVAC) equipment, are well within noise ordinance standards. Project implementation will not impose any noise limitations upon existing commercial uses.

Significance Determination: Potentially Significant

Mitigation Measures:

- N-1: Construction Noise Limits.** Prior to commencement of grading activities and issuance of building permits, the City of Lake Forest (City) Director of Development Services, or designee, shall verify that the following notes appear on grading and construction plans:
1. During all site excavation and grading, the project contractors shall equip all construction equipment, fixed or mobile, with properly operating and maintained mufflers consistent with manufacturers' standards.
 2. The project contractor shall place all stationary construction equipment so that emitted noise is directed away from sensitive receptors (i.e., uses west of the project site) nearest the project site.
 3. The construction contractor shall locate equipment staging in areas that will create the greatest distance between construction-related noise sources and noise-sensitive receptors (i.e., uses west of the project site) nearest the project site during all project construction.
 4. Construction shall be limited to the hours of 7:00 a.m. to 8:00 p.m., Monday through Saturday. In accordance with City standards, no construction activities are permitted outside of these hours, and no construction is permitted on Sundays or federal holidays without a special work permit.

Significance Determination After Mitigation: Less than Significant

- b) Less Than Significant Impact.** Construction of the proposed project would not require the use of pile drivers. Therefore, the primary source of vibration during the construction phase would be heavy earthmoving equipment. Based on Table 18 from the Caltrans Transportation and Construction-Induced Vibration Manual (2004), it is estimated that the on-site construction equipment would generate vibration levels of up to 0.089 inch per second (in/sec) at a distance of 25 ft. Construction activities for the proposed project would be located within 50 ft of the commercial uses to the southwest or northeast of the project site. Using Equation 12 from the Vibration Guidance Manual, the vibration level at this commercial use would be 0.042 in/sec. This level would not exceed the 0.1 in/sec threshold, below which there is virtually no risk of resulting in architectural damage to normal buildings. In addition, this level is less than the 0.05 in/sec level, which is distinctly perceptible to humans. Therefore, construction of the proposed project would not result in substantial groundborne vibration or groundborne noise on properties adjacent to the project site. Similarly, project operation would not generate substantial groundborne noise or

vibration. Therefore, groundborne noise and vibration impacts are considered less than significant, and no mitigation measures are required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- c) **Less Than Significant Impact.** Development of the proposed project site will result in an increase in daily traffic trips in the project vicinity over Existing Conditions; therefore, there will be a potential increase in traffic noise along access roads leading to the project site. However, as described in Response 4.12.a, the increase would be less than significant.

The proposed project includes the construction of a residential complex. The primary on-site noise-generating activity will be from the parking lot. The proposed residential uses to the northwest of the proposed project are located at a distance of approximately 60 ft, where they would be exposed to parking lot noise of up to 68 dBA L_{max} . This level is less than the City's 70 dBA L_{max} nighttime noise threshold. No mitigation measures would be required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- d) **Less Than Significant with Mitigation Incorporated.** Although there would at times be high intermittent construction noise in the project area during project construction, construction of the project would not significantly affect land uses adjacent to the project site. The closest sensitive receptor is approximately 1,600 ft away (north of Bake Parkway). In addition, construction at the project site would comply with the hourly limits specified by the City's Noise Control Ordinance and Mitigation Measure N-1. Therefore, any potential impact would be mitigated to a level that is less than significant.

Significance Determination: Potentially Significant

Mitigation Measures: Refer to Mitigation Measures N-1

Significance Determination After Mitigation: Less than Significant

- e) **No Impact.** The proposed project is located approximately 12 mi from John Wayne Airport. At this distance, the project site is not located within the 65 dBA CNEL airport noise contour. Therefore, no impacts related to excessive airport noise are anticipated, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- f) **No Impact.** The project site is not located within the vicinity of a private airstrip. Please also refer to Response 4.12.e. Therefore, there are no impacts related to this issue, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

4.13 POPULATION AND HOUSING

Would the project:

	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(b) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(c) Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) **Less than Significant Impact.** Construction of the proposed project would provide temporary (short-term) employment opportunities. Although the proposed project would increase the number of employees at the project site, none of these construction employees are expected to relocate, thereby creating a permanent increase in population or an increased demand for housing in the City or the region. Permanent population and housing growth is not anticipated as a result of construction of the proposed project because:
1. The work requirements of most construction projects are highly specialized, so construction workers remain at a job site only for the time frame in which their specific skills are needed to complete a particular phase of the construction process. For this reason, construction workers typically commute to individual job sites that may change several times a year; and
 2. The supply of general construction labor in the local and regional vicinity of the project site is not constrained; further, the construction industry in California is in a declining construction job market, suggesting an available labor pool. It is expected that local and regional construction workers would be available to serve the construction needs of the proposed project.

In addition, implementation of the proposed project would not result in the need for extended or modified infrastructure including roadways or water or wastewater facilities (refer to Section 4.16 and 4.17, respectively, for details); therefore, the proposed project would not result in significant indirect population growth, and no mitigation is required.

The proposed project includes construction of 75 single-family units that would increase the population in the City by approximately 213 residents.¹ Compared to the City's existing population in 2010 of 77,264, the additional 213 persons would represent less than a 1 percent increase in population over existing conditions, which would not be considered significant. No mitigation is required.

¹ Based on the 2.84 average household size recorded in the U.S. Census Bureau, 2006–2010 American Community Survey.

As discussed in Section 4.10, the proposed project requests an amendment to the FRPC to increase the allowable units from 3,500 units to 3,575 units. While the Citywide increase in residents resulting from project implementation would not be considered significant, the FRPC was initially drafted to set a cap on build-out conditions in order to balance growth increases and environmental impacts and the proposed project would exceed the original build-out condition set by the plan. In accordance with Government Code Section 65584, projected housing needs for each city and county in the Southern California region are prepared by the Southern California Association of Governments (SCAG) under a process known as the Regional Housing Needs Assessment (RHNA). SCAG's Regional Council adopted the final Regional Housing Need Allocation in July 2007. The RHNA covers the 8.5-year planning period of January 1, 2006 to June 30, 2014. The additional housing units provided by the proposed project could be used toward the City's RHNA goals.

In summary, the project does not extend infrastructure to previously undeveloped areas, nor is the project of a magnitude, either in terms of the project employment (e.g., construction) or the number of available units (e.g., 75), that would cause significant numbers of people to relocate to the area solely for the purpose of being close to the site. Based on these considerations, the proposed project would not induce substantial population growth in the area, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- b) **No Impact.** The proposed project site is developed with a former car dealership. No housing units are located on site, and housing displacement impacts would not occur as a result of project implementation. Therefore, the proposed project would not result in an impact related to housing displacement, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- c) **No Impact.** As previously identified, the proposed project site is developed with a former car dealership. No housing units or other forms of temporary housing are located on site, and no people would be displaced as a result of project implementation. Therefore, the proposed project would not result in an impact related to the displacement of people, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

4.14 PUBLIC SERVICES

Would the project:

- (a) Would the project result in substantial adverse physical impacts associated with the provision of or need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:

- i) Fire Protection?
- ii) Police Protection?
- iii) Schools?
- iv) Parks?
- v) Other public facilities?

Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

- a) i.) **Less than Significant With Mitigation Incorporated.** The OCFA provides fire and emergency services throughout the City. The OCFA is a regional fire service agency that provides structure fire protection, emergency medical and rescue services, hazardous inspections and response, and public education activities to almost 1.4 million residents in 23 cities and all unincorporated areas in Orange County. The OCFA consists of 61 fire stations, including three within the City. The closest fire station to the project site is Station 54, located 0.68 mi away at 19811 Pauling Avenue.

OCFA consists of 6 divisions, 8 battalions, 61 fire stations, 863 firefighters, 41 fire management personnel including 6 division chiefs, and 272 professional staff. In addition, the OCFA has 260 authorized reserve firefighters. In 2011, the OCFA responded to 87,958 emergency calls with 163,905 unit responses. Response times in the City vary based on the level of emergency. OCFA's response time goal is for the first unit to arrive within 7 minutes and 20 seconds from receipt of a call to being on scene of a call 80 percent of the time. According to the 2009/2010 budget report for OCFA, the service ratio of firefighters to residents has remained relatively constant, while emergency call loads have increased by approximately 30 percent; however, between 2001 and 2009, the average response time for emergency calls has remained relatively constant, at a little over 5 minutes per call, which is considered adequate.

According to the OCFA Fire Hazard Map, as well as the Statewide CalFire Map, the proposed project is not located in an area designated as a Special Fire Protection Area or within an area designated by the State as a Fire Hazard Severity Zone. In addition, according to the City General Plan Safety and Noise Element, the project site is not located in an Area of Fire Hazard.

Fire Department access would be available from Auto Center Drive. The primary access point is directly off of Auto Center Drive just south of Portola Parkway, and the secondary access is on the southwestern end of the project site near the intersection of Auto Center Drive and Towne Centre Drive. There are existing fire hydrants surrounding

the project site, including one on the corner of Portola Parkway and Auto Center Drive, and three fire hydrants along the perimeter of the project site. The proposed project includes five internal fire hydrants along internal private roads, as well as sufficient space and turning radius for fire trucks. The project would comply with all Fire Department access requirements and California Fire Code requirements for the placement of fire hydrants and the use of sprinkler systems. Project compliance with requirements set forth in the Fire Code would provide fire protection for people and structures, as well as the provision of emergency medical services on site. In addition, as discussed in Section 4.16, the proposed project would not result in a significant traffic impact to any study area intersections. Therefore, the proposed project would not impair emergency response vehicles, and average response times in the area would remain within acceptable response time limits.

The proposed project is a residential community, which would increase the number of on-site visitors and personnel. The addition of 75 residential units as a result of the proposed project would result in a small increase in demand for fire protection services, but it would not trigger the need for new or altered facilities. No new facilities would be required to be constructed to accommodate the proposed project. The proposed project would be designed to comply with all Fire Department access requirements and California Fire Code requirements, would not impair emergency response vehicles or increase response times, and would not substantially increase calls for service thereby triggering the need for new or altered facilities.

The project would, however, incrementally contribute to an increase in cumulative regional demand for fire and emergency medical services. To address the increase in cumulative regional demand for fire and emergency medical services, OCFA requires all developers to enter into a secured fire protection agreement with OCFA to ensure the availability of adequate fire protection services. The agreements specify a developer's pro-rata fair share funding for capital improvements necessary to establish and maintain adequate fire protection facilities, equipment, and personnel. The current project being funded is to replace the existing Fire Station 18 to accommodate additional wildfire units. Fire Station 18 is located in Trabuco Canyon, approximately 6.5 mi from the project site. Mitigation Measure F-1 stipulates that the developer must enter into the secured fire protection agreement prior to issuance of any building permits for the proposed project. Implementation of Mitigation Measure F-1 would reduce potential impacts related to the project's incremental contribution to cumulative regional demand for fire protection services to a less than significant level.

Significance Determination: Potentially Significant

Mitigation Measures:

F-1: Secured Fire Protection Agreement. Prior to the issuance of any grading permits for the proposed project, the project proponent shall enter into a Secured Fire Protection Agreement with the Orange County Fire Authority (OCFA). The Secured Fire Protection Agreement shall specify the project proponent's pro-rata fair share funding of capital improvements necessary to

establish adequate fire protection facilities, equipment, and/or personnel. Evidence of an OCFA-approved agreement shall be submitted to City of Lake Forest Director of Development Services, or designee.

Significance Determination After Mitigation: Less than Significant

- ii) **Less than Significant Impact.** The Orange County Sheriff's Department (OCSD) is responsible for providing law enforcement protection within unincorporated areas of Orange County, as well as incorporated cities, such as the City of Lake Forest, that contract with the OCSD for police protection. The OCSD has approximately 3,800 sworn and professional staff members and over 800 reserve personnel. The proposed project is located within the service area of the South Orange County Sheriff's Department substation in Aliso Viejo (11 Journey, Aliso Viejo, California). This station is located approximately 8.3 mi to the southwest of the project site. It is important to note that management staff is stationed at Lake Forest City Hall to assist in the management of criminal activity and administer crime prevention programs in the City.

The City and the project site are currently served by the OCSD Community Policing Center located at 25550 Commercentre Drive, which is responsible for public safety and general law enforcement, including patrol services, traffic enforcement, and criminal investigation in the City. The Police Services Department also provides a variety of community policing programs for the public, including crime prevention, community awareness, crossing guards, neighborhood watch, business watch, and the community police trailer. The Police Services Department has established service goals and response times for emergency calls. It is the goal of the City to work with the OCSD to ensure that service corresponds to the number of residents and businesses in the City as well as current crime problems. Average response times range from 5 minutes for Priority 1 calls to 21 minutes, 30 seconds, for Priority 3 calls. These are considered adequate response times for the project site and the OCSD.

The Federal Bureau of Investigation (FBI) indicates that 1.3 police officers per 1,000 residents is the average ratio for western region cities with populations between 50,000 and 99,999. Based on the average ratio for western regional cities of 1.3 police officers per 1,000 residents, the proposed project's 213 residents would result in an increased demand of 0.28 officer. This increase is minimal compared to the number of officers currently employed by OCSD and would not trigger the need for new or physically altered police facilities.

Further, through the City's annual budget review process, police department needs are assessed and budget allocations are revised accordingly to ensure that adequate levels of service are maintained throughout the city. No mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- iii) **Less Than Significant Impact.** The City is served by the Saddleback Valley Unified School District. Within the Saddleback Valley Unified School District (SVUSD), Foothill Ranch Elementary, Rancho Santa Margarita Intermediate, and Trabuco Hills High School would serve the proposed project. In the 2011/2012 school year, enrollment for Foothill Ranch Elementary, Rancho Santa Margarita Intermediate, and Trabuco Hills High School were 1,171, 1,529, and 3,146 students respectively. The proposed project is a residential development project that would generate students. Based on the student generation rates used by SVUSD, the proposed project would generate 26 elementary school students, 6 intermediate school students, and 12 high school students. The small increase in students generated by the proposed project would incrementally increase the demand for school facilities.

Pursuant to California Education Code Section 17620(a)(1), the governing board of any school district is authorized to levy a fee, charge, dedication, or other requirement against any construction within the boundaries of the District for the purpose of funding the construction or reconstruction of school facilities. The project Applicant would be required to pay such fees to reduce any impacts of new residential development on school services as provided in Section 65995 of the California Government Code. Pursuant to the provisions of Government Code Section 65996, a project's impact on school facilities is fully mitigated through payment of the requisite school facility development fees current at the time a building permit is issued. Therefore, with payment of the required fees, potential impacts to school services and facilities associated with implementation of the proposed project would be less than significant, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- iv) **Less Than Significant Impact.** As stated in Section 4.13, the proposed project includes construction of 75 single-family units that would increase the population in the City by approximately 213 residents. Compared to the City's existing population in 2010 of 77,264, the additional 213 persons would represent less than a 1 percent increase in population over existing conditions, which would not be considered substantial. As such, while the proposed project would generate an increased demand for parks, this increase would not be substantial, and the project would not require the construction of park facilities. As discussed in detail in Section 4.15, the proposed project includes construction of a recreation and gathering area (approximately 9,333 sf) centrally located on the project site that would serve as the social center of the community. The recreation area would incorporate a pool, outdoor living and gathering areas, palm grove, outdoor fireplace, and bathrooms. In addition, the proposed project includes approximately 37,635 sf of paseos and perimeter landscaping for additional opportunities of common

open space on the project site, for a total of 1.08 ac of common recreation and open space area. Therefore, while the proposed project would likely create a slight increase in the demand for parks or the availability of parks due to the increase in population, project impacts, given the size of the project and proposed recreation and open space uses on site, would be less than significant. No mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- v) **Less Than Significant Impact.** As discussed above in Section 4.14, the proposed project would result in a less than a 1 percent increase in population over existing conditions. As such, while the proposed project would generate an increased demand for other public facilities, this increase would not be substantial, and the project would not require the construction of new facilities. Therefore, while the proposed project would likely create a slight increase in the demand for other public facilities, given the size of the project and proposed uses, this impact would be less than significant. No mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

4.15 RECREATION

Would the project:

	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(b) Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

- a) **Less than Significant Impact.** As stated in Section 4.13, Population and Housing, the proposed project would result in population growth of 213 persons that could generate an increased demand for recreation facilities. According to the FRPC, the City requires a minimum 5 percent of the net area of a project to be convenient, accessible, and useable open space. This calculation would include parks, trails, recreation areas, and similar passive or active spaces. Based on the proposed project net area of 7.01 ac, the required open space for the proposed project would be 0.3505 ac (15,268 sf). As discussed in Section 2.0, Project Description, the proposed project includes construction of a recreation and gathering area (approximately 9,333 sf) centrally located on the project site that would serve as the social center of the community. The recreation area would incorporate a pool, outdoor living and gathering areas, palm grove, outdoor fireplace, and bathrooms. In addition, the proposed project includes approximately 37,635 sf of paseos and perimeter landscaping for additional opportunities of common open space on the project site, for a total of 1.08 ac of common recreation and open space area. Further, each single-family unit would also include a private yard area totaling 1.14 ac of the project site. Therefore the proposed project would provide recreational areas and useable open space sufficient to meet the open space requirements in the FRPC. In addition as part of project approval, the applicant would be required to meet or exceed the City's Subdivision Code requirements for recreational facilities. With the project's on-site recreational facilities and compliance with the Subdivision Code, the proposed project's potential effects on existing neighborhood and regional parks or other recreational facilities is considered less than significant. As a result, increased usage of parks and facilities in the City from the project residents is not anticipated to cause substantial deterioration of the parks, facilities, or open space. Therefore, potential impacts related to parks and other recreational facilities would be less than significant, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- b) **Less than Significant Impact.** Refer to Response 4.15.a. above. The proposed project includes construction of a recreation and gathering area centrally located on the project site that would serve as the social center of the community, as well as open space paseos and perimeter landscaping, and private yards. The proposed project would have a total of 2.22 ac (1.08 ac of common space + 1.14 ac of private yards) of outdoor space. As discussed above, while the proposed project would result in population growth within the City; the proposed project would comply with the FRPC parkland standard and meet or exceed subdivision code requirements for parkland dedication. As such, the proposed project would not require the construction or expansion of recreational facilities, beyond those analyzed as part of the proposed project, which might have an adverse physical effect on the environment. Therefore impacts to recreational facilities are less than significant, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

4.16 TRANSPORTATION/TRAFFIC

Would the project:	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and nonmotorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(b) Conflict with an applicable congestion management program, including, but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(c) Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(d) Substantially increase hazards due to a design feature (e. g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(e) Result in inadequate emergency access?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
(f) Conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities supporting alternative transportation (e.g., bus turnouts, bicycle racks)?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) **Less than Significant Impact.** Roadway performance is most often controlled by the performance of intersections, specifically during peak traffic periods. This is because traffic control at intersections interrupts traffic flow that would otherwise be relatively unimpeded except for the influences of on-street parking, access to adjacent land uses, or other factors resulting in interaction of vehicles between intersections. For this reason, traffic analyses for individual projects typically focus on peak-hour operating conditions for key intersections rather than roadway segments. Operating conditions at intersections are typically described in terms of Level of Service (LOS). LOS is a measure of a roadway's operating performance and is a tool used in defining thresholds of significance. It is described with letter designations from A through F, with LOS A representing the best operating conditions and LOS F the worst. LOS D is the performance standard for the roadway signalized intersections in the study area as adopted by the City and Orange County Transportation Authority (OCTA) as part of the County's Congestion Management Program (CMP).

In conformance with the City and CMP requirements, a.m. and p.m. peak-hour operating conditions for the key signalized study intersections were evaluated using the Intersection Capacity Utilization (ICU) methodology. The a.m. and p.m. peak-hour operating conditions

for the key study intersections were evaluated using the ICU Methodology for signalized intersections and Chapter 17 of the Highway Capacity Manual 2000 (HCM 2000) for unsignalized intersections. Caltrans also utilizes HCM methodology to determine LOS at intersections providing access to State-controlled facilities.

The ICU methodology is intended for signalized intersection analysis and estimates the volume-to-capacity (v/c) relationship for an intersection based on the individual v/c ratios for key conflicting traffic movements. The ICU numerical value represents the percent signal (green) time and thus capacity, required by existing and/or future traffic. The ICU value translates to an LOS estimate, which is a relative measure of the intersection performance. The ICU value is the sum of the critical v/c ratios at an intersection; it is not intended to be indicative of the LOS of each of the individual turning movements. The six qualitative categories of LOS for signalized intersections have been defined along with the corresponding ICU value range and are shown in Table 4.16.A.

Table 4.16.A: Level of Service Criteria for Signalized Intersections (ICU Methodology)

LOS	Intersection Capacity Utilization Value (v/c)	Level of Service Description
A	≤0.60	LOS A describes operations with low control delay, up to 10 seconds per vehicle. This LOS occurs when progression is extremely favorable and most vehicles arrive during the green phase. Many vehicles do not stop at all. Short cycle lengths may tend to contribute to low delay values.
B	0.61–0.70	LOS B describes operations with control delay greater than 10 and up to 20 seconds per vehicle. This level generally occurs with good progression, short cycle lengths, or both. More vehicles stop than the LOS A, causing higher levels of delay.
C	0.71–0.80	LOS C describes operations with control delay greater than 20 and up to 35 seconds per vehicle. These higher delays may result from only fair progression, longer cycle lengths, or both. Individual cycle failures may begin to appear at this level. Cycle failure occurs when a given green phase does not serve queued vehicles, and overflows occur. The number of vehicles stopping is significant at this level, though many still pass through the intersection without stopping.
D	0.81–0.90	LOS D describes operations with control delay greater than 35 and up to 55 seconds per vehicle. At LOS D, the influence of congestion becomes more noticeable. Longer delays may result from some combination of unfavorable progression, long cycle lengths, and high V/C ratios. Many vehicles stop, and the proportion of vehicles not stopping declines. Individual cycle failures are noticeable.
E	0.91–1.00	LOS E describes operations with control delay greater than 55 and up to 80 seconds per vehicle. These high delay values generally indicate poor progression, long cycle lengths, and high V/C ratios. Individual cycle failures are frequent.
F	≥1.00	LOS F describes operations with control delay in excess of 80 seconds per vehicle. This level, considered unacceptable to most drivers, often occurs with oversaturation, that is, when arrival flow rates exceed the capacity of lane groups. It may also occur at high V/C ratios with many individual cycle failures. Poor progression and long cycle lengths may also contribute significantly to high delay levels.

Source: Paseos at Foothill Ranch Traffic Impact Analysis (RBF, September 2012).

ICU = Intersection Capacity Utilization

LOS = level of service v/c = volume-to-capacity ratio

For stop-controlled intersections (unsignalized), the HCM methodology estimates the average control delay for each of the subject movements and determines the LOS for each movement. The overall average control delay measured in seconds per vehicle and the LOS are then calculated for the entire intersection. The six qualitative categories of LOS for unsignalized intersections and the corresponding HCM control delay value range are shown in 4.16.B.

Table 4.16.B: Level of Service Criteria for Unsignalized Intersections (HCM Methodology)

LOS	HCM Delay Value (sec/veh)	LOS Description
A	≤ 10.0	Little or no delay
B	> 10.0 and ≤ 15.0	Short traffic delays
C	> 15.0 and ≤ 25.0	Average traffic delays
D	> 25.0 and ≤ 35.0	Long traffic delays
E	> 35.0 and ≤ 50.0	Very long traffic delays
F	> 50.0	Severe congestion

Source: Paseos at Foothill Ranch Traffic Impact Analysis (RBF, September 2012).

HCM = Highway Capacity Manual

LOS = level of service

sec/veh = seconds per vehicle

The City considers LOS D to be the minimum acceptable condition that should be maintained during the a.m. and p.m. peak hours for all intersections. For this analysis, impacts to local and regional transportation systems are considered significant if the project would increase traffic demand at a key study area signalized intersection by greater than 1.0 percent of capacity (ICU increase > 0.01), causing or worsening LOS E or F (ICU > 0.090). Traffic impacts at key unsignalized study area intersections would be considered significant if the project would add greater than 1.0 second of delay at an intersection operating at LOS E or F.

An analysis of the Existing, Year 2015, and Year 2030 conditions at 12 intersections in the vicinity of the proposed project and the proposed project driveways was completed to determine potential project impacts on the circulation system. The 12 key study intersections are listed below:

Signalized:

1. Bake Parkway/Portola Parkway
2. Auto Center Drive/Portola Parkway
3. Lake Forest Drive/Portola Parkway
4. Bake Parkway/Towne Centre Drive
5. Auto Center Drive (West) at Towne Centre Drive (unsignalized)
6. Auto Center Drive (East) at Towne Centre Drive (unsignalized)
7. Lake Forest Drive at Towne Centre Drive
8. Lake Forest Drive at SR-241 Northbound On-Ramp
9. Lake Forest Drive at SR-241 Southbound Off-Ramp
10. Bake Parkway/Rancho Parkway North
11. Lake Forest Drive/Rancho Parkway
12. Auto Center Drive/Auto Center Drive (unsignalized)

To determine the number of trips that could be generated by the project, trip generation rates from the City's Opportunities Study Area (OSA) Traffic Study were used for the residential land use. Table 4.16.C summarizes the trip generation rates used in forecasting the vehicular trips generated by the proposed project and presents the forecasted daily and peak-hour project traffic volumes of a typical weekday. As shown in this table, the proposed project is forecast to generate 718 daily trips (50 percent arriving and 50 percent departing), with 56 trips (14 inbound, 42 outbound) produced in the a.m. peak hour and 76 trips (48 inbound, 28 outbound) produced in the p.m. peak hour on a typical weekday.

Table 4.16.C: Project Traffic Generation Rates and Forecast

Land Use	Daily	AM Peak Hour			PM Peak Hour		
		Enter	Exit	Total	Enter	Exit	Total
Trip Generation Factors: Single-Family Dwelling Unit (DU)	9.57	0.19	0.56	0.75	0.64	0.37	1.01
<i>Proposed Project Trip Generation Forecast:</i> Single-Family Dwelling Unit (75 DU)	718	14	42	56	48	28	76

Source: Paseos at Foothill Ranch Traffic Impact Analysis (RBF, September 2012).
DU = Dwelling Unit

The existing a.m. and p.m. peak-hour traffic volumes for the 12 key study intersections evaluated in this section were collected in March 2012. Existing plus project traffic volumes were developed by adding the project traffic to the existing traffic volumes using the City of Lake Forest Traffic Analysis Model (LFTAM). Existing and existing plus project LOS are shown in Table 4.16.D. As shown in this table, all 12 key study intersections currently operate at acceptable LOS C or better under the existing condition. As also shown in this table, all 12 key study intersections are forecast to operate at acceptable LOS C or better for the existing plus project condition.

Table 4.16.D: Existing Conditions Peak-Hour Intersection Capacity Analysis Summary

Key Intersection	Time Period	Existing Condition		Existing with Project		ICU/Delay Increase	Significant Impact?
		ICU/Delay	LOS	ICU/Delay	LOS		
1. Bake Parkway at Portola Parkway	AM	0.53	A	0.52	A	-0.01	No
	PM	0.56	A	0.56	A	0.00	
2. Auto Center Drive at Portola Parkway	AM	0.38	A	0.39	A	0.01	No
	PM	0.35	A	0.35	A	0.00	
3. Lake Forest Drive at Portola Parkway	AM	0.46	A	0.46	A	0.00	No
	PM	0.72	C	0.72	C	0.00	
4. Bake Parkway at Towne Centre Drive	AM	0.69	B	0.69	B	0.00	No
	PM	0.60	A	0.61	B	0.01	
5. Auto Center Drive (West) at Towne Centre Drive	AM	10.3 s/v	B	10.4 s/v	B	0.1 s/v	No
	PM	11.9 s/v	B	12.1 s/v	B	0.2 s/v	
6. Auto Center Drive (East) at Towne Centre Drive	AM	9.9 s/v	A	10.0 s/v	A	0.1 s/v	No
	PM	11.9 s/v	B	12.2 s/v	B	0.3 s/v	
7. Lake Forest Drive at Towne Centre Drive	AM	0.39	A	0.39	A	0.00	No
	PM	0.50	A	0.51	A	0.01	
8. Lake Forest Drive at SR-241 Northbound On-Ramp	AM	3.5 s/v	A	3.6 s/v	A	0.1 s/v	No
	PM	3.7 s/v	A	3.7 s/v	A	0.0 s/v	
9. Lake Forest Drive at SR-241 Southbound Off-Ramp	AM	10.8 s/v	B	10.8 s/v	B	0.0 s/v	No
	PM	6.0 s/v	A	6.1 s/v	A	0.1 s/v	
10. Bake Parkway at Rancho Parkway North	AM	0.59	A	0.60	A	0.01	No
	PM	0.71	C	0.71	B	0.00	
11. Lake Forest Drive at Rancho Parkway	AM	0.39	A	0.38	A	-0.01	No
	PM	0.49	A	0.50	A	0.01	
12. Auto Center Drive at Auto Center Drive	AM	8.7 s/v	A	9.2 s/v	A	0.5 s/v	No
	PM	8.7 s/v	A	9.7 s/v	A	1.0 s/v	

Source: Paseos at Foothill Ranch Traffic Impact Analysis (RBF, September 2012).

ICU = Intersection Capacity Utilization

LOS = level of service

SR-241 = State Route 241

s/v = seconds per vehicle (delay)

The project opening year (Year 2015) a.m. and p.m. peak-hour traffic volumes were developed using the Lake Forest Transportation Mitigation Program (LFTM) model. For the Year 2015 and Year 2030 conditions, the net difference in traffic between the proposed project land use (e.g., 75 DU) and the existing land use (e.g., 52,105 sf Auto Dealer) was added to the circulation system. Trip generation rates for Auto Dealer were referenced from the Institute of Transportation Engineers (ITE) *Trip Generation* Manual, Eighth Edition. Table 4.16.E summarizes the net trip generation applied to these future conditions.

Table 4.16.E: Net Project Traffic Generation Rates and Forecast

Land Use	Daily	AM Peak Hour			PM Peak Hour		
		Enter	Exit	Total	Enter	Exit	Total
Trip Generation Factors:							
Single-Family Dwelling Unit (DU)	9.57	0.19	0.56	0.75	0.64	0.37	1.01
Auto Dealer (TSF)	33.34	1.50	0.53	2.03	1.01	1.58	2.59
<i>Proposed Project Trip Generation Forecast:</i>							
Single-Family Dwelling Unit (75 DU)	718	14	42	56	48	28	76
Auto Dealer (52,105 TSF)	1,737	78	28	106	53	82	135
Difference	-1,019	-64	14	-50	-5	-54	-59

Source: Paseos at Foothill Ranch Traffic Impact Analysis (RBF September 2012).

DU = Dwelling Unit

TSF = Thousand Square Feet

As shown in this table, the net trip generation of the proposed project is forecast to generate -1,019 daily trips (50 percent arriving and 50 percent departing), with -50 trips (-64 inbound, 14 outbound) produced in the a.m. peak hour and -59 trips (-5 inbound, -54 outbound) produced in the p.m. peak hour on a typical weekday.

Year 2015 and Year 2015 plus project LOS are shown in Table 4.16.F. As shown in this table, all 12 key study intersections currently operate at acceptable LOS D or better under the existing condition. As also shown in this table, all 12 key study intersections are forecast to operate at acceptable LOS D or better for the existing plus project condition.

Year 2030 and Year 2030 plus project LOS are shown in Table 4.16.G. As shown in this table, all 12 key study intersections currently operate at acceptable LOS D or better under the existing condition. As also shown in this table, all 12 key study intersections are forecast to operate at acceptable LOS D or better for the existing plus project condition.

Table 4.16.F: 2015 Conditions Peak-Hour Intersection Capacity Analysis Summary

Key Intersection	Time Period	2015 Condition		2015 with Project		ICU/Delay Increase	Significant Impact?
		ICU/Delay	LOS	ICU/Delay	LOS		
1. Bake Parkway at Portola Parkway	AM	0.51	A	0.51	A	0.00	No
	PM	0.61	B	0.62	B	0.01	
2. Auto Center Drive at Portola Parkway	AM	0.46	A	0.47	A	0.01	No
	PM	0.40	A	0.40	A	0.00	
3. Lake Forest Drive at Portola Parkway	AM	0.53	A	0.52	A	-0.01	No
	PM	0.75	C	0.76	C	-0.01	
4. Bake Parkway at Towne Centre Drive	AM	0.55	A	0.54	A	-0.01	No
	PM	0.60	A	0.59	A	-0.01	
5. Auto Center Drive (West) at Towne Centre Drive	AM	9.7 s/v	A	9.7 s/v	A	0.0 s/v	No
	PM	13.4 s/v	B	13.6 s/v	B	0.2 s/v	
6. Auto Center Drive (East) at Towne Centre Drive	AM	10.9 s/v	B	11.6 s/v	B	0.7 s/v	No
	PM	14.8 s/v	B	17.3 s/v	C	2.5 s/v	
7. Lake Forest Drive at Towne Centre Drive	AM	0.35	A	0.35	A	0.00	No
	PM	0.48	A	0.55	A	0.07	
8. Lake Forest Drive at SR-241 Northbound On-Ramp	AM	3.8 s/v	A	3.9 s/v	A	0.1 s/v	No
	PM	4.8 s/v	A	4.8 s/v	A	0.0 s/v	
9. Lake Forest Drive at SR-241 Southbound Off-Ramp	AM	11.8 s/v	B	12.1 s/v	B	0.3 s/v	No
	PM	9.3 s/v	A	9.3 s/v	A	0.0 s/v	
10. Bake Parkway at Rancho Parkway North	AM	0.59	A	0.59	A	0.00	No
	PM	0.65	B	0.67	B	0.02	
11. Lake Forest Drive at Rancho Parkway	AM	0.63	B	0.62	B	-0.01	No
	PM	0.88	D	0.87	D	-0.01	
12. Auto Center Drive at Auto Center Drive	AM	8.8 s/v	A	9.1 s/v	A	0.3 s/v	No
	PM	8.7 s/v	A	9.5 s/v	A	0.8 s/v	

Source: Paseos at Foothill Ranch Traffic Impact Analysis (RBF, September 2012).

ICU = Intersection Capacity Utilization

LOS = level of service

SR-241 = State Route 241

s/v = seconds per vehicle (delay)

Table 4.16.G: 2030 Conditions Peak-Hour Intersection Capacity Analysis Summary

Key Intersection	Time Period	2030 Condition		2030 with Project		ICU/Delay Increase	Significant Impact?
		ICU/Delay	LOS	ICU/Delay	LOS		
1. Bake Parkway at Portola Parkway	AM	0.59	A	0.59	A	0.00	No
	PM	0.66	B	0.67	B	0.01	
2. Auto Center Drive at Portola Parkway	AM	0.54	A	0.54	A	0.00	No
	PM	0.40	A	0.41	A	0.01	
3. Lake Forest Drive at Portola Parkway	AM	0.55	A	0.54	A	-0.01	No
	PM	0.88	D	0.87	D	-0.01	
4. Bake Parkway at Towne Centre Drive	AM	0.60	A	0.62	B	0.02	No
	PM	0.61	B	0.60	A	-0.01	
5. Auto Center Drive (West) at Towne Centre Drive	AM	9.6 s/v	A	9.7 s/v	A	0.1 s/v	No
	PM	13.5 s/v	B	14.1 s/v	B	0.6 s/v	
6. Auto Center Drive (East) at Towne Centre Drive	AM	10.9 s/v	B	11.6 s/v	B	0.7 s/v	No
	PM	14.7 s/v	B	17.3 s/v	C	2.6 s/v	
7. Lake Forest Drive at Towne Centre Drive	AM	0.33	A	0.34	A	0.01	No
	PM	0.50	A	0.56	A	0.06	
8. Lake Forest Drive at SR-241 Northbound On-Ramp	AM	3.7 s/v	A	4.1 s/v	A	0.4 s/v	No
	PM	7.2 s/v	A	7.4 s/v	A	0.2 s/v	
9. Lake Forest Drive at SR-241 Southbound Off-Ramp	AM	18.9 s/v	B	18.9 s/v	B	0.0 s/v	No
	PM	10.4 s/v	B	10.4 s/v	B	0.0 s/v	
10. Bake Parkway at Rancho Parkway North	AM	0.63	B	0.63	B	0.00	No
	PM	0.78	C	0.78	C	0.00	
11. Lake Forest Drive at Rancho Parkway	AM	0.66	B	0.68	B	0.02	No
	PM	0.84	D	0.83	D	-0.01	
12. Auto Center Drive at Auto Center Drive	AM	8.8 s/v	A	9.1 s/v	A	0.3 s/v	No
	PM	8.7 s/v	A	9.5 s/v	A	0.8 s/v	

Source: Paseos at Foothill Ranch Traffic Impact Analysis (RBF, September 2012).

ICU = Intersection Capacity Utilization

LOS = level of service

SR-241 = State Route 241

s/v = seconds per vehicle (delay)

Access to the project site would be provided via two driveways located along Auto Center Drive. The northerly driveway (Driveway 1) is proposed as full-gated access for both residents and visitors, and the westerly project driveway (Driveway 2) is proposed as a full-gated access for residents only. Table 4.16.H summarizes the LOS at the project driveways for existing with project conditions. As shown in this table, both project driveways are forecast to operate at acceptable LOS B or better during the a.m. and p.m. peak hours.

Because the 12 key study intersections would continue to operate at acceptable LOS under the existing, Year 2015 and Year 2030 plus project conditions, the project would not result in an ICU increase greater than 0.01 at signalized intersections, or add greater than 1.0 second of delay at an unsignalized intersection operating at LOS E or F, the proposed project would not conflict with any applicable plan, ordinance, or policy establishing measures of effectiveness for the performance of the circulation system. No mitigation is required.

Table 4.16.H: Project Driveway Peak-Hour Capacity Analysis Summary

Key Intersection	Time Period	Existing with Project Traffic Condition	
		Delay	LOS
Auto Center Drive (Driveway 1)	AM	9.2 s/v	A
	PM	9.7 s/v	A
Auto Center Drive (West) (Driveway 2)	AM	9.1 s/v	A
	PM	10.1 s/v	B

Source: Paseos at Foothill Ranch Traffic Impact Analysis (RBF, September 2012).

LOS = level of service

s/v = seconds per vehicle (delay)

[Additional data for secondary driveway request in peer review comments. Table to be updated upon receipt of data.]

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- b) **Less than Significant Impact.** Refer to Response 4.16.a above. Because the 12 key study intersections would continue to operate at acceptable LOS under the existing, Year 2015, and Year 2030 plus project conditions, the project would not result in an ICU increase greater than 0.01 at signalized intersections, or add greater than 1.0 second of delay at an unsignalized intersection operating at LOS E or F, the proposed project would not conflict with an applicable congestion management program, including but not limited to LOS standards and travel demand measures, or other standards established by the County Congestion Management Agency for designated roads or highways. No mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- c) **No Impact.** The project site is not located within 10 mi of an airport or airfield. Therefore, the project site is not located in the vicinity of any airfields or airports and would not affect air traffic patterns.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- d) **Less than Significant Impact.** The proposed project would not introduce any new roadways or introduce a land use that would conflict with existing land uses in the surrounding area. Vehicular access to the site would be provided from Auto Center Drive. Project site access would be provided via two proposed driveways. Curb cuts would be constructed to City standards. Internal vehicle queuing and stacking would not impact ingress and egress to the site because driveway throat lengths are sufficient. In addition, turning movements into and out of the project site at the project driveways are anticipated to operate at an acceptable LOS. Therefore, the proposed project would not substantially increase hazards due to a design feature (e. g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment), and no mitigation is required.

Significance Determination: Less Than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less Than Significant

- e) **No Impact.** Direct access for emergency vehicles would be provided via the project driveways on Auto Center Drive. This street would remain open during construction, and project site access would be maintained. Therefore, implementation of the proposed project would not result in inadequate emergency access, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

- f) **No Impact.** The project would not affect adopted policies supporting alternative transportation and would be subject to compliance with policies, plans, and programs of the City and other applicable agencies regarding alternative modes of transportation. Pedestrians accessing the project may utilize pedestrian facilities (e.g., sidewalks and crosswalks) that are part of the surrounding street system. A sidewalk is located along Auto Center Drive and can be used to access the site. Lake Forest Drive, Bake Parkway, and Portola Parkway are served by transit facilities (OCTA Bus Routes 177 and 206) in the existing condition. A bus stop is located at Lake Forest Towne Centre at the corner of Towne Centre Drive and Lake Forest Drive, west of the project site. The project would not remove or relocate any alternative transportation access points. Therefore, the project does not conflict with adopted plans, policies, or programs supporting alternative transportation, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

4.17 UTILITIES/SERVICE SYSTEMS

Would the project:	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(b) Require or result in the construction of new water or wastewater treatment or collection facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(c) Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(d) Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(e) Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(f) Be served by a landfill with insufficient permitted capacity to accommodate the project's solid waste disposal needs?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
(g) Comply with federal, state, and local statutes and regulations related to solid wastes.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a) **Less Than Significant Impact.** Local governments and water districts are responsible for complying with federal regulations, both for wastewater plant operation and the collection systems (e.g., sanitary sewers) that convey wastewater to the wastewater treatment facility. Proper operation and maintenance is critical for sewage collection and treatment as impacts from these processes can degrade water resources and affect human health. For these reasons, publicly owned treatment works (POTWs) receive Waste Discharge Requirements (WDRs) to ensure that such wastewater facilities operate in compliance with water quality regulations set forth by the State. WDRs, issued by the State, establish effluent limits on the kinds and quantities of pollutants that POTWs can discharge. These permits also contain pollutant monitoring, recordkeeping, and reporting requirements. Each POTW that intends to discharge into the nation's waters must obtain a WDR prior to initiating its discharge.

Implementation of the proposed project could result in the development of up to 75 residential units on site. The project site is within the sewer service area of the Irvine Ranch Water District (IRWD). Treatment of wastewater generated within the service area of the IRWD (within the City of Lake Forest) is currently handled at IRWD's Los Alisos Water Recycling Plant (LAWRP) in the City of Lake Forest. Therefore, it is anticipated that any future development that could occur on the project site would be serviced by IRWD's LAWRP. Because IRWD's LAWRP is considered to be a public-owned treatment works (POTW), operational discharge flows treated at the IRWD's LAWRP would be required to

comply with WDRs identified for the IRWD's LAWRP by the Santa Ana Regional Water Quality Control Board (Santa Ana RWQCB). Compliance with condition or permit requirements established by the City as well as WDRs outlined by the Santa Ana RWQCB would ensure that wastewater discharges coming from the project site and treated by the wastewater treatment facility system would not exceed applicable Santa Ana RWQCB wastewater treatment requirements. Therefore, a less than significant impact associated with this issue would occur, and no mitigation is required.

Significance Determination: Less than Significant Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant Impact

- b) **Less than Significant Impact.** The City is served by the El Toro Water District, the Trabuco Canyon Water District, and the IRWD. IRWD would be the primary water supplier to the project site. The IRWD service area covers an area of 181 square miles (sq mi), which includes the City of Irvine and portions of the Cities of Costa Mesa, Lake Forest, Newport Beach, Tustin, Santa Ana, Orange, and unincorporated Orange County. IRWD provides potable and nonpotable water supply and wastewater treatment services to a population of more than 330,000. In 2010, annual water demand in the IRWD service area was almost 120,000 acre-feet (af). Approximately 21 percent of IRWD's supply is recycled water.

As previously identified, IRWD is also the wastewater service provider for the project site. IRWD's sanitary sewer system conveys wastewater to two treatment plants through more than 800 mi of sewer distribution pipelines, the Michelson Water Recycling Plant in Irvine and the LAWRP in Lake Forest. As previously identified, the project site would be served by the LAWRP, which has a capacity of 7.5 million gallons per day (mgd). The LAWRP currently treats up to 5.5 mgd; therefore, there is an existing surplus capacity of approximately 2.0 mgd at the LAWRP.

The project site is currently developed with a former single-story automobile dealership and service center with paved parking and landscaped areas. Based on IRWD's Water Resources Master Plan, it is estimated that the proposed project's water demand would be approximately 31,875 gallons/day.¹ In addition, water demand for irrigation would be approximately 8,400 gallons/day with consideration of approximately 3 ac of irrigated area (landscaping and private yard area).² Generally, water use and wastewater flows are related in that wastewater is generated from indoor water uses. Based on a sewer generation rate of approximately 90 percent water consumption rates, the proposed project is anticipated to generate approximately 36,247.5 gallons/day of wastewater.

¹ Based on IRWD Land Use and Water Use Factors (January 2012). Local Demands: 425 gal/du/day for Low-Medium Density with average density of 10.5 du/acre.

² Based on IRWD Land Use and Water Use Factors (January 2012). Irrigation Demands: 2,800 gal/acre/day for Low-Medium Density with average density of 10.5 du/acre.

As previously noted, it is anticipated that up to 36,247.5 gallons per day (gpd) or 0.036 mgd of wastewater could be generated from the proposed project. The additional wastewater treatment demand of 0.036 mgd that could result from potential future development of the proposed project totals approximately 1.0 percent of current surplus treatment capacity of the IRWD's LAWRP. Impacts associated with wastewater facilities would be less than significant because the amount of wastewater that could be generated by future development on the project site would be within the existing surplus treatment capacity at IRWD's LAWRP. Therefore, development of the project site with up to 72 single-family residences would not require the construction of new wastewater treatment facilities or expansion of existing facilities.

Installation of water and sewer facilities sufficient to serve a proposed project is a standard condition for development projects. Existing infrastructure is already in place as the project site previously included an automobile dealership and service center and still maintains one operating automobile service center business.

The project is not expected to necessitate new or expanded water entitlements, and IRWD would be able to accommodate the increased demand for potable water. Therefore, project impacts associated with an increase in potable water demand are considered less than significant, and no mitigation is required. An in-depth discussion of water supply is provided below in Response 4.17 d.

Likewise, increased wastewater flows from the proposed project can be accommodated within the existing design capacity of the treatment plants that serve the City. Therefore, the proposed project would not require, nor would it result in, the construction of new water or wastewater treatment or collection facilities or expansion of existing facilities other than those facilities to be constructed on site, which would not cause significant environmental effects. Project impacts related to the construction of water and wastewater treatment or collection facilities are less than significant, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- c) **Less than Significant with Mitigation Incorporated.** The City of Lake Forest is a co-permittee on large Orange County Municipal Separate Storm Sewer System (MS4) permits issued by both the San Diego and Santa Ana RWQCBs for the Area-Wide Urban Storm Water Permits pursuant to the National Pollutant Discharge Elimination System program under Section 402(p) of the federal Clean Water Act. The permit regulates urban storm water runoff, surface runoff, and drainage that flow into the MS4 system. The City's storm water drainage system flows into Orange County Flood Control facilities. The City is responsible for regulating inflows to and discharges from its municipal storm drainage system.

Because the proposed project disturbs greater than 1 ac of soil, the project is subject to the requirements of the State Water Resources Control Board's National Pollutant Discharge Elimination System (NPDES) General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Order No. 2009-0009-DWQ, as amended by Order No. 2010-0014-DWQ, NPDES No. CAS000002) (Construction General Permit [CGP]).

As discussed in Section 4.9, Hydrology and Water Quality, the proposed project would decrease impervious surface area on site, which would decrease the volume of runoff from the site. The existing site is currently fully developed with a former automobile dealership and service center. The perimeter of the site is landscaped entirely with the exception of street openings. Section 9,144.060.2 of the City's Municipal Code requires that boundary landscaping is required for a minimum depth equal to the required setback distance or 10 ft (whichever is less) along all property lines. As identified in the *Water Quality Management Plan* (WQMP) prepared for the proposed project, approximately 0.7 ac, or 10 percent, of the site is landscaped and pervious while approximately 6.3 ac, or 90 percent, of the site is impervious.

According to the *Drainage Study* (Appendix D) prepared for the project, in the current condition, the site shows that there are two main watersheds on site with a high point roughly dividing the northern portion of the property in half. The western portion of the site is tributary to an existing storm drain (Line N per Tract 14991 Plans) at the southwest corner of the proposed project site. Line N has a 25-year design flowrate of 17.2 cubic feet per second (cfs). Line N flows from the corner of Auto Center Drive and Towne Centre Drive and is eventually tributary to a storm drain in Bake Parkway. The eastern portion of the site is tributary to a storm drain (Line A per Tract 14991 Plans) at the southeast corner of the proposed project site. Line A has a 25-year design flowrate of 16.5 cfs. Line A flows along Towne Centre Drive eastward to a storm drain in Lake Forest Drive. Under the proposed project, front portions of the houses will drain toward the common walkways where flows will be directed into swales. The remaining portions of the houses will typically drain to the attached outdoor yard areas where flows will be directed to the drives behind the homes. Flows in the drives will be intercepted by Filterra water quality devices or similar devices located at the end of drive aisles. Stormwater from the swales and water quality devices will then continue in proposed storm drain pipes within the development that will ultimately join existing Lines A and N in Towne Centre Drive.

As identified in the WQMP (Appendix F) prepared for the proposed project, development of the project site as proposed would result in an increase in pervious surfaces from 0.7 ac to 2.0 ac (a 19 percent increase) and would decrease the amount of impervious surfaces from 6.3 ac to 5.0 ac (a decrease of 19 percent). As identified in the *Drainage Study* under the 25-year flow scenario, the proposed project is anticipated to slightly decrease runoff volumes from 10.4 cfs to 10.3 cfs (a decrease of 1 percent) on drainage Line A and increase runoff volumes from 16.9 cfs to 17.8 cfs (an increase of 5.3 percent) on drainage Line N. As identified in the *Drainage Study* under the 100-year flow scenario, the proposed project is anticipated to slightly increase runoff volumes from 13.3 cfs to 13.4 cfs (an increase of 1 percent) on drainage Line A and increase runoff volumes from 21.8 cfs to 23.1 cfs (an increase of 6 percent) on drainage Line N. The *Drainage Study* prepared for the proposed

project identifies that because Line N shows a slight increase in flowrate under the 25-year storm event scenario, further investigation was warranted and evaluated. As determined in the *Drainage Study*, per the storm drain design plans for Line N, the 25-year design flowrate was 17.2 cfs with a normal depth of 0.98 ft in the 24-inch reinforced concrete pipe. The proposed project would direct approximately 17.8 cfs to the Line N storm drain, which would result in a normal depth of 1.0 ft in the 24-inch reinforced concrete pipe. As concluded in the *Drainage Study*, the proposed project will not adversely impact the existing hydrology and drainage. The resulting flowrates for the proposed condition are similar to the existing condition because the existing condition is a fully developed commercial site. The minor increase in the 25-year flow to the Line N storm drain does not result in significant impacts to the storm drain hydraulics. On-site facilities will be sized in accordance with City of Lake Forest Standards.

The developer or project proponent would be required to adhere to storm drainage requirements found within the Area-Wide Urban Storm Water Permit process, as well as provisions required by the City of Lake Forest. A proponent of any future development that may occur on this site would be required to make the appropriate Public Works Fees to offset impacts to City-wide storm drain systems. In addition to these requirements, the developer or project proponent would be required to submit to the City a drainage plan that includes the provision of storm water drainage facilities.

As specified in Mitigation Measure WQ-2, the project applicant shall prepare a Final WQMP that shall specify BMPs to be incorporated into the project site design. Additionally, Paseos Residential (via an HOA) would be responsible for inspection and maintenance of all BMPs. As specified in Mitigation Measure WQ-3, the HOA would verify BMP implementation and ongoing maintenance through inspection, self-certification, survey, or other effective measures.

Because the volume runoff from the site would be equal to or lower than existing conditions with implementation of Mitigation Measures WQ-2 and WQ-3, the proposed project would not contribute additional runoff to the downstream storm water drainage facilities or cause the expansion of existing facilities. Therefore, impacts to storm water drainage facilities would be reduced to less than significant levels.

Significance Determination: Potentially Significant

Mitigation Measures: Refer to Mitigation Measures WQ-2 and WQ-3

Significance Determination After Mitigation: Less than Significant

- d) **Less than Significant Impact.** As previously identified, the project site is within the IRWD service area. IRWD obtains water from local groundwater and imported water. Approximately 48 percent of IRWD's overall supply comes from local groundwater wells in the Orange County Groundwater Basin, and the Irvine and Lake Forest sub-basins. For many years, IRWD received almost all of its potable water from imported sources. To alleviate this dependency on costly imported water, IRWD began to develop a series of local wells in 1979.

IRWD now operates 25 groundwater wells within its service area. Approximately 27 percent of IRWD's water is purchased through the Municipal Water District of Orange County (MWDOC) from the Metropolitan Water District of Southern California (MWD), a regional water wholesaler that delivers imported water from Northern California and the Colorado River. IRWD produces approximately 21 percent of its water supply by capturing water that normally would run out to sea, treating it, and reusing it for irrigation and other nonpotable, or nondrinking, uses. IRWD also supplement its supplies by cleaning nonpotable groundwater to make it suitable for irrigation.

As previously identified, the project site is currently developed. While there are structures located on site, the structures are primarily vacant. However, one automotive repair operation currently exists on site. Based on IRWD's Land Use and Water Use Factors, it is estimated that the proposed project's water demand would be approximately 31,875 gallons/day.¹ In addition, water demand for irrigation would be approximately 8,400 gallons/day with consideration of approximately 3 ac of irrigated area (landscaping and private yard area).² Therefore, the projected total water demand for the proposed project would be 40,275 gallons/day or 14,700,374 gallons/day (also referred to as 45.09 af/year).

Based on water supply and demand forecasts contained within the IRWD's 2010 Urban Water Management Plan, the future water supply availability is adequate to serve future populations over the next 23 years. These supply and demand forecasts for the multiple dry year scenarios (considered to be worst-case scenario) are incorporated in Table 17A.

Table 4.17.A: Water Supply and Demand Projections (2011–2025)

Year	Water Supply (ac-ft/yr1)	Normal Year Water Demand (ac-ft/yr)	Surplus/Shortage (ac-ft/yr)
2010	151,751	110,309	Surplus: 24,394
2015	176,610	110,309	Surplus: 66,301
2020	180,674	120,196	Surplus: 60,478
2025	180,674	127,692	Surplus: 52,982
2030	180,674	128,651	Surplus: 52,023
2035	180,674	129,592	Surplus: 51,082

Source: Irvine Ranch Water District 2010 Urban Water Management Plan, 2011.

¹ An acre-foot is the amount of water necessary to cover 1 acre of surface area to a depth of 1 foot and is approximately 326,000 gallons of water.

As indicated in Table 4.17.A, current and future water supplies of the IRWD would be able to supply the water demanded by the proposed uses. In addition, compliance with the water service requirements (and payment of fees) of the City is required to obtain water service.

¹ Based on IRWD Land Use and Water Use Factors (January 2012). Local Demands: 425 gal/du/day for Low-Medium Density with average density of 10.5 du/acre.

² Based on IRWD Land Use and Water Use Factors (January 2012). Irrigation Demands: 2,800 gal/acre/day for Low-Medium Density with average density of 10.5 du/acre.

Therefore, development of the proposed project would not cause a significant water supply impact. Impacts are anticipated to be less than significant.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- e) **Less than Significant Impact.** Refer to Response 4.17.b above. Although the project would increase wastewater generation on the site, the increased wastewater flows from the proposed project can be accommodated within the existing design capacity of the treatment plants that serve the City. Therefore, the wastewater treatment provider would have adequate capacity to serve the project's projected demand in addition to the provider's existing commitments. Therefore, impacts related to wastewater generation are less than significant, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- f) **Less than Significant Impact.** Solid waste collection is a "demand-responsive" service and current service levels can be expanded and funded through user fees without difficulty. The project site is located within OC Waste & Recycling's (OCWR) service area. OCWR administers the countywide Integrated Waste Management Plan. OCWR administers the countywide Integrated Waste Management Plan. OCWR owns and operates three active landfills and four household hazardous waste collection centers. All three landfills are permitted as Class III landfills. Class III landfills accept all types of nonhazardous municipal solid waste for disposal; however, no hazardous or liquid waste can be accepted. Trash in Lake Forest is collected by Waste Management of Orange County and disposed of in one of OCWRs landfills.

The Frank R. Bowerman Landfill, located in Irvine, is the closest OCWR landfill to the proposed project site and would be expected to provide waste disposal for the proposed project once operational. The Frank R. Bowerman Landfill, which is permitted to receive a daily maximum of no more than 11,500 tons of solid waste per day, is approximately 725 ac in size, 534 ac of which are permitted for refuse disposal. The landfill opened in 1990 and is scheduled to close in approximately 2053. The permitted capacity of the landfill is 127 million cy. The landfill has a remaining air space capacity estimated at approximately 59.41 million cy (46.8 percent of total capacity).

The proposed project is exclusively residential in nature, and no hazardous wastes are expected to be generated by the proposed project. Nonhazardous waste may be disposed of at the Frank R. Bowerman Landfill. The proposed project is expected to generate approximately

881¹ lbs/day of solid waste. Solid waste generated by the proposed project would not exceed the capacity of the Frank R. Bowerman Landfill. Therefore, the proposed project would result in a less than significant impact to solid waste and landfill facilities, and no mitigation is required.

Significance Determination: Less than Significant

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: Less than Significant

- g) **No Impact.** The California Integrated Waste Management Act (AB 939) changed the focus of solid waste management from landfill to diversion strategies such as source reduction, recycling, and composting. The purpose of the diversion strategies is to reduce dependence on landfills for solid waste disposal. AB 939 established mandatory diversion goals of 25 percent by 1995 and 50 percent by 2000. The first reporting year for the City was 1997–1998. That year, the City accomplished a diversion rate of 62 percent and has achieved a minimum of 62 percent in every reporting year since. The City has an adopted Source Reduction Recycling Element (SRRE) that is in compliance with the State requirements.

It is expected that the proposed project would comply with existing or future statutes and regulations, including waste diversion programs mandated by City, State, or federal law. Therefore, the proposed project would not result in an impact related to federal, State, and local statutes and regulations related to solid wastes, and no mitigation is required.

Significance Determination: No Impact

Mitigation Measures: No Mitigation is Required

Significance Determination After Mitigation: No Impact

¹ Waste generation rates from CalRecycle’s “Estimated Solid Waste Generation Rates for Residential Developments” were used to estimate waste generation for the proposed project. Residential land use was used to estimate demand. The generation factor is 12.23 lbs/household/day.

4.18 MANDATORY FINDINGS OF SIGNIFICANCE

	Potentially Significant Impact	Less than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
(a) Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(b) Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects?)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
(c) Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Discussion:

- a) **Less Than Significant with Mitigation Incorporated.** The project site is developed with a former car dealership and the proposed project is a residential development. The site has been subject to previous mass grading and is entirely surrounded by urban developed areas. Based on the project description and the preceding responses, development of the proposed project does not have the potential to degrade the quality of the natural environment. The existing adjacent trees may, however, provide suitable habitat for nesting birds, some of which are protected by the MBTA. Disturbing or destroying active nests that are protected is a violation of the MBTA. In addition, nests and eggs are protected under California Fish and Game Code Section 3503. Adherence to Mitigation Measure B-1 would ensure that the project adheres to the MBTA, thereby reducing potential project impacts related to biological resources to a less than significant level.

In addition, while no historic, archaeological, or paleontological resources were identified within project area boundaries, the project area has not been surveyed. Therefore, because the project includes excavation, it has the potential to impact unknown paleontological resources. Mitigation Measure C-1 requires that a qualified paleontologist be retained to monitor grading activities. In the event that cultural or paleontological resources are discovered, no further grading shall occur in the area of the find until the resource can be evaluated and appropriately recovered. Implementation of Mitigation Measures C-1 would reduce any potential impacts to previously undiscovered cultural or paleontological resources to a less than significant level. Similarly, Mitigation Measure C-2 would reduce any potential impacts related to the discovery of unknown buried human remains on site to a less than significant level.

Significance Determination: Potentially Significant

Mitigation Measures: Refer to Mitigation Measures B-1, C-1, and C-2

Significance Determination After Mitigation: Less than Significant

- b) **Less Than Significant with Mitigation Incorporated.** The project site is developed with a former car dealership. Several related projects are proposed and/or approved in the vicinity of the proposed project, including the recently approved Kaiser Medical Office building located at 26882 Towne Centre Drive and the proposed residential project named Town Centre Residential located at 61 and 71 Auto Center Drive. The proposed project is a residential development. The proposed project would not be consistent with the City's current General Plan Land Use designation and Zoning designation; however, the proposed project includes amendments to both the General Plan and Zoning designations from Commercial to Residential. The redesignation of the project site for residential uses would contribute to the replacement of commercial areas with residential uses within the City of Lake Forest. Given the scale of the proposed project (7.01 ac with 75 units) and related projects nearby, cumulative impacts to the loss of commercial land uses would be less than significant.

As discussed in Section 4.14 of this IS/MND, the proposed project would incrementally contribute to an increase in cumulative regional demand for fire and emergency medical services. To address the increase in cumulative regional demand for fire and emergency medical services, OCFA requires all developers to enter into a secured fire protection agreement with OCFA. The agreements specify a developer's pro-rata fair share funding for capital improvements necessary to establish and maintain adequate fire protection facilities, equipment, and personnel. Mitigation Measure F-1 stipulates that the developer must enter into the secured fire protection agreement prior to issuance of any grading for the proposed project. Implementation of Mitigation Measure F-1 would reduce potential impacts related to the project's incremental contribution to cumulative regional demand for fire protection services to a less than significant level.

Overall, the site has been subject to previous mass grading and is entirely surrounded by urban developed areas. Other impacts related to the proposed project, including cumulative impacts, as discussed in Sections 4.1-4.17 of this IS/MND are less than significant or can be reduced to less than significant levels with incorporation of mitigation measures discussed in previous sections of this document. Therefore, the proposed project's contribution to any significant cumulative impacts would be cumulatively less than considerable.

Significance Determination: Potentially Significant

Mitigation Measures: Refer to Mitigation Measures A-1, A-2, B-1, C-1, C-2, G-1 through G-3, N-1, N-2, F-1, and WQ-1 through WQ-4

Significance Determination After Mitigation: Less than Significant

- c) **Less Than Significant with Mitigation Incorporated.** The project site is developed with a former auto dealership, and the proposed project is a residential development. The site has been subject to previous mass grading and is entirely surrounded by urban developed areas. Based on the project description and the preceding responses, development of the proposed project would not cause substantial adverse effects on human beings because all potentially significant impacts of the proposed project can be mitigated to a less than significant level.

Significance Determination: Potentially Significant

Mitigation Measures: Refer to Mitigation Measures A-1, A-2, B-1, C-1, C-2, G-1 through G-3, N-1, N-2, F-1, and WQ-1 through WQ-4

Significance Determination After Mitigation: Less than Significant

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5.0 MITIGATION MONITORING AND REPORTING PROGRAM

5.1 MITIGATION MONITORING REQUIREMENTS

PRC Section 21081.6 (enacted by the passage of AB 3180) mandates that the following requirements shall apply to all reporting or mitigation monitoring programs:

- The public agency shall adopt a reporting or monitoring program for the changes made to the project or conditions of project approval in order to mitigate or avoid significant effects on the environment. The reporting or monitoring program shall be designed to ensure compliance during project implementation. For those changes which have been required or incorporated into the project at the request of a Responsible Agency or a public agency having jurisdiction by law over natural resources affected by the project, that agency shall, if so requested by the Lead Agency or a Responsible Agency, prepare and submit a proposed reporting or monitoring program.
- The Lead Agency shall specify the location and custodian of the documents or other material which constitute the record of proceedings upon which its decision is based.
- A public agency shall provide the measures to mitigate or avoid significant effects on the environment that are fully enforceable through permit conditions, agreements, or other measures. Conditions of project approval may be set forth in referenced documents which address required mitigation measures or in the case of the adoption of a plan, policy, regulation, or other project, by incorporating the mitigation measures into the plan, policy, regulation, or project design.
- Prior to the close of the public review period for a draft EIR or MND, a Responsible Agency, or a public agency having jurisdiction over natural resources affected by the project, shall either submit to the Lead Agency complete and detailed performance objectives for mitigation measures which would address the significant effects on the environment identified by the Responsible Agency or agency having jurisdiction over natural resources affected by the project, or refer the Lead Agency to appropriate, readily available guidelines or reference documents. Any mitigation measures submitted to a Lead Agency by a Responsible Agency or an agency having jurisdiction over natural resources affected by the project shall be limited to measures which mitigate impacts to resources which are subject to the statutory authority of, and definitions applicable to, that agency. Compliance or noncompliance by a Responsible Agency or agency having jurisdiction over natural resources affected by a project with that requirement shall not limit that authority of the Responsible Agency or agency having jurisdiction over natural resources affected by a project, or the authority of the Lead Agency, to approve, condition, or deny projects as provided by this division or any other provision of law.

5.2 MITIGATION MONITORING PROCEDURES

The mitigation monitoring and reporting program has been prepared in compliance with PRC Section 21081.6. It describes the requirements and procedures to be followed by the City to ensure that all mitigation measures adopted as part of the proposed Paseos at Foothill Ranch Project will be carried out as described in this IS/MND.

Table 5.A lists each of the mitigation measures specified in this IS/MND and identifies the party or parties responsible for implementation and monitoring of each measure.

Table 5.A: Mitigation and Monitoring Reporting Program

Project Design Features (PDFs) and Mitigation Measures	Responsible Party	Timing for PDF or Mitigation Measure
Aesthetics		
A-1: Comprehensive Lighting Plan. Prior to issuance of any building permits, the project applicant shall prepare a comprehensive lighting plan for review and approval by the City of Lake Forest (City) Director of Development Services or designee. The lighting plan shall be prepared by a qualified engineer and shall be in compliance with applicable standards of the City of Lake Forest Municipal Code. The lighting plan shall address all aspects of lighting, including, but not limited to, infrastructure and safety. The lighting plan shall include the following in conjunction with other measures, as determined by the illumination engineer: <ul style="list-style-type: none"> a. No direct rays or glare are permitted to shine onto public streets or adjacent sites. b. Light levels at the property line shall not exceed 0.1 footcandle (fc) adjacent to business properties. c. Parking area lighting shall be Illuminating Engineering Society “Full Cut Off” designated or “fully shielded” fixtures so that no light is emitted above the lowest light-emitting part of the fixture. d. Light standards shall not exceed 20 feet (ft) in height. 	City of Lake Forest Director of Development Services, or designee	Prior to issuance of any building permits
A-2: Photometric Survey. Prior to the issuance of any building permits, a final photometric survey shall be prepared for approval by the City of Lake Forest Director of Development Services, or designee. The survey shall demonstrate that lighting values do not exceed 0.1 fc adjacent to business properties and that no direct rays shine onto public streets or adjacent sites.	City of Lake Forest Director of Development Services or designee	Prior to issuance of certificates of occupancy
Biological Resources		
B-1: Migratory Bird Treaty Act. In the event that project construction or grading activities should occur within the active breeding season for birds (i.e., February 15–August 15), a nesting bird survey shall be conducted by a qualified biologist prior to commencement of construction activities. If active nesting of birds is observed within 100 feet (ft) of the designated construction area prior to construction, the construction crew shall establish an appropriate buffer around the active nest. The designated project biologist shall determine the buffer distance based on the specific nesting bird species and circumstances involved. Once the project biologist verifies that the birds have fledged from the nest, the buffer may be removed. Prior to commencement of grading activities and issuance of any building permits, the City of	City of Lake Forest Director of Development Services, or designee	Prior to commencement of grading activities and issuance of any building permits

Table 5.A: Mitigation and Monitoring Reporting Program

Project Design Features (PDFs) and Mitigation Measures	Responsible Party	Timing for PDF or Mitigation Measure
<p>Lake Forest (City) Director of Development Services, or designee, shall verify that all project grading and construction plans include specific documentation regarding the requirements of the Migratory Bird Treaty Act (MBTA), that preconstruction surveys have been completed and the results reviewed by staff, and that the appropriate buffers (if needed) are noted on the plans and established in the field with orange snow fencing.</p>		
Cultural Resources		
<p>C-1: Paleontological Resources Impact Mitigation Program. Prior to commencement of any grading activity on site, the City of Lake Forest (City) Director of Development Services, or designee, shall verify that a paleontologist, who is listed on the County of Orange List of Certified Paleontologists, has been retained by the project applicant, and either the paleontologist, or a representative, shall be on site during all rough grading and other significant ground-disturbing activities in native soils. A paleontologist shall not be required on site if excavation is only occurring in Artificial Fill.</p> <p>Prior to the beginning of monitoring, if required, the paleontologist shall prepare a Paleontological Resources Impact Mitigation Program (PRIMP) for the proposed project. The PRIMP should be consistent with the guidelines of the Society of Vertebrate Paleontologists (SVP) (SVP, 1995 and 2010) and shall include, but not be limited to, the following:</p> <ul style="list-style-type: none"> • Attendance at the pregrade conference in order to explain the mitigation measures associated with the project. • During construction excavation, a qualified vertebrate paleontological monitor shall initially be present on a full-time basis whenever excavation shall occur within the sediments that have a high paleontological sensitivity rating and on a spot-check basis in sediments that have a low sensitivity rating. Based on the significance of any recovered specimens, the qualified paleontologist may set up conditions that shall allow for monitoring to be scaled back to part-time as the project progresses. However, if significant fossils begin to be recovered after monitoring has been scaled back, conditions shall also be specified that would allow increased monitoring as necessary. The monitor shall be equipped to salvage fossils and/or matrix samples as they are unearthed in order to avoid construction delays. The monitor shall be empowered to temporarily halt or divert equipment in the area of the find in order to allow removal of abundant or large 	<p>City of Lake Forest Director of Development Services, or designee</p>	<p>Prior to commencement of any grading activity on site</p>

Table 5.A: Mitigation and Monitoring Reporting Program

Project Design Features (PDFs) and Mitigation Measures	Responsible Party	Timing for PDF or Mitigation Measure
<p>specimens.</p> <ul style="list-style-type: none"> • The underlying sediments may contain abundant fossil remains that can only be recovered by a screening and picking matrix; therefore, these sediments shall occasionally be spot-screened through 1/8- to 1/20-inch mesh screens to determine whether microfossils exist. If microfossils are encountered, additional sediment samples (up to 6,000 pounds [lbs]) shall be collected and processed through 1/20-inch mesh screens to recover additional fossils. Processing of large bulk samples is best accomplished at a designated location within the project that shall be accessible throughout the project duration but shall also be away from any proposed cut or fill areas. Processing is usually completed concurrently with construction, with the intent to have all processing completed before, or just after, project completion. A small corner of a staging or equipment parking area is an ideal location. If water is not available, the location should be accessible for a water truck to occasionally fill containers with water. • Preparation of recovered specimens to a point of identification and permanent preservation. This includes the washing and picking of mass samples to recover small invertebrate and vertebrate fossils and the removal of surplus sediment from around larger specimens to reduce the volume of storage for the repository and the storage cost for the developer. • Identification and curation of specimens into a museum repository with permanent retrievable storage, such as the Natural History Museum of Los Angeles County (LACM). • Preparation of a report of findings with an appended itemized inventory of specimens. When submitted to the City Director of Development Services, or designee, the report and inventory would signify completion of the program to mitigate impacts to paleontological resources. 		

Table 5.A: Mitigation and Monitoring Reporting Program

Project Design Features (PDFs) and Mitigation Measures	Responsible Party	Timing for PDF or Mitigation Measure
<p>C-2: Consistent with the requirements of California Code of Regulations (CCR) Section 15064.5(e), if human remains are encountered, work within 25 feet (ft) of the discovery shall be redirected and the County Coroner notified immediately by the Construction Contractor. State Health and Safety Code Section 7050.5 states that no further disturbance shall occur until the Orange County (County) Coroner has made a determination of origin and disposition pursuant to Public Resources Code Section 5097.98. If the remains are determined to be Native American, the County Coroner shall notify the Native American Heritage Commission (NAHC), which shall determine and notify a most likely descendant (MLD). With the permission of the City, the MLD may inspect the site of the discovery. The MLD shall complete the inspection within 48 hours of notification by the NAHC. The MLD may recommend scientific removal and nondestructive analysis of human remains and items associated with Native American burials. Consistent with CCR Section 15064.5(d), if the remains are determined to be Native American and an MLD is notified, the City shall consult with the MLD as identified by the NAHC to develop an agreement for treatment and disposition of the remains.</p> <p>Upon completion of the assessment, the consulting archaeologist shall prepare a report documenting the methods and results and provide recommendations regarding the treatment of the human remains and any associated cultural materials, as appropriate, and in coordination with the recommendations of the MLD. The report should be submitted to the City's Director of Development Services, or designee, and the South Central Coastal Information Center. The City's Director of Development Services, or designee, shall be responsible for reviewing any reports produced by the archaeologist to determine the appropriateness and adequacy of findings and recommendations.</p>	City of Lake Forest Director of Development Services, or designee	If human remains are encountered during grading or construction
Geology and Soils		
<p>G-1: Geotechnical Requirements and Seismic Design Standards. All grading operations and construction shall be conducted in accordance with governing building codes and in conformance with the recommendations included in the geotechnical report on the proposed Paseos at Foothill Ranch Project (project) site titled <i>Evaluation of the Proposed Residential Development of Tract No. 17439 Paseos Project, City of Lake Forest, California</i> (GeoTek, Inc., April 2012) (included in Appendix C of this Initial Study/Mitigated Negative Declaration [IS/MND]). Unless superseded by other regulatory provisions or standards, seismic design criteria shall be developed on the basis of the requirements of the City of Lake Forest</p>	City of Lake Forest Building Official	Prior to issuance of building permits

Table 5.A: Mitigation and Monitoring Reporting Program

Project Design Features (PDFs) and Mitigation Measures	Responsible Party	Timing for PDF or Mitigation Measure
(City) Building Code. Prior to issuance of building permits, the City's Building Official, or designee, shall review and approve final design plans and the recommendations of the project geotechnical consultant as summarized in a final written report.		
G-2: Corrosive Soils. Prior to issuance of a building permit, the City of Lake Forest Director of Development Services, or designee, shall recommend that the applicant retain the services of a licensed corrosion engineer to evaluate the as-graded soil corrosivity characteristics and to provide detailed corrosion protection measures. Where steel may come in contact with on-site soils, project construction shall include the use of steel that is protected against corrosion. Corrosion protection may include, but is not limited to, sacrificial metal, the use of protective coatings, and/or cathodic protection. Additional site testing and final design evaluation regarding the possible presence of significant volumes of corrosive soils on site shall be performed by the licensed project corrosion engineer to refine and enhance these recommendations. On-site inspection during grading shall be conducted by the project geotechnical consultant and City Building Official to ensure compliance with geotechnical specifications is incorporated into project plans.	City of Lake Forest Director of Development Services, or designee	Prior to issuance of a building permit
Hydrology and Water Quality		
WQ-1: Prior to issuance of a grading permit, the project applicant shall obtain coverage under the State Water Resources Control Board National Pollutant Discharge Elimination System (NPDES) General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Order No. 2009-0009-DWQ, as amended by Order No. 2010-0014-DWQ, NPDES No. CAS000002) (Construction General Permit [CGP]). The project applicant shall provide the Waste Discharge Identification Number (WDID) to the City of Lake Forest (City) to demonstrate proof of coverage under the CGP. A Storm Water Pollution Prevention Plan (SWPPP) shall be prepared and implemented for the project in compliance with the requirements of the CGP. The SWPPP shall identify construction Best Management Practices (BMPs) to be implemented to ensure that the potential for soil erosion and sedimentation is minimized and to control the discharge of pollutants in storm water runoff as a result of construction activities.	City of Lake Forest Director of Development Services, or designee	Prior to issuance of a grading permit

Table 5.A: Mitigation and Monitoring Reporting Program

Project Design Features (PDFs) and Mitigation Measures	Responsible Party	Timing for PDF or Mitigation Measure
WQ-2: Prior to the issuance of any grading or building permits, the project applicant shall prepare a Final Water Quality Management Plan (WQMP). The Final WQMP shall be prepared consistent with the Orange County Municipal Separate Storm Sewer System (MS4) Permit, Drainage Area Management Plan, Model WQMP, and Technical Guidance Document. The Final WQMP shall specify BMPs to be incorporated into the design of the project. The project applicant shall provide the Final WQMP to the City for review and approval.	City of Lake Forest Director of Development Services, or designee	Prior to issuance of any grading or building permits
WQ-3: During operation, the Home Owners Association (HOA) shall verify BMP implementation and maintenance through inspection, self-certification, survey, or other equally effective measures. The certification shall verify, at a minimum, the inspection and maintenance of all structural BMPs, including inspection and required maintenance in the late summer/early fall (prior to the start of the rainy season). The HOA shall retain, and make available to the City upon request, operations, inspections, and maintenance records of the BMPs for at least 5 years after the recorded inspection date for the life of the project. In addition, the HOA shall ensure that long-term funding for BMP maintenance is available.	Home Owners Association (HOA)	During operation
WQ-4: Upon transfer of the maintenance responsibility for the BMPs, the HOA's Board of Directors shall submit a formal notice of transfer to the City at the time responsibility for maintenance of the property is transferred. The transfer of responsibility shall be incorporated into the Final WQMP as an amendment.	HOA's Board of Directors	Upon transfer of the maintenance responsibility for the BMPs
Noise		
N-1: Construction Noise Limits. Prior to commencement of grading activities and issuance of building permits, the City of Lake Forest (City) Director of Development Services, or designee, shall verify that the following notes appear on grading and construction plans: 1. During all site excavation and grading, the project contractors shall equip all construction equipment, fixed or mobile, with properly operating and maintained mufflers consistent with manufacturers' standards. 2. The project contractor shall place all stationary construction equipment so that emitted noise is directed away from sensitive receptors (i.e., uses west of the project site) nearest the project site. 3. The construction contractor shall locate equipment staging in areas that will create the greatest distance between construction-related noise sources and noise-sensitive receptors (i.e., uses west of the project site) nearest the project site during all project construction.	City of Lake Forest Director of Development Services, or designee	Prior to commencement of grading activities and issuance of building permits

Table 5.A: Mitigation and Monitoring Reporting Program

Project Design Features (PDFs) and Mitigation Measures	Responsible Party	Timing for PDF or Mitigation Measure
4. Construction shall be limited to the hours of 7:00 a.m. to 8:00 p.m., Monday through Saturday. In accordance with City standards, no construction activities are permitted outside of these hours, and no construction is permitted on Sundays or federal holidays without a special work permit.		
Public Services		
F-1: Secured Fire Protection Agreement. Prior to the issuance of any grading permits for the proposed project, the project proponent shall enter into a Secured Fire Protection Agreement with the Orange County Fire Authority. The Secured Fire Protection Agreement shall specify the project proponent's pro-rata fair share funding of capital improvements necessary to establish adequate fire protection facilities, equipment, and/or personnel. Evidence of an OCFA approved agreement shall be submitted to City of Lake Forest Director of Development Services, or designee.	Orange County Fire Authority/City of Lake Forest Director of Development Services, or designee	Prior to the issuance of any building permits

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